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ROYAL COMMISSION ON

Publications

HEARINGS

HELD AT

VANCOUVER

VOLUME No.:

8

DATE:

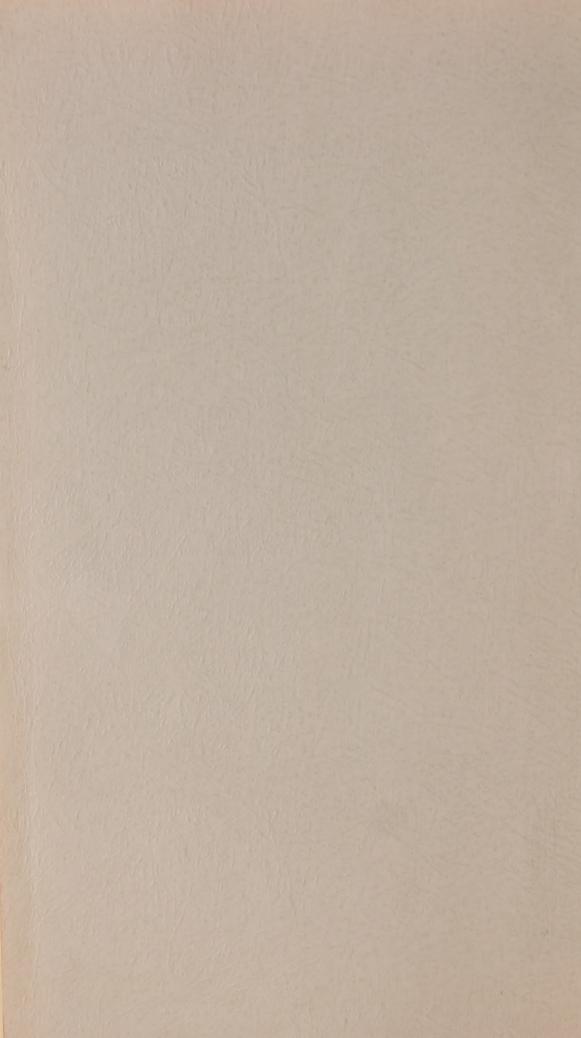
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OFFICIAL REPORTERS

ANGUS, STONEHOUSE & CO. LTD.

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ANGUS, STONEHOUSE & CO. LTD.

ROYAL COMMISSION ON PUBLICATIONS

Proceedings of hearings held at the University of British Columbia, in the City of Vancouver, British Columbia, on the 23rd day of November, 1960 et. seq. at 10:30 a.m.

COMMISSION:

M. GRATTAN O'LEARY Chairman

J. GEORGE JOHNSTON Member

CLAUDE P. BEAUBIEN Member

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P. MICHAEL PITFIELD

G.H. QUINN

Secretary

Administrative Officer

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ANGUS, STONEHOUSE & CO. LTD. TORONTO, ONTARIO

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SUBMISSIONS

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of Vancouver (Mr. Ian McNairn)

Mr. Jurgen Grohne

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Mr. Bruce Hutchison

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EXHIBITS

NO. V-22



--- On resuming at 10:30 a.m.

MR. PITFIELD: Mr. Chairman, with your permission I would like to introduce several copies of the Community Arts Council News and Calendar as Exhibit V-22.

EXHIBIT V-22: Copies of the Community Arts Council News and Calendar.

MR. PITFIELD: Mr. McNairn.

MR. McNAIRN: Mr. Chairman, I am Ian McNairn, President of the Community Arts Council of Vancouver.

The Community Arts Council of Vancouver retains in its charter...

THE CHAIRMAN: What is your name?

MR. McNAIRN: My name is Ian McNairn.

We retain in our charter a clause which states as its aim, to bring to the attention of civic and provincial authorities the cultural needs of the community. Also in its aims are included the following points: to stimulate and encourage the development of cultural projects and activities. To foster interest and pride in the cultural heritage of this community. To interpret the work of cultural groups to the community, enlist public interest and promote public understanding.

On the basis of these points we have felt compelled to present to this Commission our views on publications easily available in this

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(McNairn) - 3 -

community and our concern with the present situation and the future of publications in this community and our country.

This Commission has already received evidence pertaining the financial and competitive problems faced by the periodical industry in this country. The Commission will hear a great deal more about this before the hearings are completed. For this reason we are not proposing to discuss these problems, although we are well aware that they exist.

objectives, we are confining our position to the relationship of publications to the cultural development of the community and the nation, although, we will refer to culture in its broader anthropological associate logical aspect our prime interest is in culture as it refers to the arts. We feel justified in taking this point of view on the basis of the stated intention of the Commission to probe deeply into every function of the industry and every influence affecting it. I am depending on this statement to the accuracy of the press.

For years we have talked about the need for a Canadian culture. This is implied by two things - the desire to maintain our identity or perhaps to create a distinctive identity in the face of the dynamic and energetic pehnomenal

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development in our neighbour, which, by its very nature might engulf us. Secondly there is the desire to raise and broaden the intellectual and cultural life of our country. Frequently the second motivation has been the tool of the first. I consider the first political and the second one perhaps the intellectual direction. Through political desire the people have turned to intellectual leaders for direction in this dilemma, but the basic aim of the intellectual leaders is not necessarily the same. Although these two motivations are frequently interrelated we feel that they should be reviewed independently. The desire to create a national character or culture has brought forth innumerable problems not faced by any other country. The geographical dispersion of our population alone has prevented any concept of national character except in a very few. I believe that this Commission when I am through will hear from one of the very few people who has, I believe, a concept of the national character.

Regionalism has been more significant, particularly with the enforced reagionalism of French speaking Canada. In British Columbia we have some regionalism created by geography, economy, and an attitude which has prompted people to go as far as they could from Montreal and Toronto. The regional characteristics are strong

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and important for this Canadian mosaic. This should be reflected in regional publications. Perhaps the regional characteristics are in the end much more important than these elusive national characteristics. The country is a loosely defined east west network of nebulous characteristics. It is only in the last few years that a sense of cultural cohesiveness has become possible. This is due to improved communications of our highways, railways, air lines, pipe lines, the Financial Post, Maclean's, the C.B.C. and some other government sponsored agencies have also contributed to this, such as the National Gallery, the National Film Board, and The Canada Council. Speaking specifically about that kind of culture relating to the arts the greatest contributing force for the last generation has been the C.B.C. Through this agency we see and hear what is happening in the major cities of the nation. We have learned to respect what other parts of the country have to offer. This respect is the basis for national consciousness. However, radio and television could never replace the printed word. The printed word provides a permanent record of man's ideas and thoughts, while radio and television provide a passing experience. Our publications therefore are of utmost importance.

The significance of these agents of national unity has long been recognized. This was

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It was the basis for government support for the C.B.C., for the establishment of the Canada Council, for the extension services of the National Gallery. Behind all this has been the American bogeyman.

The fear of lack of character or lack of identity has propelled action, usually government action, to thwart this. Now we come to the second aspect of the problem - the determination to raise the intellectual and cultural level of the people.

This is a long slow struggle. Here again the C.B.C. and more recently the Canada Council has made an immeasurable contribution. Of course, some leadership has come from the Universities.

In the light of these motivations we would like to review publications as they are available in this country. The question has been raised whether or not this Commission is concerned with cultural periodicals or the cultural aspects of publications. We would like to suggest this is a fundamental issue. The important point is the effect of the printed word on the public, if it is constructive, informative, helpful, then it should be supported and encouraged. If not, then it should not be supported or encouraged. If the periodical is published in Tristan da Cunha and makes a worthwhile contribution to the people of this country, a contribution that cannot

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duplicated in this country, then it should be encouraged, it doesn't matter if it is publisted in Tristan da Cunha. On the other hand if it cannot add to our character or way of life, or if it is detrimental to our pattern of life in any way then it should not be encouraged. The decision as to whether or not the effects are detrimental is a most serious undertaking.

The Commission has heard frequently and will continue to hear about the competition of American periodicals. The arguments are on the basis of the selling of Canadian publications to unfair competition and the resultant swamping of the nebulous Canadian character by the "American way of life" through propaganda of the printed word. Are we going to restrict the important of periodicals or otherwise impede their distribution so that our own publications can flourish? This may answer some of the economic problems but it will not ensure higher standards in our own publications. If we are to create this Canadian culture we must raise standards, not barriers. There has been little evidence of improvement of standards in the last generation. If we want a high quality publication today we purchase a foreign one. There is very little encouragement in Canada for high quality articles. Good criticism in literature, art, or music is rare indeed. The hope for monetary

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return for potential writers is discouraging. While musicians and painters are now up against this competition for recognition and rich rewards the Canadian writer has few opportunites to earn his pittance. This must be stimulated if we in turn are to be stimulated into a Canadian character.

Our need is not to reduce the variety of American periodicals, but to increase high quality periodicals from other countries and particularly to improve our own standards, standards in content, style, layout and design. We should not exclude serious published material in order to protect our own mediocraty or in order to shield our own fast

Occasionally periodicals have received financial assistance to improve their format or their circulation. However, there has been little evidence of improved standards of the contents of the articles. This is where the need is most urgent.

Our next problem, once we have good things to read, is to get people to read them.

We have not had the time to gather the statistics we would like, but probably the Commission will receive these figures if they have not got them already. If we were to see the total number of periodicals sold annually in this country and the total of high quality periodicals and the total

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number of books and compare these figures with those of other countries, particularly the United Kingdom and Scandanavia, I fear we would come to the conclusion that Canada is not a highly literate country. Educationists are somehow at fault in not encouraging general reading in the homes. Serious reading is associated with text books and brains, symbolic of a period which one happily outgrowns. You can lead a man to a book, but you cannot make him read.

This is the basis of our approach to this problem and we present it to the Commission as a point of view which we feel requires some consideration or we might say as a balance to a wide point of view which ignores our particular aim.

THE CHAIRMAN: Mr. McNairn, we wish to thank you for your very arresting and challenging submission.

There are one or two statements you have made that are puzzling me. You say if we could create this Canadian culture we must raise standards, not barriers, and you add there has been little evidence of improvement of these standards in the last generation. Do you really believe that is true, that there has been no improvement in the standards of, let us say, our consumer magazines over the past twenty years?

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MR. McNAIRN: I am speaking here on the basis of the quality of content, and particularly specialized articles relating to literature and the arts. I would confine this statement to this particular field, and I feel that we have no authority to speak beyond that.

THE CHAIRMAN: You say, occasionally periodicals have received financial assistance to improve its format or its circulation. However, there has been little evidence of improved standards. What do you mean by received financial assistance? Who received it, and from whom?

MR. McNairn: I didn't intend to be specific in this case, but since you ask it, I am referring to periodicals - I think what is uppermost in my mind, I think it is Canadian art which has received assistance to a large extent to enable them to expand and to publish more frequently, and the quality of the articles has not been raised by this.

THE CHAIRMAN: Would you say this of Canadian Art, which has received assistance from the Canada "Council?

MR. McNAIRN: I feel there has been no improvement in the content of the articles.

THE CHAIRMAN: You say there is some evidence that we are not exactly a literary country, and you cite as proof of that that certain publications in the United Kingdom of a literary, philosophical character have more circulation than in Canada.

Actually, I am told that in relation to population,

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British magazines like the Spectator, the News State-sman and the Economist, that in fact, on a population basis, their circulation in Canada is almost as good as in Great Britain. Have you seen any figures on that?

MR. McNAIRN: Yes, I have, but unfortunately
I have not got them. My general impression from
looking over records in past years was that the
general public, or in our homes, there is less reading
than we aim for. I would put it that way, that we
would like to see more.

THE CHAIRMAN: I think the Commission agrees with you there, but when you say that the magazines need to improve their standards, do you think this would be possible if we permit, what some think, perhaps rightly, unfair, competition from the United States, competition some people think, who have studied the situation closely, might in some years drive our periodicals out of the market altogether?

MR. McNAIRN: I think this is a basic issue. I feel that the competition is, we might say, an economic problem, that the unfairness is basically one of economy or production, or, as has been suggested, a taxation question. This, as I mentioned early in the brief, we are not ignoring, but we are presenting simply another point of view, which stresses the quality of content, and we are quite aware that there is an economic problem here, but we feel also that

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attention should be given to the content of the articles and in many cases we cannot supply them within this country.

THE CHAIRMAN Thank you sir.

COMMISSIONER BEAUBIEN: Page 2. You say here that geographical disbersion of our population alone has prevented any concept of national character except in a very few. And you go on to say, regionalism has been more significant, rericularly with the enforced regionalism of French-speaking Canada. What do you mean exactly by that?

MR. McNAIRN: I am simply referring here to the British North America Act, the very political character that was given to this part of our country, which is different to the character that has grown up in other parts of our country. The very nature of the fact that it has its own language, its own laws, and its own customs, this I think is something which is local, is regional, and this is clearly and definitely defined, it is outlined, and it is, we might say, part of our permanent structure, and because of this permanence I used this term enforced because it is a unit. A unit we respect, and which has a considerable contribution to make to our own country, and this by its basic nature has created a sense of regionalism in Canada, and therefore I feel that this quality of regionalism is basic in our whole Canadian structure and could never until we alter, unless we were to alter our constitution, we are not going to

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overcome this regionalism. This is a part of our character, and a very important part, and I think it should be really recognized.

THE CHAIRMAN: What is wrong about a healthy regionalism? Do you ever get away from it in any country? Don't you think there is a healthy spirit of regionalism in Scotland, or that the United States always sees eye to eye with New York or New England?

MR. McNAIRN: Yes.

THE CHAIRMAN: Do you think that is good?

MR. McNAIRN: Yes, I think it is very good and very important, and we considered bringing it in at this particular point because we feel that there is perhaps too much attention given to the desire for a broad national characteristic, and that sometimes this basic regionalism is often overlooked, and we feel it should be stressed, and that periodicals also should reflect this regionalism. We should not strive for a national press or national periodicals which try to disregard regional, natural qualities.

COMMISSIONER BEAUBIEN: You said just a minute ago that the only way to correct it was by changing constitutional, or by changing the B.N.A. What do you mean exactly?

MR. McNAIRN: I feel that regionalism is basic from the very origin of our country, and I can see no way, or no reason for this being changed in the future.

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I feel that this is part of our basic makeup, and that we should not try to avoid it, should not try to overlook it.

COMMISSIONER BEAUBIEN: How is it affected, how could it be changed by the B.N.A. Act?

MR. McNAIRN: I certainly do not suggest that the B.N.A. Act should be altered as far as this is concerned, because I am here proposing the importance of regionalism, and this is the important thing, and I feel that the basic political structure of our country recognizes this, and that there would be no way of avoiding this, unless our basic constitutional structure was scrapped.

COMMISSIONER BEAUBIEN: You say the country is a loosely defined east-west network of nebulous characteristics. Nebulous, isn't that word possibly strong?

MR. McNAIRN: Well, perhaps it is a little nebulous. I have seldom read descriptions which expressed succintly distinctive national characteristics that we will say are purely Canadian and will not apply to any other country. I would say these characteristics are still vague, and I think we are too young yet, and I think our population is too scattered to really develop this, or to define it any more clearly. I think this will come in time, but we must not expect it over night.

COMMISSIONER JOHNSTON: I don't know whether
I misunderstood, but it appears to me that if we

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encourage sectionalism, or regionalism too much, we will end up with a gro p of balkan provinces, and should not our effort be to bind our country together more?

MR. McNAIRN: We are constantly binding the country together economically, but we should not be too concerned to bind our country together intellectually and cultureally that we destroy the regional characteristics and qualities that naturally spring up. I am not suggesting that we consider only breaking everything down into regions, but I am simply making a plea for retaining some regionalism as well as keeping this national quality, because this regionalism is made up of this mosaic which altogether keeps up' this national quality.

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The drive for a national characteristic, a national identity, is so strong that we are tempted to overlook the importance that regionalism also contributes to this national character. We feel this should not be overlooked.

COMMISSIONER JOHNSTON: It always meems to me that the regionalism would spring up in any event and the problem is to make all Canadians Canadian .

I recall a lady friend of mine who came across the border one time when an American immigration officer asked her of what country she was a citizen.

She said, "Nova Scotia".

Just one other minor question. You mentioned reading in the United Kingdom and Scandinavia. I have the impression, and I wonder if you will corroborate it, that we are as great readers in Canada as are the people in the United States.

MR. McNAIRN: This is my impression.

COMMISSIONER JOHNSTON: Perhaps this being a young country we have been so busy pulling stumps that when night comes we are too tired to read.

MR. McNAIRN: I feel that this is part of it, but we are faced with an increasing amount of leisure time for the majority of people - certainly not with us. This, I think, is very

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important.

I would also suggest that it is not purely a question of the working load but the heritage, and many of the people here have for several generations been a part of the pioneering spirit, and in the pioneering movement this habit of reading was not possible or the material was not available.

Certain people who have had the cultural tradition of good reading, of music, of art, when they landed in the prairies a hunderd years ago found none of these things were available and although they tried to maintain this tradition it was artificial for their children. The children would no longer be able to practice this art because they did not seek it and they were not familiar with it. It is only with a settled economy, with improved communications that this can be overcome. It is in a settled community that the habit of reading settles into family life. We are at the point now where we should actively try to overcome this.

COMMISSIONER JOHNSTON: You recognize also, do you, that there is a great deal more competition for a person's leisure time?

MR. McNAIRN: Yes, I am quite aware of it, but I would also like to stress that, as I think was mentioned here, the printed word is perhaps more important in the long run and has a more telling effect in the cultural development

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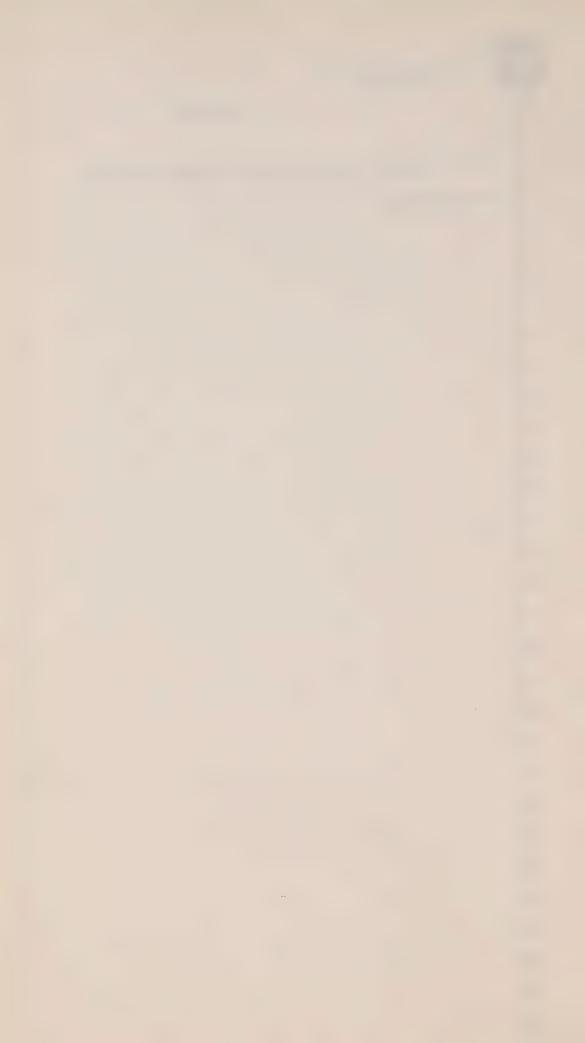
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Submission of Mr. Jurgen Grohne

MR. GROHNE: I am an individual, a freelance advertising consultant at this moment.

Mr. Chairman, may I start by saying that I am very happy that the last speaker brought up the subject of regionalism because it will have some bearing on what I am going to say and it is actually the basis of my submission.

For the sake of brevity and for my own lack of knowledge of the various tax and tariff possibilities I shall assume that the situation of the Canadian publishing business versus the American "overflow" will, generally speaking, remain as it is.

I shall try to point out the possibility to establish successfully and in competition with existing U.S. publications a Canadian periodical without government subsidies and without a publishing angel - if I assume that to be a man willing to risk a few million dollars with little chance of a normal return of his investment.

We are all familiar with the sad facts that lead to the present situation and many have come to the conclusion that anyone venturing to enter the field of periodical publishing is faced with an accumulation of disadvantages - with no rewarding prospects whatever. There is a mathematical formula saying: minues by minus equals

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In view of all the familiar disadvantages, plus. which certainly represent at least the two minus figures here required, I believe one can apply that formula successfully to the publishing field in Canada.

In order to make my point quite clear, allow me to illustrate: to the south we have a squarish colossus representing the United States, those bad, bad boys with all the resources of a very large market and with their overflow of publications. Above it a thin, long structure of rather unecomomical shape which is always referred to as the Canadian market. It takes the colossus but a deep breather with an expansion of its chest to incorporate the 18 million people into its sphere. For the U.S.A., Canada is indeed but one more internal market the suburbia of the States.

That proportion certainly is the most eminent disadvantage we are faced with, and I believe any attempt - unless with the aid of a regular archangel - any attempt to hold that narrow line spreading the resources thin, is bound to be a failure.

Which is our advantage? In my opinion it is simply the fact, that Canada is not one single 18 million market, as so often assumed. Instead it consists of five quite separate ones: right here in Vancouver in the west, the prairies with Winnipeg, Ontario with Toronto, Quebec and the

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Atlantic provinces. If the comparatively small army of Canadian material and talentis to defend that narrow line successfully, it can only do so by establishing strong bridgeheads at precisely those five markets mentioned.

In other words, I believe that by having basically one periodical in each of the key markets certain very definite advantages can be offered to readers and advertisers alike. A pattern can be established into which no foreign publication can possibly fit or could compete.

Here are the unique benefits for the advertisers, who have to pay part of the way and expect a return: it has been maintained that it is the circulation that counts, and it may seem a bridge head publication of a relative small size would stand little chance in establishing an economical price for its space. But here again the obvious disadvantage can be reversed: for the quantity of a circulation is but one - and not even the most decisive factor in fixing a fair price.

More important is the precise knowledge of the market served, the type of readers reached, their buying habits, their geographical situation and the degree of their appreciation of the periodical which will reflect on their attitude towards the advertised products. Most of all will the uniqueness of the advertising media help

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to determine an agreeable price structure.

These desirable known factors will exist in a far larger measure in such a bridgehead publication than in any other comparable periodical. And they lend themselves to a radically new approach in the way of obtaining advertising revenue which will be necessary and possible.

To give a crude example: if for the benefit of the female readers such charming trivialities as the new fall fashions are spread Vogue-like over several pages I would make sure that the very dresses are obtainable right here in town. The store which sells them will say so on the pages and pay for it too. This method provides readers with factual information and gives the advertiser a degree of coordinating his efforts with his outlets that virtually no general periodical can offer, certainly not an American one.

For the readers the advantages are more obvious. First of all they will have the privilege of paying a little more than 19 cents for a first class publication. I am quite convinced that within the acceptable price ranges of periodicals people will be prepared to pay more for what interests them more, and reflects more of their attitude and outlook on events - be they all of local, national or international character.

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There is, of course, a number of preferences we share with our neighbours to the south, preferences which are reflected in their magazines and which account for the success of these publications in this country. A large number of readers however seem to be a little tired of the continuous build-up of an image of - if I may oversimplify - the "all American boy"with that peculiar, missionary look in his eyes, complete with space helmet and tattooed hand, smoking a Marlboro at count down on Cape Canaveral.

I believe that people here, no matter what their background may be, will read and buy what obviously no foreign magazine can offer; the challenge of nonconforming opinions on world affairs - a platform for discussion of events as seen from and in this country - the interpretation of facts without that touching conviction that we are always right and the others on the side of the devil.

No foreign magazine or publication can offer the projection of this country's hopes for the future, in which the ultimate aim is not necessarily the spreading of any particular way of life, but the expansion of a truly free and intelligent society right here in Canada.

There are possibly other ways to achieve

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this, but as one possible and almost immediately workable way I visualize five publishing houses in the five key markets joining their resources, their vision and talent to provide first class coverage of national and international events - adding individually their local editorial content and the advertising pages and thus arriving at five publications of high calibre - all identical in production, size and format, identical in national and international coverage of the highest standard and differing in the local editorial matter and advertising clients.

I sincerely believe that in this menner a constructive alternative is achieved and an essentially nationwide publication can be established, to the best interest of all concerned.

I hope to prove in the not too distant future that it can be done.

COMMISSIONER JOHNSTON: What you are advocating is a split run for Canada?

MR. GROHNE: That would be one way of putting it but it is not quite a split run. The split run idea is the same editorial content, just changing advertising pages. Here it would be a little more than that.

COMMISSIONER BEAUBIEN: How did you arrive at the breakdown of the country into five regions?

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MR. GROHMF: I am not arguing about five or six or any given number. I am just thinking of some economic factors such as which region would be large enough to sustain a periodical with a regional appeal, and it seems to me that the minimum regions in Canada would amount to about five, the ones I have outlined here.

THE CHAIRMAN: Thank you, Sir, for a most interesting presentation.

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THE CHAIRMAN: Mr. Hutchison

MR.HUTCHISON: I deeply appreciate the honor of appearing before this Royal Commission but I'm afraid I appear somewhat under false pretences, with only a few scribbled notes thrown together since I returned to Canada a day or two ago after a long absence. If the Commission expects to receive from me any constructive thoughts on the economics of the magazine business, it is leaning on a more than usually broken reed.

Perhaps I should explain in defence of what I'm going to say that, during a residence of two months on airplanes in remote places I have had no opportunity to follow the work of the Commission, have read none of its briefs and, in any case, am shamefully ignorant of the business side of publishing.

Hence I shall not presume to offer any opinion on the hard economic problem which you are studying; but it has been suggested to me that you might be interested to hear from a working, I hope a hardworking reporter about the purely journalistic side of the magazine industry. For convenience, I would like to discuss this matter from two standpoints, impersonal and personal.

Looking at it impersonally, it seems to me that the periodical press of Canada is absolutely essential to the collective health, indeed to the existence of the nation.

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 The destruction, or even the decline of the periodical press, it seems to me, would be a national disaster of the first magnitude.

I don't know if any such prospect is in view,

I am not familiar with the financial position of

the periodical press but if there is any such prospect
then I say it is calamitous.

Now, I speak here mainly as a daily newspaper reporter and editor, though I have had some experience in other fields of publishing, among them the magazines of Canada and the United States.

On the basis of that experience which has been long, arduous and sometimes painful - it seems to me that the communication system of Canada exists, as it were, in four layers - each distinct but all of them absolutely imperative in a free country. Each has its special functions and its special problems.

without a daily press in the cities and a local,
weekly press in the little towns. This is especially
true, perhaps, of the free Canadian society, sprawled
as it is across half a continent, divided by
barriers of distance, race and economic interest - a
society held together from the beginning almost entirely by ideas that somehow have over-ridden the
natura, divisions, and in contradiction of some earlier
evidence, have created a national character.

But a daily press cannot by its nature perform all the job of holding the nation together with the

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invisible cement of ideas - and for a very obvious reason.

I mean that there is no Canadian newspaper which can circulate throughout the nation. In such a big country, unlike Britain for example, no newspaper can reach beyond its local constituency. Hence its views, however valuable they may be, circulate little through the nation at large except as they may be picked up and distributed, or stolen, by other newspapers.

Again, on another level, the book is absolutely essential since it is only in a book that any large idea can possibly be discussed in full and in depth with plenty of elbow room. It is only in the book that any large idea can avoid over-simplification.

But unhappily the book is not widely read, as the writers of books know to their sorrow. Indeed, hardly any authors can make a living by writing books alone, either in Canada or the United States.

Yet again, the other level of radio and television, however well it is used, cannot possibly fulfill the functions of the periodical press. The prepared political broadcast, the quick, slick radio debate, the disorganized and inconclusive panel and all the other gimmicks of the air are no substitute for the printed word.

Now, the printed word of the periodical press
has a peculiar advantage over the printed word of the
daily press in one vital respect, apart from its unique

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nation-wide distribution the periodical press has the advantage of time to think, to explore, research and ponder, whereas the newspaper must go to press in a matter of hours at most. Moreover, the periodical press can print articles much longer than those printable in the restricted, many-sided columns of the daily press, and thus can cut much .closer to the bone of any large idea.

In short, complementing, and not conflicting with the three other media, the periodical press, I repeat, is essential, and the pity is that it has not managed so far to distribute itself more widely or to cover many fields ergently requiring such coverage.

Here I venture the thought, in my economic ignorance, the publishers, or potential publishers, have failed perhaps to examine sufficiently she neglected opportunities of the periodical press in Canada. Except in the case of trade papers catering to special audiences, it seems to be the common assumption that no periodical publication can succeed without extravagance and conspicuous waste - the assumption that magazines must succeed mainly on their packaging and eye appeal, their lavish make-up and color; rather than on their intrinsic merit, their writing, their exploration of ideas.

We have some excellent but expensively-produced slick magazines in Canada, as they are called, but we are desperately in need of periodicals like some

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of those in Brita n that are cheaply printed but full of rich ideas. That opportunity surely is worth consideration by publishers who do not expect to make a fortune but could give the nation something valuable and themselves much innocent fun.

Speaking personally for a moment, at the risk of apparent immodesty, I am bound to say that the periodical press has been essential to my own affairs. So it has been to other writing men.

To be sure, writing men like me have always been able to make a living in the daily press but to reach a national audience, to speak to the Canadian people as a whole, we are compelled by the circumstances mentioned before to reach the periodical press, the magazines.

So far as I can recall I have written from time to time in all of the magazines with national circulation, and in many American magazines as well. It was in 1926, I think, that I first wrote a piece for MacLean's and about then that I began to write for an American audience, and I have been doing the same thing ever since then.

That experience has led me to several conclusions.

The first is that I have nothing but goodwill toward

American magazines. I ought to have, after the

prices they have paid me, and the splendid treatment
treatment they have accorded to me and other writing

men in every respect. The notion that the circulation

of American magazines or other foreign magazines should

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by any kind of law or policy actually be restricted in Canada, to me, is so mad that I am sure no one is seriously considering it.

On the other hand, I realize, not by theory but by experience, that no American or any foreign magazine can possibly, by its nature, provide the vital fare of the Canadian people.

The foreign magazine may occasionally do a piece on Canada, often employing a Canadian writer, as I have sometimes been happily and lucratively employed. But only on rare occasions because its interests are elsewhere. Its duty is to a foreign people and their civilization. For the most part it must bring to Canada only the image of the United States or some other foreign country. Thus, if all the nationally-circulated magaines of Canada were to disappear tomorrow, Canada's national image, the subtle force that holds the nation together despite the regionalism would be blurred and weakened, if not destroyed.

My second conclusion is that the magazines of Canada perform another indispensible function by nourishing writers of all sorts.

In the first place, they provide a necessary source of income to our real authors; the true explorers of national ideas. If you search the files of Macleans for example you will find the names of most, if not all, of our successful book writers—such names as Hugh McLennan, Arthur Lower, Thomas Raddall,

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Roger Lemelin, Morley Callaghan, Farley Mowat, Ralph Allen, Pierre Berton and many others.

Such men not merely derive income from the magazines but most of them have learned their trade by writing for the magazines. The periodical with with the daily press, is the nursery of our literature, and a great contributor to our culture.

For myself, I know that the magazines, especially Macleans but others as well, have given me the chance to address a national audience at length and repeatedly an audience much larger than any I can reach through books, and the reaction from such a publication is unequalled in any other medium. And if I may add another personal word, it was through Maclean's support that I was able to make a leisurely tour of Canada a few years ago - a project impossible otherwise - and report on the national scene, from which emerged a book of sorts, also impossible otherwise. My living is made mainly through the daily press, of which I am fond, proud and highly critical. I am a newspaperman but I could not have been anything else beyond that without the periodical press. That may mean little to the nation. It means a lot to me.

The distringuished chairman of this Commission, himself both a great editor and veteran magazine writer, will understand what I mean. He might have become the famous national figure that he is without the periodical press, but it would have been exceedingly

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difficult. To the magazines, every writing man in Canada owes a great debt, and so does our literature. And if the magazines could manage to pay a little better in cash, the debt would be even greater.

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On that point I should add that the magazines, or a few of them, have substantially increased their payment to writers of late years, though not enough in any writer's opinion. This of itself encourages better writing. And besides, the standards of writing set by the hetter magazines, though perhaps not always high enough, are constantly inspiring most of the young newspapermen of Canada to write better, to learn their trade and to sell their pieces(if they can) - a most useful function little understood outside our business.

Earlier this morning there has been some mention of the standards of the Canadian periodical press and it has been suggested that they have not improved in the last ten, fifteen or twenty years. That statement is incomprehensible to me. Any man who has worked in this medium, as I have for nearly forty years, will know the standards have improved immeasurably and copy which could have found a market in those publications when I was a young man simply would not be considered today. I have not time to go into it further, but the standards of magazine publishing have vastly improved in my lifetime, and particularly during the last few years, particularly also in relation to the very subject under discussion earlier -- the arts. Attention is given to the arts today that would



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(Hutchison) - 35 -

never have been given at all when I started in this business.

Now finally a personal word about the thing we call American penetration and the danger to our national identity, as frequently argued, as I am told, before the Commission. I think this is relevant to your study.

Frankly, I think we are setting this problem upside down, especially in journalism.

people are not getting softer but, if anything, harder in their distinct identity. The best proof of this fact is the present general state of alarm about the nation's future -- an alarm which I consider the most healthy sign in Canada today. The Canadian people are worried because they continue to value their identity almost more than anything else despite all the penetration of foreign ideas and publications.

The simple truth, as reflected in all our layers of communication, is that the Canadian people are at present awakening, bleary-eyed, from a long economic drunk and at least a decade of folly in many aspects. They are awakening with confusion, with ignorance and with amazement, but they are awakening, very late. This, more than any event in politics or any economists' remedies, is the sovereign national fact of Canada today.

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And from this repentance we shall find salvation. not soon or without pain, but we shall find it.

To find it we shall need all our available eves and ears, all our sources of information - above all, all our native resources of imagination. To those resources all levels of communication must make their own contribution. For that purpose every level must be much better than it is now the newspapers, the books, the radio, television and the magazines. But since this commission is concerned primarily with magazines I repeat with deference my original opinion that a thriving periodical press much more extensive, diverse and excellent than it is now - must be regarded as essential to Canada. Under the force of the wrenching changes immediately ahead of us it will be more essential than ever.

Thank you for your invitation and your patience.

THE CHAIRMAN: Mr. Hutchison. thank you very much for your presentation. There is just one question I would ask you.

In view of the position which you have taken this morning with respect to our periodic press - and you certainly took it with your usual force and eloquence - may I ask you this: If you found a set of circumstances which threatened the existence of our periodic press which might result, say, in five or ten years, in their disappearance,

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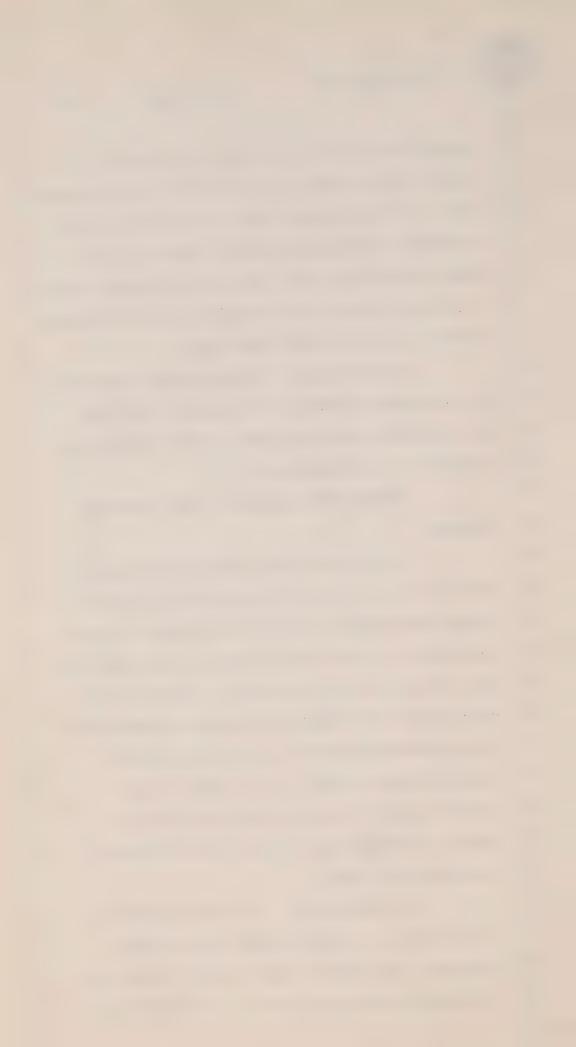
with all that you say they bring to the good of Canadian life, would you then say that the state should step in and, by some act short of censorship, short of dramatic interference with the freedom of the press, short of what some people call "thought control", step in and prevent the disappearance of that periodic press by some action they might take?

MR. HUTCHISON: Stressing the reservations you have made concerning the freedom of the press and censorship, stressing that, I would answer your question in the affirimative.

COMMISSIONER JOHNSTON: I have just one question.

Two or three times yesterday and today it has been said, and you yourself have said that you thought the magazines are a bit extravagant in their presentation. On the opposite side of that point we had a submission from the Editor of Saturday Night who said that that publication was at a disadvantage on the newsstands because they could not afford to produce fancy covers. If a magazine cannot be sold because it does not initially attract a reader, of what use is it to the writer whose words are inside the cover?

MR. HUTCHISON: I think the premise is wrong here. I would not admit, as a working journalist, that Saturday Night is not sold because it does not have a slick cover. To my mind it



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would be sold if it had no cover, if it was at the back of the newsstands.

THE CHAIRMAN: Ladies and gentlemen, this is our final sitting in Vancouver. We do wish to thank you all most sincerely for coming here and giving us the benefit of your knowledge and your advice, and we want to thank too the University of British Columbia for placing this wonderful room at our disposal. We regret that we did not reach here in time to see those one hundred days of continuous sunshine, but apart from that British Columbia has lived up to its great reputation. Thank you very much again.

---The Commission adjourned its Vancouver hearings to meet in Regina, Saskatchewan, November 24th, 1960.

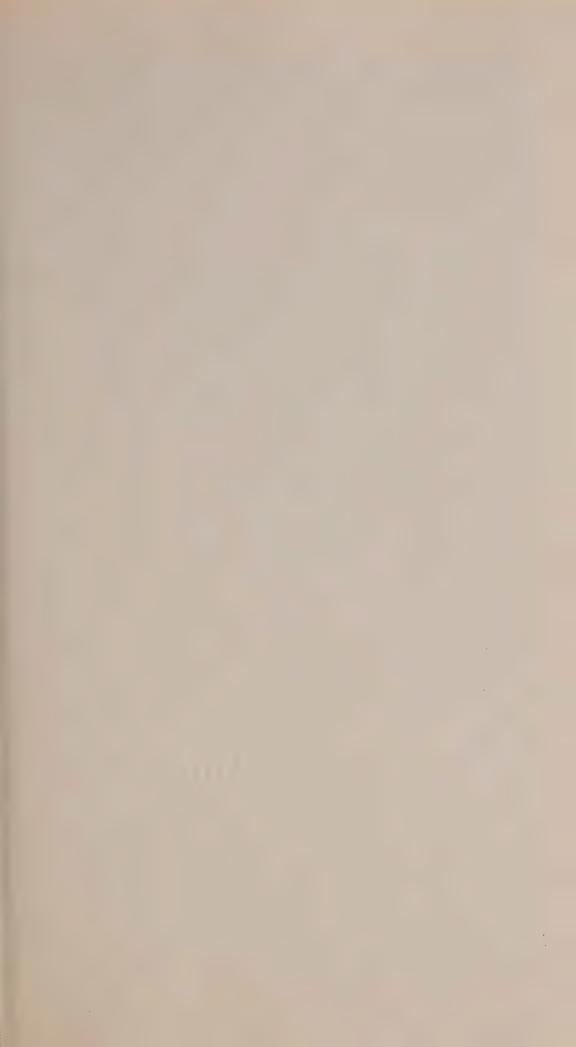
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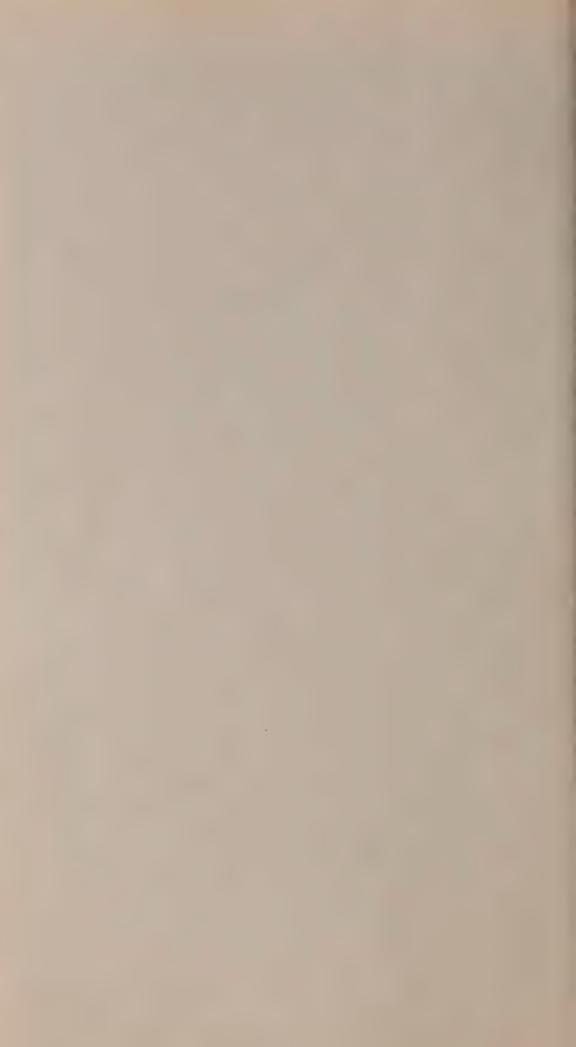
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ROYAL COMMISSION ON

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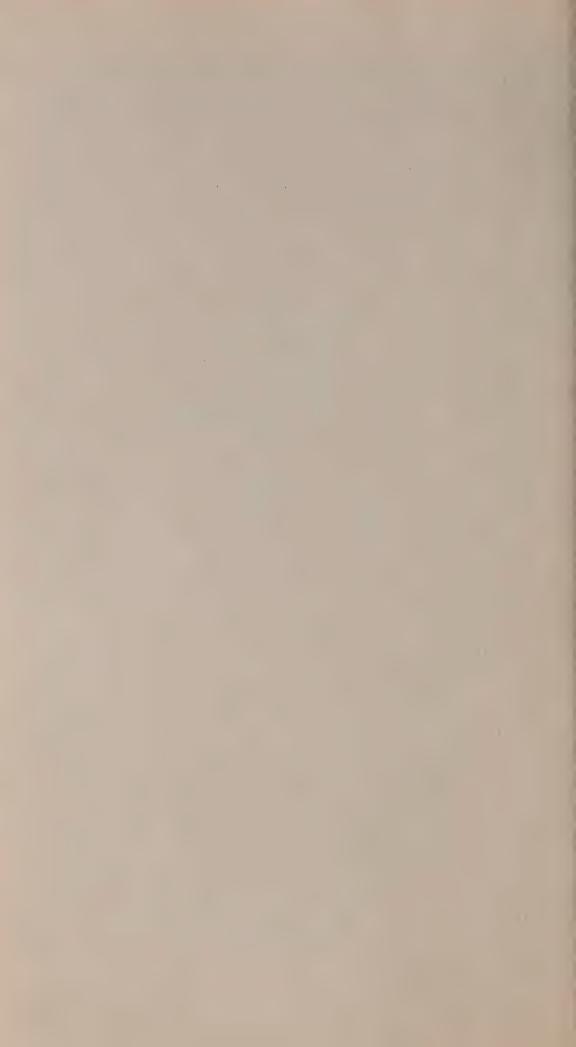
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ROYAL COMMISSION ON PUBLICATIONS

Proceedings of hearings held at the Legislative Buildings, in the City of Regina, Saskatchewan, on the 24th day of November, 1960, at 10:30 a.m.

COMMISSION:

M. GRATTAN O'LEARY

Chairman

J. GEORGE JOHNSTON

Member

CLAUDE P. BEAUBIEN

Member

P. MICHAEL PITFIELD

Secretary

G. H. QUINN

Administrative Officer



THE SECRETARY: Ladies and gentlemen, the following is an excerpt from a Minute No. P.G. 1960-1270 of a Meeting of the Committee of the Privy Council, approved by His Excellency the Gov ernor General on the 16th September, 1960.

"The Committee of the Privy Council have had before them a report from the Right Honourable John G. Diefenbaker, the Prime Minister, representing:

"That Canadian magazines and periodicals add to the richness and variety of Canadian life and are essential to the culture and unity of Canada; and

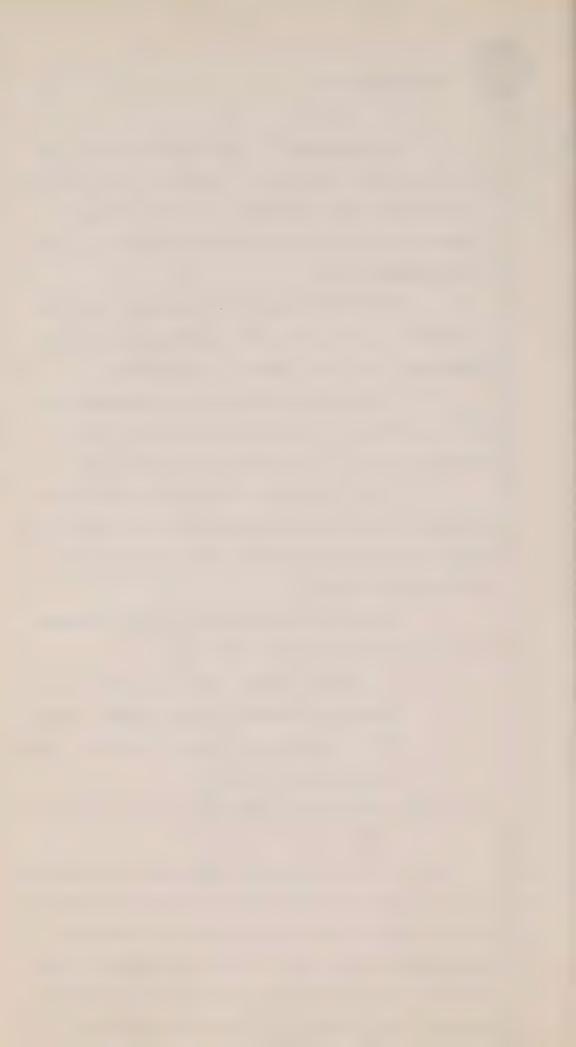
"That it has been alleged that because of inequitable competition from foreign periodicals of various
forms the publication of Canadian magazines has been
prejudicially affected.

"The Committee, therefore, on the recommendation of the Prime Minister, advise that:

M. Grattan O'Leary, Esquire, of the City of Ottawa, John George Johnston, Esquire, of the City of Toronto and Claude P. Beaubien, Esquire, of the City of Montreal

be appointed Commissioners under Part I of the Inquiries
Act

(a) to inquire into and report upon the recent and present position of and prospects for Canadian magazines and other periodicals with special but not exclusive consideration being given to problems arising from competition with similar publications which are largely or entirely edited outside of Canada or are largely or



entirely foregin in content; and

(b) to make recommendations to the Government as to possible measures which, while consistent with the maintenance of the freedom of the press, would contribute to the further development of a Canadian identity through a genuinely Canadian periodical press.

"The Committee further advise:

"That the Commissioners be authorized to exercise all the powers conferred upon them by section 11 of the Inquiries Act and be assisted to the fullest extent by government departments and agencies;

"That the Commissioners adopt such procedures and methods as they may from time to time deem expedient for the proper conduct of the inquiry and sit at such times and at such places in Canada as they may decide from time to time;

"That Mr. M. Grattan O'Leary be Chairman of the Commission.

Signed by R. B. Bryce, Clerk of the Privy Council.

The following is the text of a Commission appointing Mr. Grattan O'Leary, Esquire, John George Johnston, Esquire, and Claude P. Beaubien, Esquire, to be Commissioners under Part I of the Inquiries Act to inquire into and report upon the recent and present position of and prospects for Canadian magazines and other periodicals. M. Grattan O'Leary, Esquire, to be Chairman of the said Commissioners.

Dated 27th September, 1960.



Recorded 30th September, 1960.

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4 5 Signed by F. Weatherhead For Registrar General of Canada.

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Reference No. 163102.

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"ELIZABETH THE SECOND, by the Grace of God of the United Kingdom, Canada and Her other Realms and Territories QUEEN, Head of the Commonwealth, Defender of the Faith.

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"TO ALL TO WHOM these Presents shall come or whom the same may in anywise concern,

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"WHEREAS pursuant to the provisions of Part I of the Inquiries Act, chapter 154 of the Revised Statutes of Canada, 1952, His Excellency the Governor in Council, by Order P.C. 1960-1270 of the sixteenth day of September, in the year of Our Lord one thousand nine hundred and sixty, a copy of which is hereto annexed, has

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authorized the appointment of Our Commissioners therein

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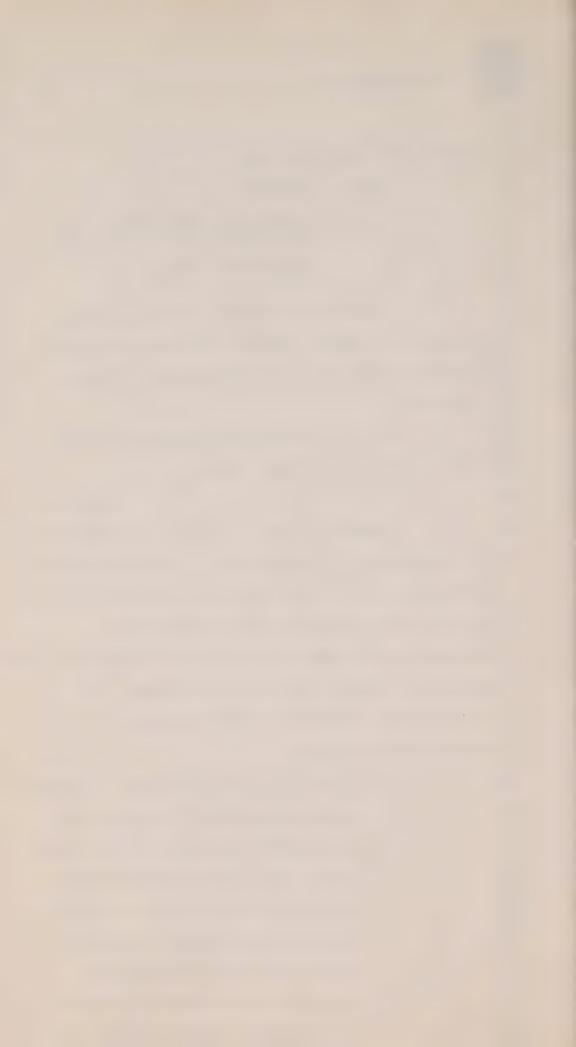
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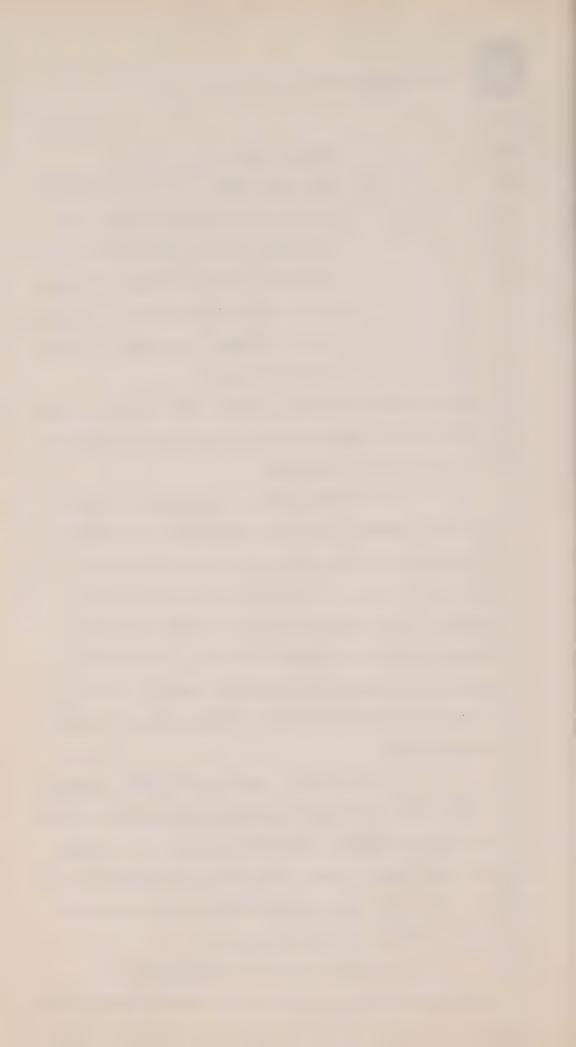
"(b) make recommendations to the Government as to possible measures which, while consistent with the maintenance of the freedom of the press, would contribute to the further development of a Canadian identity through a genuinely Canadian periodical press,

and has conferred certain rights, powers and privileges upon Our said Commissioners as will by reference to the said Order more fully appear.

"NOW KNOW YE that, by and with the adive of Our Privy Council for Canada, We do by these Presents nominate, constitute and appoint M. Grattan O'Leary, Esquire, of the City of Ottawa, in the Province of Ontario; John George Johnston, Esquire, of the City of Toronto, in the Province of Ontario; and Claude P. Beaubien, Esquire, of the City of Montreal, in the Province of Quebec, to be Our Commissioners to conduct such inquiry.

"TO HAVE, hold, exercise and enjoy the said office, place and trust unto the said M. Gratton O'Leary, John George Johnston and Claude P. Beaubien, together with the rights, powers, privileges and emoluments unto the said office, place and trust of right and by law appertaining during Our Pleasure.

"AND WE DO hereby authorize Our said
Commissioners to exercise all the powers conferred upon
them by section 11 of the Inquiries Act and be assisted



WITNESS:

to the fullest extent by government departments and agencies.

"AND WE DO hereby authorize Our said

Commissioners to adopt such procedure and methods as they

may from time to time deem expedient for the proper

conduct of the inquiry and sit at such times and at such

places in Canada as they may decide from time to time.

"AND WE DO hereby authorize Our said

Commissioners to engage the services of such counsel,

staff and technical advisers as they may require at rates
of remuneration and reimbursement to be approved by the

Treasury Board.

"AND WE DO hereby require and direct Our said Commissioners to report their findings to Our Governor in Council with all reasonable despatch and file with the Dominion Archivist the papers and records of the Commission as soon as reasonably may be after the conclusion of the inquiry.

"AND WE further appoint Mr. Gratton O'Leary, Esquire, to be Chairman of Our said Commissioners.

"IN TESTIMONY WHEREOF We have caused these Our Letters to be made Patent and the Great Seal of Canada to be hereunto affixed.

The Honourable Patrick Kerwin, Chief

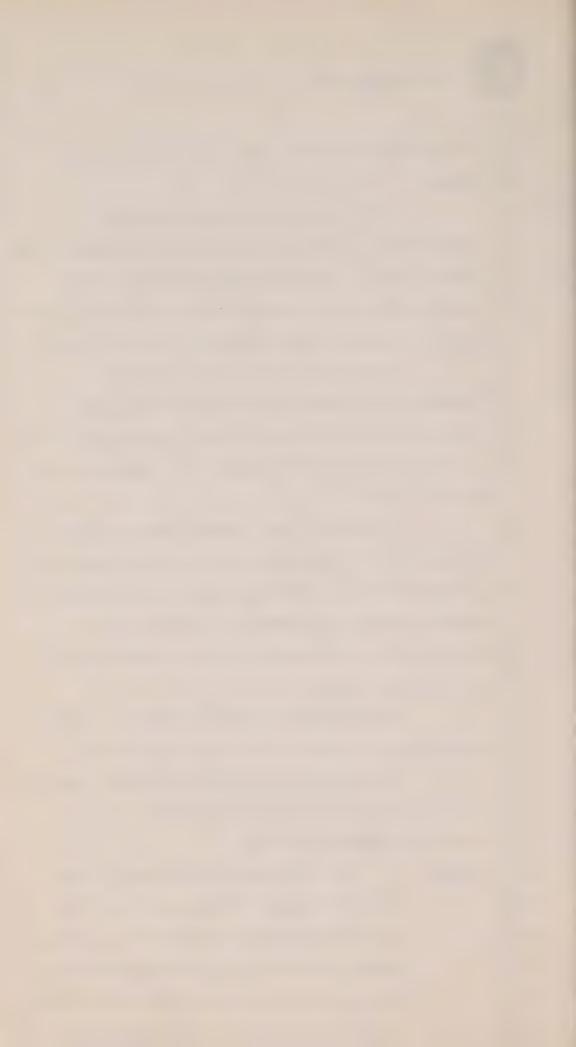
Justice of Canada and Deputy of Our Trusty

and Well-beloved Major-General George Philias

Vanier, Companion of Our Distinguished Service

Order upon whom We have conferred our Military

Cross and Our Canadian Forces' Decoration,





Governor General and Commander-in-Chief of Canada.

"AT OTTAWA, this Twenty-seventh day of September in the year of Our Lord one thousand nine hundred and sixty and in the ninth year of Our Reign.

BY COMMAND,

Signed by C. Stein UNDER SECRETARY OF STATE.

The following is an excerpt from Minute No. P.C. 1960-1352 dated Saturday, the 1st day of October, 1960:

"His Excellency the Governor General in Council, on the recommendation of the Prime Minister, is pleased hereby to appoint Michael Pitfield, Esquire, of the City of Montreal, Province of Quebec, to be Secretary of the Commission appointed pursuant to Order in Council P.C. 1960-12/0 of 16th September, 1960, to enquire into the position of and prospects for Canadian magazines and other periodicals.

Signed by R. B. Bryce, CLERK OF THE PRIVY COUNCIL.



THE CHAIRMAN: On behalf of my fellow commissioners and myself, we would like to extend a welcome to Mr. Blakeney, and thank the Government of Saskatchewan for coming here to give a submission, and assure them it will receive our very close consideration.

MR. BLAKENEY: Mr. Chairman and gentlemen, I would first like to extend the appreciation of the Government of Saskatchewan to you for coming here to hear our brief at some personal inconvenience, and I extend a personal as well as an official thank you. We welcome the opportunity to make the submission.

we have had an opportunity, I think to just barely get the briefs to you so as you may have had an opportunity to read them. I wonder if you wish me to read it?

THE CHAIRMAN: If you please.



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SUBMISSION

BY THE

GOVERNMENT OF SASKATCHEWAN

APPEARANCES:

A. E. BLAKENEY

Minister of Education Province of Saskatchewan

CARL WENAAS

Economic Planning Board of the Saskatchewan Government

We believe that two basic and related problems confront this Royal Commission. The first is the question of whether a nation of eighteen million people living next-door to one ten times its population can successfully resist all the manifold influences and attractions of its powerful neighbour and maintain and develop its own identity. The second is the growth of commercial influences on Canada's press, magazines, dailies, weeklies and its effect on the part that Canadian periodicals and newspapers may play in the development of a distinctive Canadian identity.

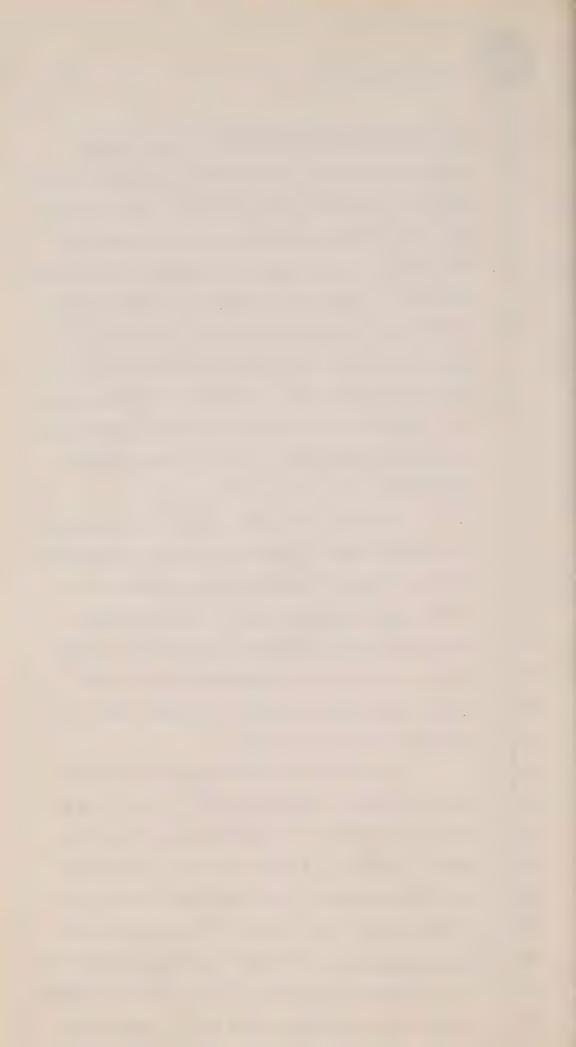
It would be difficult to exaggerate the extent of the impact of United States ideas, institutions, business practices, commercial attitudes, consumer preferences and like factors on Canadian economic, political and social life. This is as true of the publications field as of many others. For instance, as Mr. B. K. Sandwell testified before the Royal Commission on the Arts, Letters and Sciencesa number of years ago, "Canada . . . is the only country of any



size in the world whose people read more foreign periodicals than they do periodicals published in their own land, local newspapers excluded". Canadians can look at their newstands and see them dominated by a vast array of United States publications and it is easy therefore to conjure up an image of a flood of alien publications washing away the very foundations of Canadianism before our eyes. Although the note of crisis might be sounded in connection with the competitive influence of United States publications, it might be useful to examine this question from a broader perspective.

Obviously the sheer weight of the population of the United States is one of the factors lying behind the effectiveness of United States periodicals in penetrating the Canadian market. Yet this weight relatively has been declining. For instance in 1900 the population of the United States was more than fourteen times that of Canada. Today the ratio is slightly more than ten to one.

This indicates that the problem of United
States competition is not a new one. It has been a
feature of the history of Canadian periodicals since
Canada's beginnings, a factor that has from time to
time aroused special concern and evoked various forms
of public action. For instance, "The promoters (of
Canadian Magazine in 1871) had to struggle against New
York competition and actually got one of their enemies
excluded from the country for a time". This and the



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imposition of tariffs in 1931 and the passing of special excise tax legislation in 1956 indicate how the continuing challenge has brought forth varying responses.

we cannot say whether Canadian periodicals are in a less favourable position today than they were at the turn of the century. To determine this question we would need to know more about the fundamental transformation in the nature of periodicals and their impact on the public. Certainly with advances in standards of living and education the market for periodicals has

expanded tremendously. This has made for a greater emphasis on mass circulation. Since the Canadian periodical press now requires a much larger capital investment as a result of certain technological changes, a business approach has become more necessary to survival. It seems to us that the various consolidations that have marked the adjustment of Canadian periodicals to these trends and the continuing United States competition have sometimes strengthened desirable Canadian publications but in other cases have removed or greatly modified a publication that had been widely valued. Perhaps any view as to whether Canadian periodicals are performing their functions less well or better than before can only be made subjectively but it must be a surprise to some Canadians that Canadian periodicals have some through their trials as well as they have. Certainly survival in itself is a considerable achievement. Therefore, we feel that we must not underrate either the vitality of the Canadian periodical



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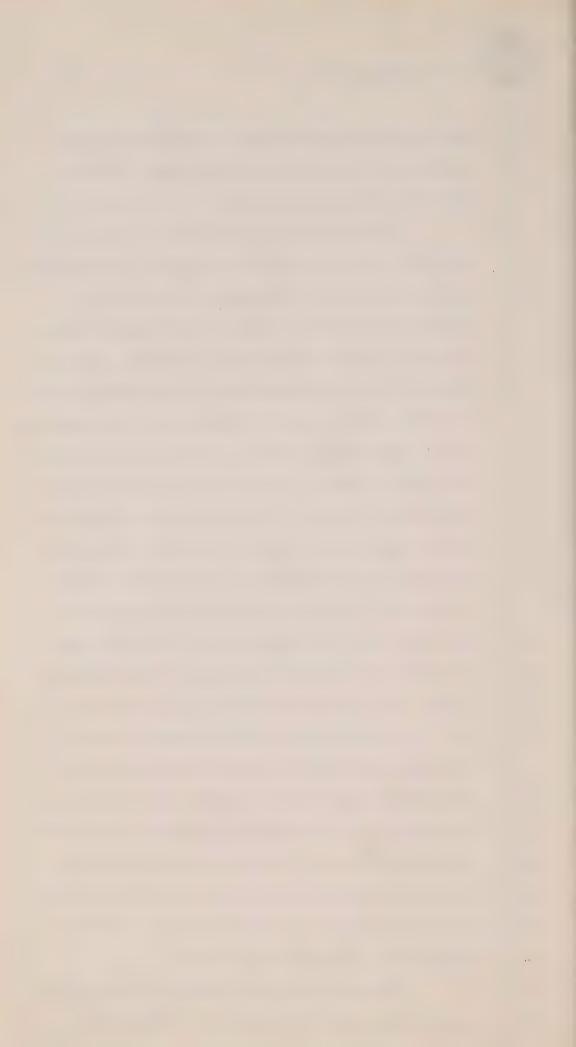
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industry or the support that distinctively Canadian publications have obtained or may expect from the Canadian public in the future.

The underlying premise of our submission is that while canadians should be prepared to take special measures to encourage the growth of an active and stimulating periodical press, a heavy emphasis should be placed upon positive measures designed to improve the quality and the effectiveness of Canadian periodicals rather than measures designed merely to hinder and obstruct American periodicals. Above all, there should be no barriers set up to the free flow of ideas across international borders. It is our contention that the present degree of exchange of ideas among nations of the world is insufficient and Canada should not take any step that would be in the direction of limiting this flow rather than expanding it. We believe that while there are problems of language a wider exchange of ideas and information through the press of other lands is in fact taking place throughout the world. Periodicals published by the United Nations and the United Nations agencies are playing a part in this development. All of this recognizes that international peace and harmony rest on wider international understanding and understanding cannot be achieved without an unfettered ability to share the views of others through their press and other media.

Therefore, from this point of view, we would emphatically reject any suggestion to attempt to



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buttress the Canadian publications industry after the manner of the tariff on periodicals imposed in 1931. It is worth noting that the Canadian Prime Minister of that day indicated that one of the aims of the legislation was to keep out "undesirable" publications that did not fall within the prohibited "immoral" categories and even publications critical from time to time of British parliamentary institutions. This indicates how much of a temptation it is to shape measures to restrict the entry of periodicals in such a way as to restrict the exchange of particular attitudes and ideas. We recommend that the Canadian government should remove the last vestiges of this tariff on periodicals. We are not suggesting that this now has a very great effect on the movement of periodicals, but it would seem to be a most useful and symbolic step for canada to announce to the world that the last tariff obstacle on the free flow of newspapers and periodicals to Canada has been removed.

At the same time, in considering the economics of the publications industry itself, we feel that the Canadian government should take steps to eliminate factors that artificially raise publication costs in Canada over those in the United States. To a very large extent it already appears to be Canadian policy to permit materials used by the publications industry to enter duty free. We believe, however, that this should be extended so that, for instance, the 75 per cent drawback on imported paper used in the publication



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of periodical publications would be increased to 99
per cent and the list of duty free imports might include
the full range of materials used.

The terms of reference of the Royal Commission are directed particularly to "problems arising from competition with similar publications which are largely or entirely edited outside of Canada or are largely or entirely foreign in content". This brings in the matter of the special Canadian editions of United States periodicals which would seem to have provided the impetus for the appointment of the Royal Commission.

This, in our view, is a highly involved and somewhat as is obvious, it is a/controversial question. Whether these special Canadian editions have funnelled off significant amounts of Canadian advertising revenue or indeed any from Canadian periodicals is a question we are not in a position to answer. We do note that the advertising revenues obtained by those Canadian periodicals in direct competition with these special editions have increased more rapidly than that of other Canadian publications. For instance, from 1949 to 1957 the advertising revenue of magazines of general circulation, and these are the ones we are assuming compete with the special Canadian editions increased by 119 per cent while that for all periodicals increased by 112 per cent. While in the absence of the special Canadian editions referred to the advertising revenue of Canadian magazines may have increased even more, it would require a very careful and detailed analysis



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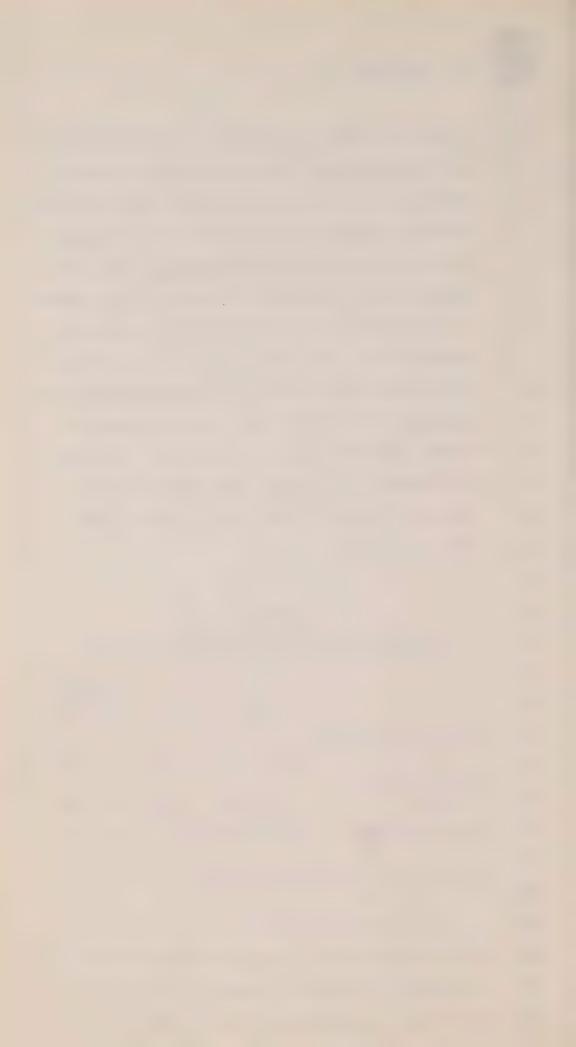
tion of Canadian advertising by the special Canadian editions was in fact responsible for a weakening of the position of Canadian magazines, then it would appear that the establishment of Weekend Magazine which now has the largest circulation of any periodical, Canadian or non-Canadian, in Canada may have had an even more profound effect. The advertising revenue of Canadian national week-end newspapers like Weekend Magazine and Star Weekly has increased even faster than that of Canadian magazines of general circulation. See Table 1. The determination of these effectsfalls into the category of matters we would like to see the Royal Commission examine.

Table 1 Advertising Revenue of Canadian Periodicals

| | 1949 | 1957 | Percentage Increase | |
|----------------------------------|--------------|-----------|------------------------|--|
| Magazines of general circulation | \$ 8,276,000 | \$ 18,109 | ,000 119 | |
| National week-end Newspapers | 5,569,000 | 15,234 | ,000 174 | |
| Total periodicals | 117,853,000 | 249,575 | ,000 112 | |

Source: D.B.S., The Printing Trades.

Another question we would like to raise is whether from the point of view of Canadian business the circuculation in Canada of a Canadian edition of a United States magazine with Canadian advertising is



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more or less desirable than the United States edition with United States advertising. Bearing in mind the fact that there are industries in which indigenous Canadian firms are in competition in the Canadian market with Canadian subsidiaries of United States firms, it would seem to us that the circulation in Canada of United States publications with United States advertising gives some advantage, although perhaps slight, to United States-owned subsidiaries in reaching the Canadian market.

If I may elaborate on that point, it is perhaps not put with precision, but the idea is, if you eliminate a Canadian edition of an American periodical, and if it can be assumed that this circulation, or a substantial part of it, would be met by the American counterpart, and it I may use Time Magazine as an example, and purely as an example, if it be assumed that if the Canadian edition of Time be wiped out a substantial portion would be taken by the Valvoline Gasoline, who have an advantage over the ventures of, let us say, the B. A. Gasoline. Now they are able to put advertising in the Canadian publications on substantially the same terms. If a product sells under the same trade name in both Canada and the United States, it is clearly advantageous in advertising in an American publication with circulation in both countries, as opposed to a trade name used only in Canada.

The employment provided by the printing in Canada of special Canadian editions is also a factor



to be considered in balancing their undesirable effects.

The imposition in 1956 of the 20 per cent tax on advertising revenue of these special Canadian editions was plainly an experiment. The subsequent removal in 1958 after only about a year and a half of operation may well have left an insufficient time to judge properly the degree to which the tax achieved its purpose. In any event, we do not have the evidence that would enable us to evaluate this approach to the problem. Did the tax make more advertising revenue available for Canadian periodicals? Did the tax prevent the establishment of more Canadian editions of United States publications? These are questions on which in view of the conflicting opinions probably only the Royal Commission can arrive at some generally acceptable solution.

excise tax on advertising revenues would be reasonably effective in achieving its purpose for which the tax would be imposed without any substantial undesirable side effects, the Government of Saskatchewan would recommend adoption of such a tax. We would also, in these circumstances, be interested in the possibility of using such a tax to increase the Canadian content of these special editions. If such a tax was imposed on a graduated basis whereby as the Canadian editorial content increased the tax was reduced, there would be some possibility of a more genuinely Canadian edition being produced.





periodicals.

There we have, Mr. Chairman, the suggestion that let us say a 30 per cent tax might be introduced until Canadian content might fairly be said to be 25 per cent, and a 20 per cent tax until it might fairly be said to be 50 per cent, and a 10 per cent tax until it might fairly be said to be 75 per cent, and thereafter no tax, and some such graduated system which as we suggest would not only assist indigenous Canadian

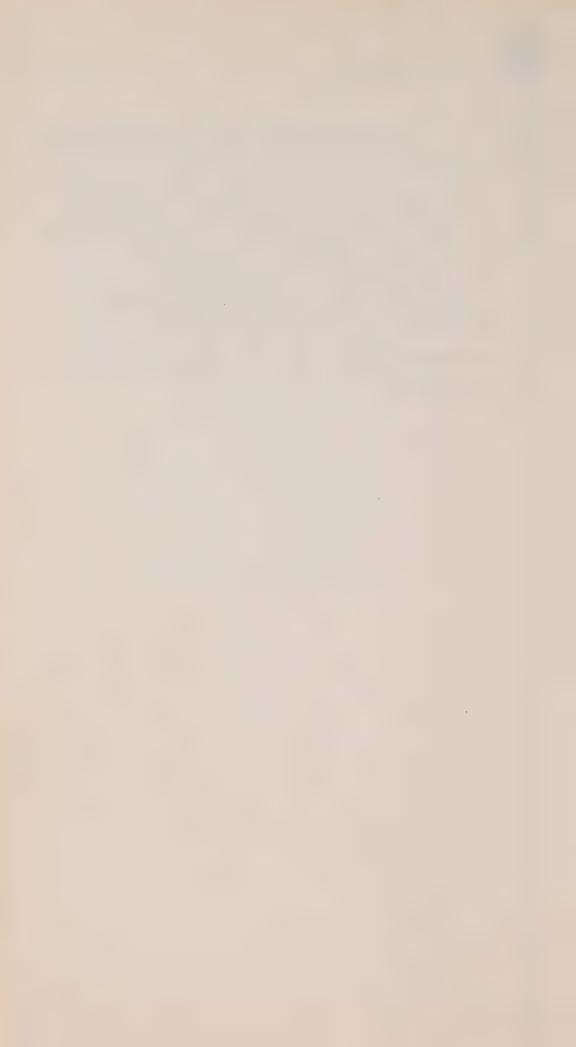
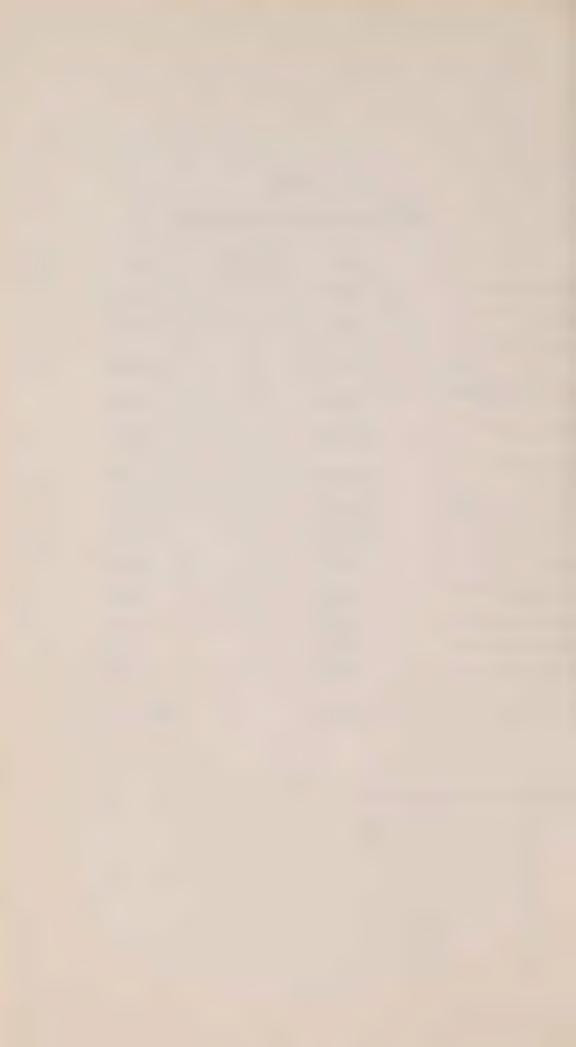


Table 2

Advertising Revenue of Canadian Periodicals

| | 1949 | Percentage of Total | 1957 | Percentage of Total |
|---|---------------|------------------------|---------------|------------------------|
| Newspapers, daily | \$ 71,182,945 | 60.4 | \$146,388,471 | 58.7 |
| Newspapers, National Week-end | 5,569,016 | 4.7 | 15,234,215 | 6.1 |
| Newspapers, weekly, bi-weekly & tri-weekly | 9,638,251 | 8.2 | 18,095,898 | 7.3 |
| Controlled Distribution Weekly Newspapers | 460,624 | 0.4 | 1,121,384 | 0.4 |
| Magazines of general circulation | 8,275,903 | 7.0 | 18,109,182 | 7.3 |
| Telephone & City Directories | 7,272,623 | 6.2 | 18,723,940 | 7.5 |
| Trade, technical and scientific publications | 9,485,772 | 8.0 | 22,876,176 | 9.2 |
| Agricultural publications | 4,964,162 | 4.2 | 6,217,435 | 2.5 |
| Religious publications | 281,899 | 0.2 | 504,627 | 0.2 |
| School and collegiate publications | 192,788 | 0.2 | 536,054 | 0.2 |
| Fraternal publications | 132,055 | 0.1 | 384,102 | 0.2 |
| Juvenile publications | 3,175 | 64 | 36,590 | 44 |
| All other publications | 393,919 | 0.3 | 1,347,094 | 0.5 |
| All periodicals | \$117,853,102 | | \$249,575,168 | |

Source: D.B.S., The Printing Trades.



Revenue of Canadian Periodicals from Advertising and Sales

(thousands of dollars)

| | Revenue from Advertising as % of Total | 75.1 | 75.1 | 63.2 | 72.9 | 80.00 |
|------|--|-----------------|------------------|---------------------------------|-------------------------------------|--|
| 1957 | Total | 332,341 | 195,041 | 24,098 | 24,844 | 26,344 |
| | Revenue from Subscriptions and Sale of Publications | 82,765 | 48,653 | 8,864 | 6,735 | 3,468 |
| | Revenue from Advertising | 249,575 | 146,388 | 15,234 | 18,109 | 22,876 |
| | Revenue from Advertising as % of Total | 0.69 | 71.7 | 44.1 | 9.09 | 79.1 |
| | Total | 170,839 | 99,347 | 12,616 | 13,647 | 11,995 |
| 1949 | Revenue from Subscriptions and Sale of Publications | 52,986 | 28,164 | 7,047 | 5,371 | 2,509 |
| | Revenue from Advertising | 117,853 | 71,183 | 5,569 | 8,276 | 9,486 |
| | | All Periodicals | Daily Newspapers | National Week-end Newspapers | Magazines of General Circulation | Trade, Technical and Scientific Publications |

Source: D.B.S., The Printing Trades.

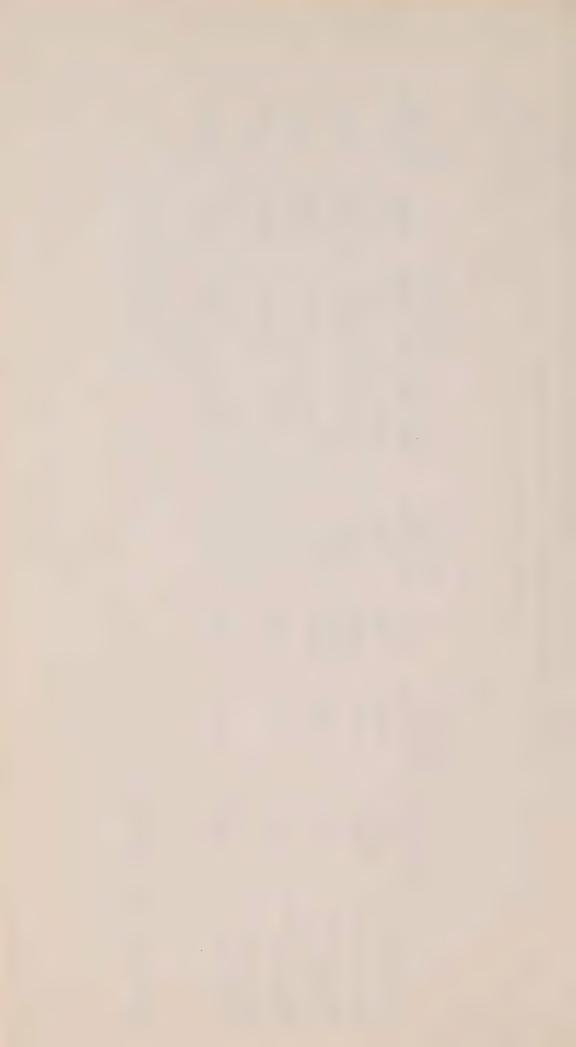


Table 4

Revenue of Canadian Periodicals from Advertising and Sales, 1949-1957

(thousands of dollars)

| | Revenue from Advertising | Revenue from Sales | Total Revenue | Advertising % of Total Revenue | | | |
|----------------------------------|--------------------------|--------------------|------------------|--------------------------------|--|--|--|
| | | All Periodicals | | | | | |
| 1949 | 117,853 | 52,986 | 170,839 | 69.0 | | | |
| 1950 | 127,491 | 55,526 | 183,018 | 69.7 | | | |
| 1951 | 140,733 | 58,335 | 199,068 | 70.7 | | | |
| 1952 | 157,049 | 63,270 | 220,318 | 71.3 | | | |
| 1953 | 180,824 | 66,245 | 247,068 | 73.2 | | | |
| 1954 | 194,622 | 71,128 | 265,750 | 73.2 | | | |
| 1955 | 212,474 | 74,563 | 287,038 | 74.0 | | | |
| 1956 | 240,097 | 77,838 | 317,935 | 75.5 | | | |
| 1957 | 249,575 | 82,765 | 332,341 | 75.1 | | | |
| Magazines of General Circulation | | | | | | | |
| 1949 | 8,276 | 5,371 | 13,647 | 60.6 | | | |
| 1950 | 9,057 | 4,848 | 13,906 | 65.1 | | | |
| 1951 | 10,188 | 4,873 | 15,061 | 67.6 | | | |
| 1952 | 10,947 | 4,950 | 15,897 | 68.9 | | | |
| 1953 | 12,184 | 5,021 | 17,205 | 70.8 | | | |
| 1954 | 14,280 | 6,045 | 20,325 | 70.3 | | | |
| 1955 | 15,725 | 6,007 | 21,732 | 72.4 | | | |
| 1956 | 17,940 | 6,575 | 24,515 | 73.2 | | | |
| 1957 | 18,109 | 6,735 | 24,844 | 72.6 | | | |

Source: D.B.S., The Printing Trades.



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It might be remembered that at least one of our largest Canadian periodicals today began as the Canadian edition of a United States periodical.

This brings us to the matter of the increasing commercialism of the Canadian press. apparent that if the Canadian periodicals are vulnerable to the solicitation of advertising for the special Canadian editions of United States publications it is because of their increased reliance on advertising revenues as opposed to subscription sales. In our opinion there has been quite an alarming increase in the extent to which Canadian periodicals depend on advertising revenues. This is particularly true of the national week-end newspapers and the general circulation magazines. Mr. Chairman, the tables illustrate this in more detail. For instance, the advertising revenue of the latter increased from 61 per cent of total revenues in 1949 to 73 per cent in 1957. It is here, therefore, that the dependence upon advertising revenues is increasing steadily.

except for the recession periods of 1954 and 1957. It may be presumed that this rise will stop at some point short of total saturation but we fear that Canadian newspapers and magazines are increasingly becoming mere vehicles to obtain advertising revenue rather than distinctive journals of opinion and thought. We suggest that this growth of commercialism of the press arises out of an increasing emphasis on mass circulation, that



is mass circulation of individual publications, which has brought an emphasis on over-simplification, an emphasis on glibness and sensationalism, a smothering of minority interests and has been accompanied we fear by a lack of interest in stimulating and encouraging intellectual development. These are, in part, the reasons that made necessary the establishment of the Canadian Broadcasting Corporation in the fields of radio and television. These are by no means the only reasons, but we feel these are some of the reasons which led to the establishment of the C.B.C. These reasons, in our view, justify public action on the non-commercial level so that Canadian periodicals might play a fuller part in the maintenance and development of our Canadian identity.

It has been stated that "The means (of maintaining national identity) are not artificial, nor political or economic, but primarily things of the spirit and mind . . ." This is the view that we would in large part adopt. This is why we prefer to see a Canadian periodical press promoted through measures that will improve general levels in the arts and letters and sciences in Canada. We see little merit in blindly attempting to preserve all that is Canadian merely because it originates in Canada. There is much that is of little value in Canadian periodicals to the development of a sense of national identity. Sometimes Canadian periodicals are nothing more than rather inferior imitations of the United States counterparts.



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Yet it is on that base and with that material that we must build. The question seems to us not just one of promoting Canadian periodicals per se but of developing an atmosphere in which the more distinctive and stimulating periodicals might flourish.

There are a number of steps along this line which we feel might be taken. We believe that the Canada Council could play an important role in encouraging the growth of what might be called non-commercial periodicals, periodicals that are concerned primarily or exclusively with the communicating of ideas, the sharing of specialized knowledge, and the development of interest in poetry and the arts. These generally have limited circulations, limited resources, and are often dependent on a few volunteer workers but have an influence quite out of proportion to the number of their readers in the development of matters and attitudes uniquely Canadian. Most of these publications are already subsidized in one form or another by universities or other public institutions but a system of Canada Council grants to promote their expansion, development and wider circulation would enable their effectiveness to be increased many-fold.

Another form of assistance might be in the form of Canada Council grants to agencies which have established programs to encourage higher standards of creative writing in Canada. The Saskatchewan Arts Board now has such a program including an annual



writers workshop and the sponsorship of a bi-annual or tri-annual publication of the work of Saskatchewan authors and poets. We feel that there would be similar bodies with similar programs in other provinces that could be assisted in this way.

It is our understanding that the Canada Council now gives grants to the Social Science Foundation to enable them to publish more Ph.D. theses by Canadian students. We believe that these grants should be extended so that a suitable number of M.A. theses could be published as well. We fear that much useful and valuable reasearch on Canadian subjects is now being permanently embalmed due to the lack of financial resources to publish these works.

which we very much favour, Mr. Chairman, would be the establishment by the Canadian Broadcasting Corporation of a publication similar to the British Broadcasting Corporation's publication called "The Listener" so that the many worthwhile talks on the CBC may reach a wider audience in a more permanent form.

To elaborate shortly on that, I think many would agree that much of the most constructive thinking on Canadianism and in developing a Canadian identity has been done by those who appear on radio and T.V., and we regret that a great deal of this work seems to pass away, because it is used over a medium that has no permanency.





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my mind seems to be wandering.

MR. BLAKENEY: We say that in our view much of the most constructive thinking of Canadian topics and conducting any increase in Canadian identity is being done by those speakers on T.V. Some of the programs like University Talk series do come out in periodical form, and those such as Preview and other high calibre content public information programs might very well be set out in a periodical such as this. I think of the programs which have appeared on Citizens Forum only recently on Canadian defence policy. I don't recall seeing in print any such detailed and constructive review of Canadian defence policy in a periodical. One thinks of books such as Minifee's books, and editorials in Maclean's, but much of that constructive thinking is done by people appearing on radio and T.V., and we would like to see much of it appearing in some permanent form.

Other action along similar lines might well be recommended but perhaps we have indicated enough to suggest the direction in which we believe public action should move.

In conclusion, we do not deny the very important role that Canadians in general can play and, indeed, must play in the development of the distinctive Canadian press that has been referred to. However we are of the view that governments in fostering the growth of a uniquely Canadian culture through the establishment of the Canadian Broadcasting Corporation,



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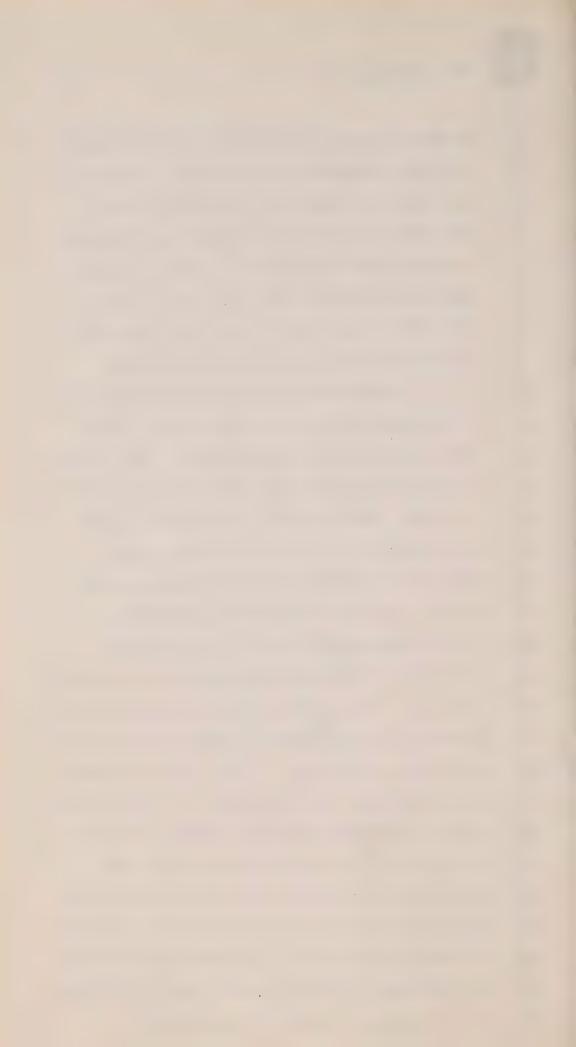
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the Canada Council and other agencies cannot ignore the health of Canada's periodical press. While we share the view of many that a forced "hot-house" development would be unwise, we feel that action of the type we have indicated in the field of Canadian periodicals is as desirable and as welcome as the steps taken in the field of radio and television to maintain and develop Canadian cultural values.

COMMISSIONER JOHNSTON: Mr. Blakeney, thank you very much for your clear exposition. I have read the brief two or three times now. What puzzles me a good deal is that your brief, and most if not all the others, admit a problem, then proceeds to say that nothing much can be done excepting as you suggested, the Canada Council or something of that nature. I am quite sure that this commission won't recommend anything that would, I would suggest, is going to be a censorship or obstruction, or a barrier to the free flow of ideas. I see the Canadian Prime Minister of the day/1931 had in mind seeking out some undesirable publications. I don't think that comes within the terms of our reference. You state here on page 4: "We believe, however, that this should be extended so that, for instance, the 75 per cent drawback on imported paper used in the production of periodical publications would be increased to 99 per cent and the list of duty free imports would include the full range of materials used". Are you sure that those figures are correct, the percentages?





MR. BLAKENEY: No, Mr. Chairman, I am not.

MR. WENAAS: There is at the present time a 75 per cent drawback.

MR. BLAKENEY: I am advised, Mr. Commissioner that there is, at least in our view, a 75 per cent drawback at this time.

COMMISSIONER JOHNSTON: So you would be surprised if I told you there is no duty whatsoever?

MR. BLAKENEY: Yes, I would be.

MR. WENAAS: There is no duty whatsoever on certain papers used, but there is still as I understand the Tariff Act and such. The canadian Periodicals Press Association understand that the Tariff Act four or five years ago there were some papers to which this 75 per cent drawback applies.

COMMISSIONER JOHNSTON: Would you mind identifying your colleague?

MR. BLAKENEY: He is Mr. Carl Wenaas of the staff of the Economic Planning Board of the Saskatchewan Government.

COMMISSIONER JOHNSTON: I as recently as 10 a.m. was told there is no duty on any paper used in Canadian periodicals. The reason I questioned this in the first place was that the paper manufacturers have been protesting that they have no protection in the Canadian market, and are unable to overcome a 37½ per cent duty on similar papers going in the United States.

The percentage of increase of advertising





revenue of Canadian periodicals, it appears on page

5. I don't know, but I suggest possibly the remarkable increase in the eight or nine years from 1949 to 1957 in the national weekend papers is due to the spectacular rise of the weekend papers' circulation, so that you would have to take another eight or ten years before you could decide whether this percentage increase was going to continue.

MR. BLAKENEY: I think so. One does not know, but Weekend must be reaching the limit of its circulation using present methods.

COMMISSIONER JOHNSTON: Would you go along with the idea that the Canadian editions of United States publications would affect the advertising in Canada of products that are not internationally, or rather that have a brand name that is not known to the U. S. consumer?

MR. BLAKENEY: Would I say that the special editions would affect these adversely or otherwise.

I would think that these special editions would assist such an industry.

COMMISSIONER JOHNSTON: Would assist the Canadian industry?

MR. BLAKENEY: The indigenous Canadian have industry that does/not what I might call a continental trade name.

COMMISSIONER JOHNSTON: You don't seem to object to tax on magazines. You don't seem to object, as some people do, that the 25 per cent tax was taken

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off a year and a half ago. I think probably it was not taken off because the government felt it was/doing the job it was hoped it would do.

MR. BLAKENEY: This is our uneasy feeling from looking at it, and as indicated in the brief, there are many ways you can look at this. Some people argue that the application of the tax had the mere effect of indicating advertising rates in, let us again for example quote Time, but this unfortunately just used up the advertising budget of a particular industry and actually reduced the amount of advertising that went into, say Maclean's. We don't feel we are in a position to reach judgments. We did raise the problems, and went on to reach a conclusion. We are not certain it will, but if in your judgment you feel it will, we on grounds of principle do not object to the tax, and think it will be a good thing, if it will work.

THE CHAIRMAN: Or a like tax, something similar?

MR. BLAKENEY: Or something similar. Mind
you, these are applied to Canadian editions, not
applied at the border, or for purely American editions.

consider that there is any essential difference between the tax levied in Canada, and a customs duty levied on editorial content of magazines that are produced in the United States, the editorial material of which is produced.





MR. BLAKENEY: There is one essential difference. Let me turn my mind first to the economic differences, if any. I would see little economic difference. I would not like to be the administrator who had the task of putting a value on editorial work. It would be an exceeding difficult administrative problem to say that 25 pages of work represents \$100,000.00 for duty purposes, or \$1,000.00. It is not something that has any market value. There is no way to test values, it is not a merchantable material.

apprehensive for reasons indicated, or at least suggested, in the brief, of tariffs on editorial content, because we feel that there will be some suggestion, at least there is some movement, some possibility of these being used to filter opinion, and we saw this in 1931, or suggest we saw it. A tax on editorial matter, there would soon be pressures to say, surely you are not going to apply this on scientific work, American scientific work which comes across the border, and we would say no.

COMMISSIONER JOHNSTON: Supposing you exempted small publications with small circulation, which would include I think all your scientific, medical --

THE CHAIRMAN: Religious, philosophical and literary.

MR. BLAKENEY: This is fairly possible, we would deplore it if it applied to anybody but the United States. We see no reason why the Observer or

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the Times should not come in untrammelled.

THE CHAIRMAN: Is that what you mean by "undesirable side effects"?

MR. BLAKENEY: They are largely enumerated up above. We are discussing a different problem here. The undesirable side effects such as giving advantages to American firms, or those with a continental as opposed to a nation/trade name, and possibly reducing employment produced in Canada by special printing conditions, and so on.

COMMISSIONER JOHNSTON: In the latter part of your brief, where you talk about small, intellectual publications receiving assistance, you wish to encourage that?

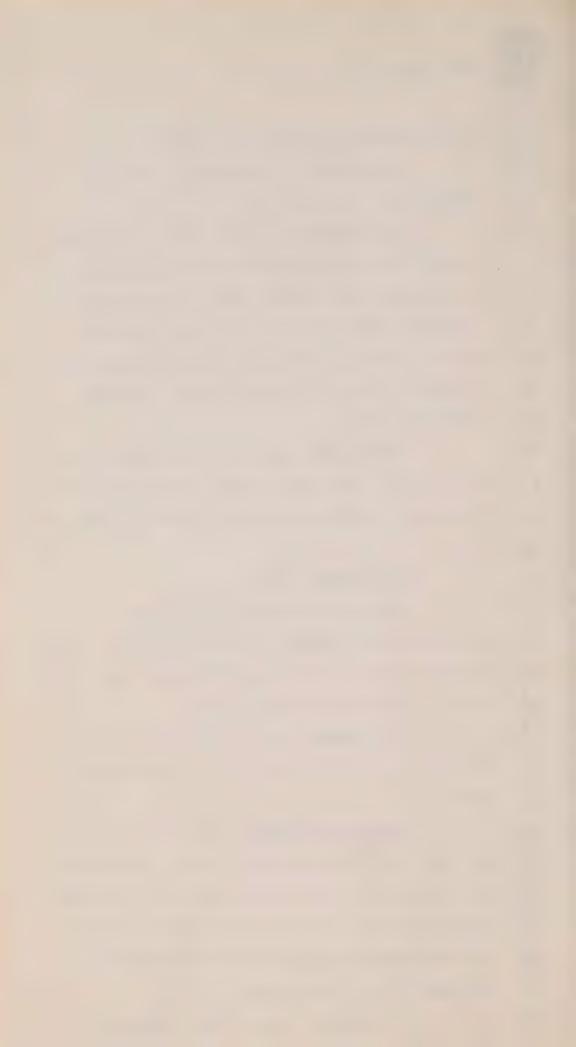
MR. BLAKENEY: Right.

COMMISSIONER JOHNSTON: If you had a customs duty on editorial content of Canadian editions of U.S. magazines, would not that in your opinion enure to the benefit of Canadian writers in Canada?

MR. BLAKENEY: Yes, I think that would certainly be one of the effects of it, superficially anyway.

COMMISSIONER JOHNSTON: You tend to deplore the rise in advertising revenue, or the percentage of it. I suggest that the increase was due in large part to the spectacular rise in Weekend magazine, and the fact that Weekend magazine was distributed free as a supplement to other newspapers?

MR. BLAKENEY: We think that magazines of





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general circulation have increased, even excluding Weekend.

COMMISSIONER JOHNSTON: It is the great problem of magazine publication that they cannot obtain a very large percentage of their total income from circulation?

MR. BLAKENEY: That is true, but we are deploring the apparent increase in the amount which can be obtained by subscription and newsstand sales. To some extent we feel that he who buys the paper calls the tune, and as the periodical is paid for by the man who buys it, to some extent if it relies wholly on advertising revenue it will be attuned to secure this revenue.

THE CHAIRMAN: Don't you think that the price of a newspaper, shall we say, should be low enough to enable the mass man to get it? Wouldn't you want every farmer in Saskatchewan to be able to afford a daily newspaper?

MR. BLAKENEY: Yes, but quite frankly, I think I would rather have half of them getting a good daily newspaper than all of them getting a very bad one.

THE CHAIRMAN: They would certainly get a bad one if they depended on the newsstand price. I am afraid that there would be no mass circulation of newspapers, and after all this was supposed to be the great educational thing in modern democracy, the penny press?

MR. BLAKENEY: We are not quite sure that

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democracy in 1949 was any worse than in 1952, when it was 70 per cent.

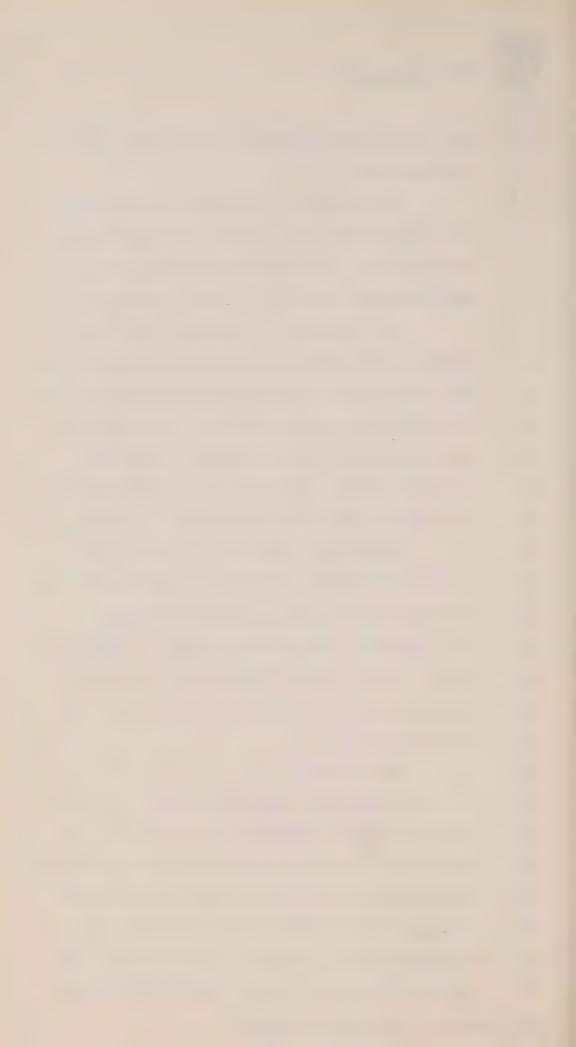
THE CHAIRMAN: But you will agree that if the newspapers didn't get good advertising revenue, they would lose a great deal of the independence, and their newspapers would not be circulated very much?

MR. BLAKENEY: We concede the point that a newspaper, to be effective, must be financially independent, and will also concede the point that we have not evolved any way for these newspapers to be financially independent except for a substantial reliance on advertising revenue. We think this is rather unfortunate but we have nothing to suggest in substitution.

COMMISSIONER JOHNSTON: We examined with considerable interest in Vancouver a publication called Western Homes and Living, a very attractive publication, but Mr. Mitchell, the present president of the company, said he couldn't afford to get any more circulation because his newsstand price is 25 cents and cost per copy is 78 cents.

MR. BLAKENEY: Yes.

COMMISSIONER JOHNSTON: On page 11 you say: "Sometimes Canadian periodicals are nothing more than rather inferior imitations of United States counterparts." Admitting that that may be true, don't you think that if our publications could afford to pay the talent, writing and artistic talent at similar rates to those applying in the United States, that our publications would be immeasurably improved?



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MR. BLAKENEY: Yes I do sir.

COMMISSIONER JOHNSTON: I am not a radio fan, so when I say I doubt very much if all the thinking on C.B.C. is constructive -- but I was wondering if you would tell me, does the B.B.C.'s Listener carry advertising?

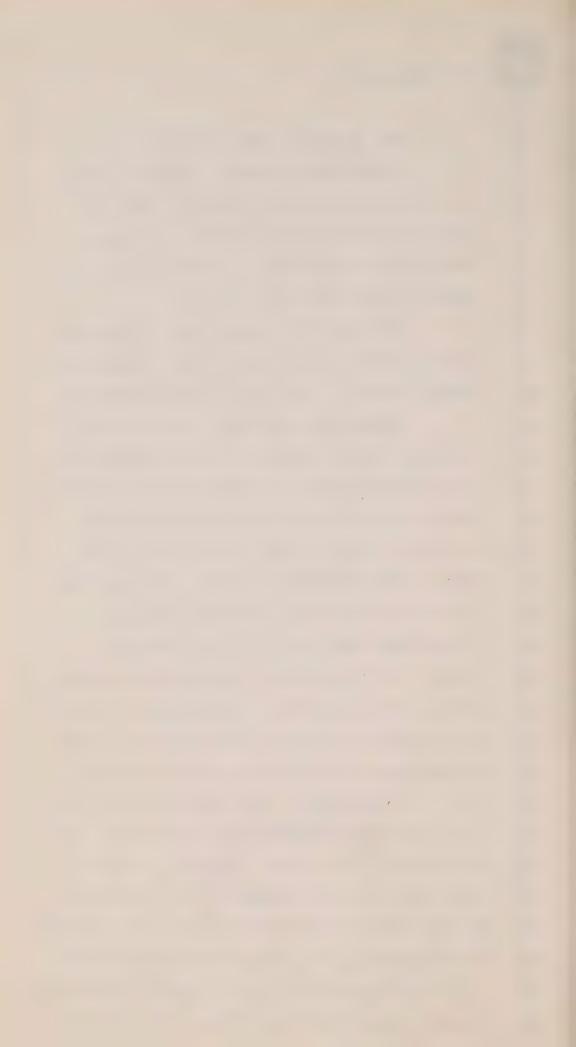
MR. BLAKENEY: I am not sure. I suspect it carries a small amount. When you turn its pages, you see very few ads. I am trying to cast my mind back.

COMMISSIONER JOHNSTON: I haven't seen it

for years. Now, Mr. Chairman, just one thing I would
like to add, and that is an excerpt for Mr. Blakeney's
comments. It is from Mrs. Hanley's submission in

Vancouver. She is a writer, and has been for many
years. "The Chinese have a saying: 'love thy neighbour, but don't take down the fence'. Not only have
we taken down the fence, but we have taken our
neighbour to sleep with us. Of course Uncle Sam is
a very friendly neighbour." I think that is one thing
we have always to remember, that we have got to keep
up some fences, intellectual as well as economic?

MR. BLAKENEY: I agree most heartily, and I feel a look at the Canadian scene will suggest, and I am thinking of the cultural, the general field of ideas and culture, will suggest to the observer that the most stalwart fence we have is the C.B.C. This may not be accepted, but I am prepared I think, to submit this to you and that this sort of pattern, we feel, may have some application in the fields of the periodical



press.

COMMISSIONER JOHNSTON: In spite of all temptations we are going to remain Canadian?

MR. BLAKENEY: Yes.

top of the page, of your brief. You state here, half-way through the paragraph: "a heavy emphasis should be placed on positive measures designed to improve the quality and the effectiveness of Canadian periodicals rather than measures designed merely to hinder and obstruct American periodicals". Could you elaborate a little, and tell us what you have in mind when talking about positive measures, and particularly if you can of periodicals of general circulation?

MR. BLAKENEY: Well, this is something where we don't have too many ideas. We have already suggested the ways of positively improving firstly the small periodicals which we have dealt with, the subsidized periodicals which we have dealt with later in the brief by the Canada Council per se, we suggest that a general improvement of the standard of journalism and availability of journalists of all levels, and we thing this might be increased by Canada Council grants. Any positive measure, you may quibble at the word positive here, but would be an increase in the tax on Canadian editions of American magazines. We had in mind American editions of American periodicals. We felt our situation was such we had to do something to improve the position of Canadian magazines vis a vis American





magazines. You can take two steps. Push down the American ones by a tariff, or you can push up the Canadian ones. We don't like a tariff for the reasons outlined. Therefore, we think you must push up Canadian ones. We don't have concrete suggestions which will have a major effect on Canadian periodicals, with the possible exception of the tax.

COMMISSIONER BEAUBIEN: Page 4, at the top of the page, you state: "We are not suggesting that this now has a very great effect on the movement of periodicals, but it would seem to be a most useful and symbolic step for Canada to announce to the world that the last tariff obstacle on the free flow of newspapers and periodicals to Canada has been removed." As Mr. Johnston pointed out, I don't think that there are any restrictions, are there, and what is more, I think that in some cases we are even subsidizing the as American press, inasmuch/the American magazines which are coming over here are made in the States and Canada gets no revenue from what is paid to the States to distribute the magazines in Canada?

MR. BLAKENEY: I am advised, and you will appreciate we don't regard this as a major step, but I am advised that there is a tariff on periodicals in the English language which appear less than four times a year.

COMMISSIONER JOHNSTON: That is not a periodical.

MR. BLAKENEY: Well, if something which appears



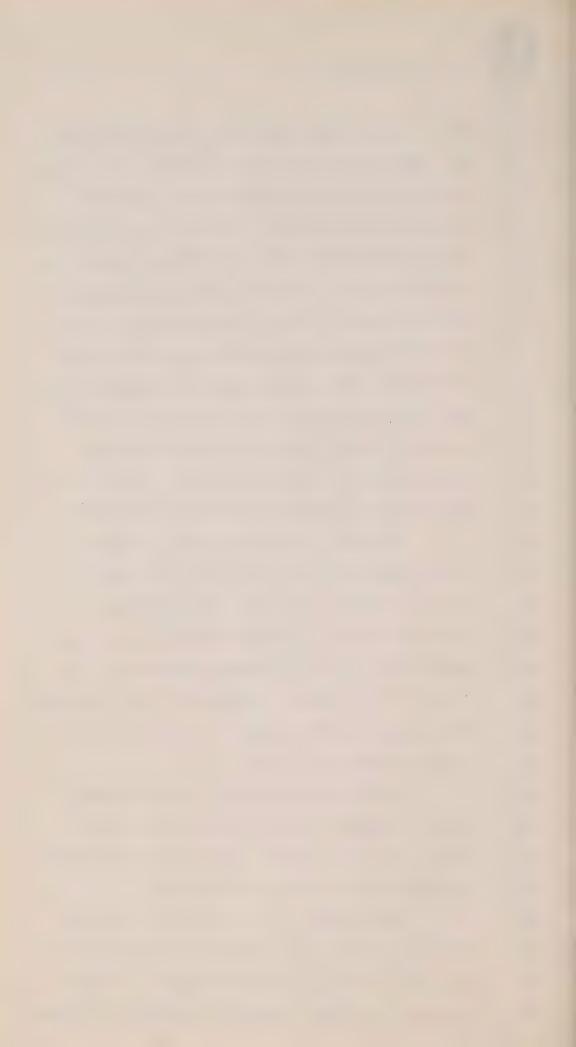
twice a year is not a periodical, we are not correct.

Yes, there were two other areas which we were looking at with the possibility of making some submission to the commission, but we were unable to complete sufficient research even to formulate ideas which we thought might be useful, and the one area was the area of postal rates, the possibility that American periodicals are getting an advantage because they are using American postal rates, and the possibility of achieving the same results as are envisaged by the tax by the use of a differential postal rate, the Canadian government charging higher for editorial content. However, we cannot submit it, because we haven't got the research.

The other area where we have formed no conclusions whatever, is the possibility of using the Income or Corporation Tax Act as a vehicle by indicating that advertisements in Canadian editions of American magazines would not be a business expense as to 100 per cent of their value, but this has so many problems about it that we didn't complete sufficient research to make any conclusions on it.

COMMISSIONER BEAUBIEN: You spoke about
Canadian editions of American magazines and purely
American magazines. Do you make a distinction between
those two as far as taxes to be applied?

MR. BLAKENEY: Yes, we feel that there is nothing -- well, let us say that the economic implications are not nearly so unfair as between a Canadian periodical and a purely American periodical, as between





American periodical and a Canadian edition of an American periodical. Time would have to charge advertising rates which would bear the cost of distribution throughout the whole continent, and then the relative advertising rates would be such that our Canadian people should compete if the advertising wanted to cover only Canadian markets. But this advertising revenue, of course, must bear its share of editorial costs. Canadian edition of American publication has the best of both worlds. It merely uses the Canadian market, only the paper and that sort of thing, to cover the advertising which is meant to circulate only in Canada. I think the principle is fairly clear there, that there is a fairly substantial difference.

COMMISSIONER BEAUBIEN: Would you say that the Canadian editions are a greater drain on the advertising dollar than the American editions?

MR. BLAKENEY: Well, this is something that I couldn't speak from having studied the figures and ed reach a conclusion, but I would certainly say that this was so. I would not really worry at all about, taking a Canadian product, British American Oil, or British American Gasoline, and if they were going to advertise in a Canadian periodical, I would not worry at all about them choosing the American edition of Time, because I don't think they are going to be able to pay Time's rates to get their ad into Albuquerque, New Mexico, where it will do them no good. I am sure it is





not suggested that the Canadian edition of Time charges the same as an American edition.

COMMISSIONER JOHNSTON: A difference of something like \$2,000.00 to \$32,000.00.

MR. BLAKENEY: I have no fears whatever that B.A. would select a page in Time at \$36,000.00 to cover the Canadian scene. They would choose a Canadian periodical.

THE CHAIRMAN: In view of some of the modifications you have offered, the statements made in
your brief and your eagerness seemingly to improve on
some of the statements and to go further and modify and
amend them, would you care to send us a supplementary
brief to Ottawa?

MR. BLAKENEY: We are sorry if we haven't made our points clear.

THE CHAIRMAN: You have admitted one or two,

I think, errors in your brief, about the tax for

example, material entering Canada for Canadian publications. Mr. Beaubien, what was the question you

asked a moment ago?

.COMMISSIONER BEAUBIEN: That there would be no restriction --

THE CHAIRMAN: You wouldn't want to do a little more research, and send us a further brief?

MR. BLAKENEY: I think we could do that.

THE CHAIRMAN: In the meantime, one or two questions. On page 6 you say: "If it can be demonstrated that the special excise tax on advertising revenues





would be effective in achieving its purpose without any substantial undesirable side effects, the Government of Saskatchewan would recommend its adoption."

Then you say: "We would also, in these circumstances, be interested in the possibility of using such a tax to increase the Canadian content of these special Canadian editions." What would you do about a subsidiary of an American publishing house publishing in Canada? Let us say the very highly respected Readers Digest. The Canadian content probably wouldn't apply there. Would you say that a publication of that kind should have on its board a majority of Canadians? That there should be a Canadian control, that is, its main editors should be Canadian and its Board of Directors have a majority of Canadians on it?

MR. BLAKENEY: We would not oppose that. I have not had an opportunity to consult anybody on behalf of the government, but certainly I do not regard a counting of heads on a Board of Directors as an effective measure of who controls a corporation. I have always regarded this as something of a myth.

THE CHAIRMAN: It does not work in the case of the Canadian Pacific Railway, which is owned outside Canada but isn't there a law there which permits the Canadian directors to control?

MR. BLAKENEY: Yes, it is used very widely in fields of our airlines, I think to get a franchise from the Air Transport Board, it runs I think that you have to show your corporation is Canadian controlled,





and I think the same goes for T.V. and radio. I don't oppose this principle, I don't think it will result in Canadian control, but it will assist.

THE CHAIRMAN: I may say this has been suggested to me privately by certain people about a Canadian Listener, but you are the first people to put it in a submission. The Canadian Broadcasting Corporation is now costing the Canadian taxpayer \$60,000,000.00 a year in round figures. If the broadcasting corporation put out the equivalent of a Listener in Canada, if it took advertising to sustain it, you would have a situation under which the State, the government was subsidizing a competitor in securing advertising which is the lifeblood of the newspapers. Would you think that was a fair proposition, that the State should subsidize one business in competition with another?

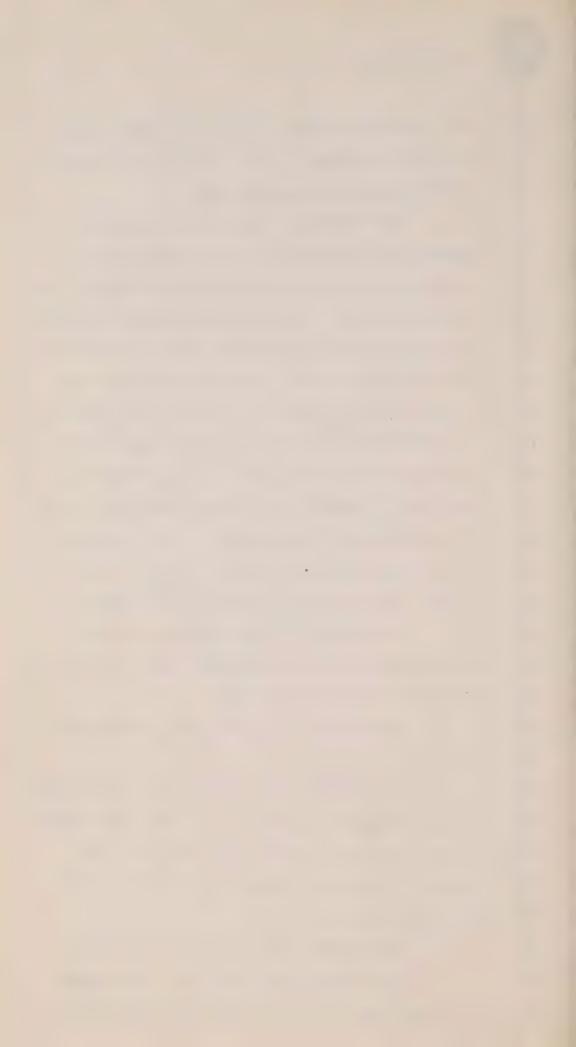
MR. BLAKENEY: I think this is so widely accepted that it is not really quite right to set it up in terms of being grossly unfair.

THE CHAIRMAN: You would say it is grossly unfair?

MR. BLAKENEY: No, I would not. I don't think it is grossly unfair for the C.B.C. to take advertising which is in competition with local stations. For instance, the Dalhousie Review is subsidized by the university to take --

THE CHAIRMAN: That is hardly an analogy.

MR. BLAKENEY: The C.B.C. is. I am urging on you that when the C.B.C. takes advertising revenue



and subsidizes them, and agrees it pays only half of the cost of producing --

THE CHAIRMAN: You think it is all right for Grattan O'Leary to be taxed so that the C.B.C. may compete more effectively with the organization he is running? This is worse. Supposing I am a publisher of a newspaper, and I was for a time, and I pay taxes to support the C.B.C., I pay part of the \$60,000,000.00, and part of my taxes was being used to compete with me to make it harder for me to get the money to pay the taxes?

MR. BLAKENEY: Yes.

THE CHAIRMAN: You say this is all right?

MR. BLAKENEY: Yes.

THE CHAIRMAN: Well then, if it didn't take advertising, and couldn't pay its way, and I doubt if it could in any event, it still is a tremendous loss.

The Listener at one time had over a million circulation, I think Radio Times in England has five or six million circulation. Let us say they get in Canada a million circulation, and they very well might considering the number of T.V. and radio licenses, a million circulation with the present cost of newsprint, I would imagine if they could get by with \$50,000,000 or \$60,000,000. more loss piled on top of the \$60,000,000.00 we are using now, do you think this would be wise?

MR. BLAKENEY: If it would be better for advertising to be kept out, I don't think it would be very wide, very extensive, but I would think there is





nothing wrong.

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THE CHAIRMAN: And you feel this should be done so that the public would have a greater opportunity of studying or reading what appears on radio and T.V. day after day? Mind you, I am not criticizing, I think radio is vastly superior to T.V. myself, music, presentation of the arts, talks, theatre and review of books, but do you really believe that most of the things we hear on C.B.C., including this defence discussion you were talking about, which was not documented, which was cursed by oversimplification, and in many cases was calculated to mislead? I have listened to, and gone on these forums. There is not much opportunity to document your statements. You'd circulate this clear across Canada and widen the circulation of ignorance, and tax the people in the process of widening it?

MR. BLAKENEY: I am by no means sure, Mr. Chairman, that the tendency to mislead is restricted --

THE CHAIRMAN: I don't think it is deliberately intended, but I think the facts are not sufficiently documented.

MR. BLAKENEY: When I read other Canadian publications, I am not sure all their facts are documented. I am not sure that the level of journalism-

THE CHAIRMAN: With this fundamental difference, you are not being taxed and misled at the same time.

MR. BLAKENEY: This problem of being taxed is something very sensitive to someone living on the





prairies.

THE CHAIRMAN: It is very sensitive to people living on SparksStreet in Ottawa too.

MR. BLAKENEY: This is what happens to us every day, that we are being taxed in order that various industries in eastern Canada -- but I want to make it clear that this principle of paying a tax and using the money for a national purpose which national purpose may conflict with the purpose of an individual taxpayer, is not confined to this field, and we think that if this is a national purpose it should be carried on with.

THE CHAIRMAN: Get back now to your Canada

Council. You suggest that the Canada Council might

be used to help some of these magazines, shall we say,

and I am all for the little magazines. Isn't your

difficulty there again, a lack of funds? The Canada

Council has not some golden rod, it has actually some

\$250,000.00 to spend, the interest on \$50,000,000.00.

It has demands for libraries, scholarships, aid to

musicians, little theatres, and so on and so forth.

The amount of assistance they could give to our

periodicals is trifling. I doubt if they could under
take it, and how you would say what is to be helped,

unless some government would come along and say the

Canada Council is to have three or four times more

money than it has, and I don't think this will happen?

MR. BLAKENEY: I don't think so in the immediate future, but we can look forward to a future establishment of a Canadian identity, and the establish-





ment of funds there for.

THE CHAIRMAN: What we are looking for are practical solutions that wouldn't hurt too many people.

I am glad to hear you say that the Government of Saskatchewan would favour some sort of excise tax?

MR. BLAKENEY: Subject to the qualifications we gave.

THE CHAIRMAN: And the qualifications being?

MR. BLAKENEY: Will it work.

THE CHAIRMAN: That is true of everything, but you are not raising any questions of press freedom and that sort of nonsense

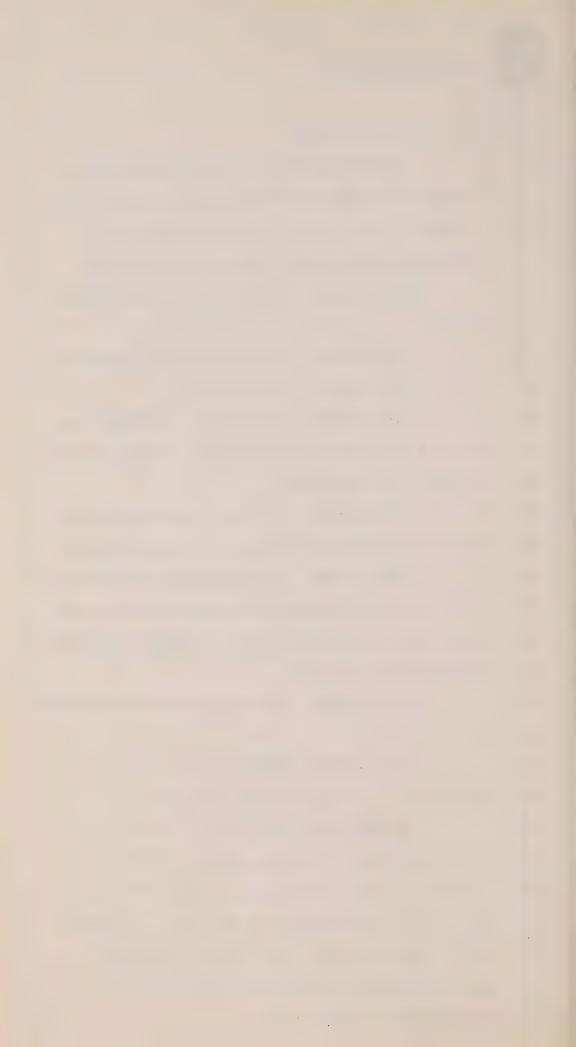
MR. BLAKENEY: If I may phrase it, not with respect to Canadian editions of American magazines --

THE CHAIRMAN: If the government can someday raise a deterrent of magazines coming in and alleging to be Canadian magazines, and the overflow, you people would say God bless you?

MR. BLAKENEY: Essentially that is my position sir.

COMMISSIONER JOHNSTON: Who is going to decide what is a proper national purpose?

MR. BLAKENEY: Who decides what any proper national purpose is, the same persons who decide questions of radio, television, and this obviously is the elected representatives as they may be affected by the representatives of the fourth estate and all the other pressures which are brought to bear in formulating any national idea.



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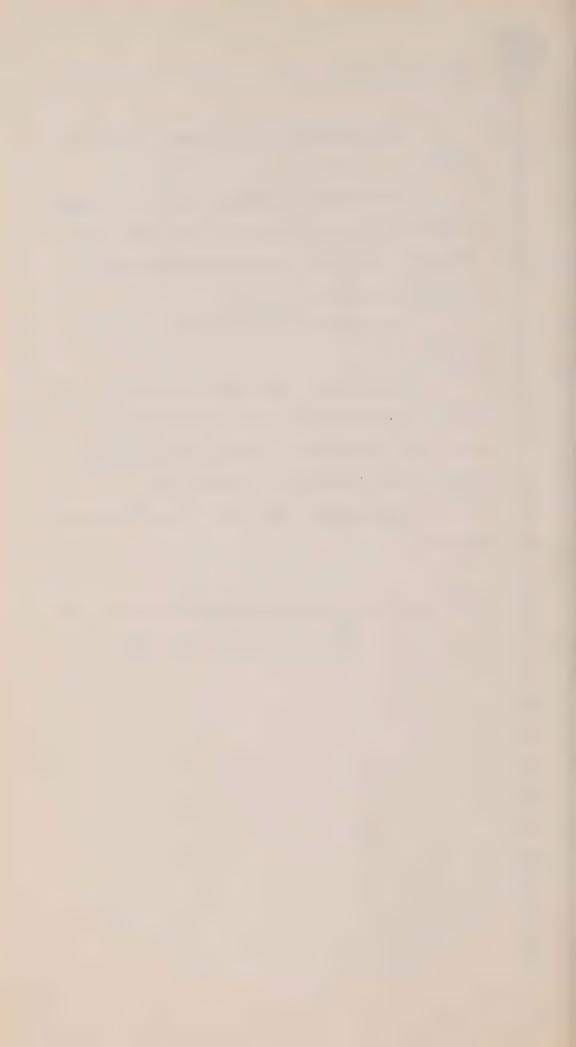
THE CHAIRMAN: Nobody listens to them any longer --

COMMISSIONER JOHNSTON: Page 10: "It might be remembered that at least one of our largest Canadian periodicals today began as the Canadian edition of a United States periodical"?

MR. BLAKENEY: I think we are referring to Liberty.

THE CHAIRMAN: Thank you very much for coming here, and I assure you we will give the fullest consideration to your brief, and if you can send us a supplementary brief, it will also be considered.

---The Commission adjourned its Regina hearing to meet in Winnipeg, Manitoba, November 25th, 1960.



ROYAL COMMISSION ON

Publications

HEARINGS

HELD AT

WINNIPEG

VOLUME No.:

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ROYAL COMMISSION ON PUBLICATIONS

Proceedings of hearings held in the Legislative Buildings in the City of Winnipeg Manitoba, on the 25th day of November, 1960, et seq. at 9:30 a.m.

TA COAMBART OF THAT

M. GRATTAN O'LEARY Chairman

J. GEORGE JOHNSTON Member

CLAUDE P. BEAUBIEN Member

P. MICHAEL PITFIELD

G.H. QUINN

Secretary

Administrative Officer





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ANGUS, STONEHOUSE & CO. LTD.

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| 26 | No. W-9: Brief of The Canadian Authors! Association Winnipeg Branch. |
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--- On commencing at 9:30 a.m.

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THE SECRETARY: Ladies and gentlemen, the following is an excerpt from a Minute No. P.C. 1960-1270 of a meeting of the Committee of the Privy Council, approved by His Excellency the Governor General on the 16th September, 1960.

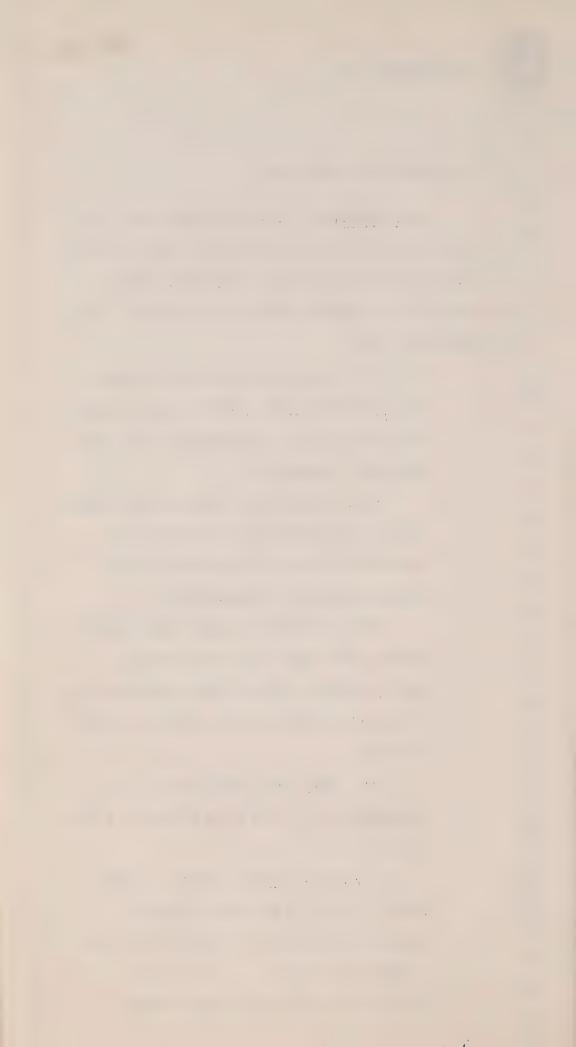
> The Committee of the Privy Council had had before them areport from the Right Honourable John G. Diefenbaker, the Prime Minister representing:

That Canadian magazines and periodicals add to the richness and and variety of Canadian life and are essential to the culture and unity of Canada; and

That it has been alleged that because of inequitable competition from foreign periodicals of various forms the publication of Canadian magazines has been prejudically affected.

The Committee, therefore, on the recommendation of the Prime Minister, advise that:

M. Grattan O'Leary, Esquire, of the City of Ottawa John George Johnston, Esquire, or the City of T ronto and Claude P. Beaubien, Esquire, of the City of Montreal be appointed Commissioners



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under Part I of the Inquiries Act.

- (a) To inquire into and report upon the recent and present position of and prospects for Canadian magazines and other periodicals with special but not exclusive consideration being given to problems arising from competition with similar publications which are largely or entirely edited outside of Canada or are largely or entirely foreign in content; and
- (b) To make recommendations to the government as to possible measures which, while consistent with the maintenance of the freedom of the press, would contribute to the further development of a Canadian identity through a genuinely Canadian periodical press.

The Committee further advise:

That the Commissioners be authorized to exercise all the powers conferred upon them by Section 11 of the Inguises Act and be assisted to the fullest extent by government departments and agencies;

That the Commissioners adopt such procedures and methods as they may from time to time deem expedient to the proper conduct of the inquiry and sit at such times and at such places in Canada

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as they may decide from time to time:

That Mr. M. Grattan O'Leary be Chairman of the Commission.

> Signed by R.B. Bryce Clerk of the Privy Council.

The following is the text of a Commission appointing Mr. Grattan O'Leary, Esquire, John George Esquire, and Claude P. Beaubien, Esquire, J.hnston to be Commissioners under Part I of the Inquiries Act to inquire into and report upon the recent and present position of and prospects for Canadian magazines and other periodicals. M. Grattan O'Leary, Esquire, to be Chairman of the said Commissioners.

Dated 27th September 1960.

Recorded 30th September 1960.

Film 98 - Document 163.

Signed by F. Weatherhead for Registrar General of Canada Reference No. 163102.

ELIZABETH THE SECOND, by the Grace of God of the United Kingdom Canada and Her other realms and Territories QUEEN, Head of the Commonwealth, Defender of the Faith.

TO ALL TO WHOM THESE Presents shall come or whom the same may in anywise con ern,

GREETING:

TV - indigital.

WHEREAS pursuant to the provisions of Part I of the Inquiries Act, Chapter 154 of the Revised Statutes of Canada, 1952, His Excellency the Governor in Council, by Order P.C. 1960-1270 of the sixteenth day of September, in the year of Our Lord one thousand nine hundred and sixty, a copy of which is hereto annexed, has authorized the appointment of Our Commissioners therein and hereinafter named to:

- (a) inquire into and report upon the recent and present position of and prospects for Canadian magazines and other periodicals with special but not exclusive consideration being given to problems arising from competition with similar publications which are largely or entirely edited outside of Canada or are largely or entirely foreign in content; and
- (b) make recommendations to the government as to possible measures which, while consistent with the maintenance of the freedom of the press, would contribute to the firther development of a Canadian identity through a genuinely Canadian press,

and has conferred certain rights, powers and privileges upon Our said Commissioners as will by reference to the

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to conduct such inquiry.

said Order more fully appear.

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NOW KNOW YE that, by and with the advice of Our Privy Council for Canada, we do by these Presents nominate, constitute and appoint M. Grattan O'Leary, Esquire, of the City of Ottawa, in the Province of Ontario; John George Johnston, Esquire, of the City of Toronto, in the Province of Ontario; and Claude P. Beaubien, Esquire, of the City of Montreal, in the Province of Quebec, to be Our Commissioners

TO HAVE, hold, exercise and enjoy the said office, and trust unto the said M. Grattan O'Leary,

John George Johnston, and Claude P. Beaubien,

together with the rights, powers, privileges and

emoluments unto the said office, place and trust of right and by law appertaining during Our Pleasure.

AND WE DO hereby authorize Our said

Commissioners to exercise all the powers conferred

upon them by section 11 of the Inquiries Act and be

assisted to the fullest extent by government

departments and agencies.

AND WE DO hereby authorize Our said

Commissioners to adopt such procedure and methods as
they may from time to time deem expedient for the
proper conduct of the inquiry and sit at such times
and at such places in Canada as they may decide
from time to time.

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AND WE DO hereby authorize Our said Commissioners to engage the services of such counsel, staff and technical advisers as they may require at rates of remuneration and reimbursement to be approved by the Treasury Board.

AND WE DO hereby require and direct Our said Commissioners to report their findings to Our Governor in Council with all reasonable despatch and file with the Dominion Archivist the papers and records of the Commission as soon as reasonably may be after the conclusion of the inquiry.

AND WE FURTHER appoint M. Grattan O'Leary, Esquire, to be Chairman of Our said Commissioners.

IN TESTIMONY WHEREOF we have caused these Our Letters to be made patent and the Great Seal of Canada to be hereunto affixed.

WITNESS:

The Honourable Patrick Kerwin, Chief Justice of Canada and Deputy of Our Trusty and well-beloved Major-General George Philias Vanier, Companion of Our Distinguished Service Order upon whom We have conferred our Military Cross and Our Canadian Forces' Decoration, Governor General and Commander-in-Chief of Canada.

AT OTTAWA, this twenty-seventh day of September in the year of Our Lord one thousand nine hundred and sixty and in the ninth year of Our Reign.

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BY COMMAND,

Signed by C. Stein

Under Secretary of State.

The following is an excerpt from Minute No.

P.C. 1960-1352, dated Saturday, the 1st day of October, 1960:

his Excellency the Governor General in Council, on the recommendation of the Prime Minister, is pleased hereby to appoint Michael Pitfield, Esquire, of the City of Montreal, Province of Quebec, to be secretary of the Commission appointed pursuant to Order in Council, P.C. 1960-1270 of 15th September, 1960 to enquire into the position of and prospects for Canadian magazines and other periodicals....

Signed by R.B. Bryce,

THE CHAIRMAN: Gentlemen we merely add our thanks to all of you for coming here to help us with the hope for good tidings, good counsel and good advice. We assure you your submissions will receive our closest attention.

MR. PITFIELD: Mr. Chairman, the first submission will be offered by Mr. W.J. Lindal of the Canada Ethnic Press Federation.

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Submission of Canada Ethnic Press Federation

MR. LINDAL: I appear as President of the Canada Ethnic Press Federation, and this is the brief we have prepared:

At the outset it should be made clear just what publications are included in the name 'Canada Ethnic Press Federation .

In its widest connotation the word ethnic" includes all national groups, and hence would include the two dominant groups, the British and the French. That is not intended. On the other hand, there are some weeklies and periodicals published in English, and one or two in French, which come definitely under the word 'ethnic', as used in the Federation. Most of the Jewish papers are published in English, such as the Canadian Jewish Chronicle of Montreal. A quarterly, the Icelandic Canadian of Winnipeg, is published in English. Col. Laval Fortier, for many years Deputy Minister of Citizenship and Immigration and others, have stated that by reason of its advocacy of the maintenance of French culture in Canada as its main policy, the Montreal Le Devoir may be said to be an ethnic publication.

The first step, leading to the formation of the Canada Ethnic Press Federation, was taken back in 1942 when the Canada Press Club of Winnipeg was organized. At a dinner celebrating the launching

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29 30 of the project, at which the late Hon. R.F. McWilliams, former Lieutenant-Governor of Manitoba, and Honorary President of the Club, presided, the editors of the Winnipeg dailies were invited as guests and not as members. George V. Ferguson, then editor of the Winnipeg Fress Press and now editor of the Montreal Star, complained: Why aren't we members, aren't we Canadians?

There is a difference, but it is not in objective. There is only one objective and that is the development of a distinctive Canadianism. The starting points are different and for that reason there is some difference in methods of approach. All the ethnic publications, whether the language of national origin, or English, or French, is used, are genuinely Canadian. But their Canadianism rests, at least in part, upon what has been inherited as well as upon what is gathered in the milieu. Roots are not being severed but nourishment is being provided from the adjoining soil.

Viewed in the perspective of what has been said above, the objects and purposes of the Federation can be more clearly seen and understood. They are to be found in Article III of the Constitution of the Federation which reads as follows:

Article III - Objects and Purposes

1. To study and interpret the Canadian scene and the integration of ethnic cultures into

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that scene, thus striving to contribute to a more united and a richer Canadianism.

- 2. To foster and promote a better understanding and co-operation among the various ethnic groups in Canada.
- 3. To study and interpret Canada's role in international affairs and her position in relation to all nations dedicated to uphold the ideals of freedom and democracy.
- 4. To gather and disseminate information which will lead to a better appreciation of the basic principles to which Canada is dedicated.
- 5. To Provide a forum for the study and discussion of problems common to Canada's ethnic press and to foster its welfare.

The Canada Ethnic Press Federation was organized in 1958. As it has been in existence for only two years, it is necessary to point out that the Federation is the objective which editors and publishers of ethnic publications have envisioned for many years. On the national level, it seeks to perform services which in the more regional fields have been performed by the ethnic press clubs; the Canada Press Club of Winnipeg, formed in 1942; the Canadian Ethnic Press Club of Toronto, formed in 1948.

It is not necessary to enter into a discussion of what the ethnic press of Canada seeks . Wer of

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to accomplish and indeed has already accomplished. The mere statement that "the roots have not been severed" is a sufficient description of one phase of the services being rendered. During these years of relatively heavy immigration, that phase of the service is important in that it helps to create a sympathetic atmosphere. The other, and in course of time the more important one, is the Canadian aspect - the contribution which the ethnic press is making in the development of a distinctly Canadian citizenship. This brief is concerned with the second aspect of the service. The former, as long as substantial immigration continues, is so obvious that comments are not required.

Time permits of only two illustrations.

The one is a statement of a particular public service; the other is an address which appeared in one of the periodicals. Both are truly typical of the work and the thoughts of members of the ethnic press. Many other illustrations could be given.

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The Canadian Citizenship Act came into force on January 1, 1947. When the Bill was before the House of Commons during the 1946 session, the Minister of Citizenship and Immigration, Hon. Paul Martin, sent a copy of the Bill, in draft form, to the President of the Canada Press Club of Winnipeg, inviting comments and suggestions. A committee of members of the Club was immediately formed and a number of meetings were held. Many suggestions were made which were forwarded to the Minister and some of them were embodied in the Act. The Minister actually attended one of the meetings as he was anxious to get the reactions of representatives of the ethnic groups. At least partly because of the appreciation expressed by the Minister, the Canada Press Club undertook, in the fall of the year 1946, to have a small book published on the Act, to be ready for distribution when the Act came into force. That is the only book which has been published on that important landmark in the development of Canadian citizenship.

Annexed to this brief is an address delivered by the President of the Canada Ethnic Press Federation to The Empire Club of Winnipeg on May 20, 1960. It is only an example of the thinking of representatives of the ethnic groups and is included merely to illustrate that within the ambit of views of these people all materials forming the content of Canadianism are duly examined and fairly assessed. Countless books, articles and editorials could be mentioned illustrating the study given by leaders

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of the ethnic groups to the evolution of the Canadian pattern of citizenship. Somm of them are referred to in other briefs placed before the Commission.

The Federation is impressed with paragraph be of the terms of reference set out in P. C. 1960-1770, and regards it as being of special significance. It therefore has given careful consideration to what it might be able to do which "would contribute to the further development of a Canadian identity". In a press despatch of November 12, 1960, five projects are enumerated as being planned, with others, for study by the Commission.

One of them reads as follows:

"An assessment of how much Canadian magazines contribute to the growth of our arts and letters."

Placing the term of reference, quoted, with the planned project, also quoted, it is the view of the Canada Ethnic Press Federation that the Royal Commission on Publications, as it seeks to assess the contribution of Canadian magazines to the growth of Canadian arts and letters, will at the same time examine agencies in the publication field which contribute to the development of the 'Canadian identity'. Or, one might put it the other way and say that it is the view of the Federation that the Commission will examine publications from the point of view of what assistance they can give in helping to resist cultural penetration from the outside. Such resistance, of course, is one way of assisting in maintaining Canada's independence in its

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cultural development.

The Canada Ethnic Press Federation feels strongly that in this field it can make a valuable contribution. It has often been said that in Canada there is a unity in its variety and that unity in variety is a a national asset. The soundness of that viewpoint is made clearer when one considers defences to foreign penetration.

Here the most important single factor is that Canada is bilingual. The only country from which there could be unque penetration is the United States of America, which is monolingual. As long as Canada is bilingual and there are two dominant cultures in Canada, it is difficult to imagine how Canada could possibly become a cultural satelite of the United States.

But if Canada were exclusively bilingual and the bilingualism implied that there are two national groups, the British and the French, each with its own culture, and somehow or other all other national elements are being absorbed into the one or the other, then there might be the danger that the two would be competing rather than co-operating, watching rather than embracing each other. It is here where the ethnic groups (using the word in its narrowest sense as excluding the British and the French) can and are playing their important role.

This combined group, in various stages of integration into the Canadian national stream, represents about 25% of the population. Almost all of them have chosen English as their native Canadian tongue, but in 30 Quebec there are some who have chosen French. But when

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Quebec there are some who have chosen French. But when one seeks to assess the contribution these groups are making to the development of a distinctly Canadian nationality, or, if you will, their contribution to defences against outside cultural aggression, the important factor is not the percentage-wise selection of English or French. The important factor is that these groups help to prevent the development of an exclusiveness as between the British and the French dominant groups.

The Canadian whose Canadian native tongue is
English and whose father's or grandfather's tongue was
Ukrainian doesn't become a British Canadian. The remnants,
if any, of French-British rivalries in Canada do not
enter his mind. Nothing but cold objective appraisement of merits draws him to either the United Kingdom or
to the United States and, I might have added, to France.
He is a Canadian with a few gold and silver coins in his
pockets which he calls Ukrainian culture. He will resist
cultural aggression from the United States or any other
foreign country. He will fight for unity within, even as
he allows variety in materials and diversity in approach.

The best instruments which the ethnic groups of Canada have at their disposal in the development of a tolerant Canadianism, and in the resistance of aggression from the outside, are the weeklies and periodicals. Again a percentage-wise yardstick does not apply. It does not make so very much difference whether the medium of expression in these publications is the

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is the language of origin or English, or French. must bear in mind that as the integrating process goes on the tendency is bound to be towards the selected Canadian tongue. In fact that is a problem engaging the attention of every publisher in the language of origin. A first step, already taken by some publishers, is a civision, for instance, half English, half the original ethnic language. But even if the ethnic language is dropped entirely and only the Canadian language used, the spirit will not disappear, at least not for a long time, perhaps not until the Canadian pattern has taken definite form, of course by then the process of citizenship building will have been completed.

SUGGESTED RECOMMENDATIONS

If, as is contended, the ethnic press is an 16 agency of value in citizenship building, thenext step 17 to take is to make suggestions as to was in which re-18 commendations could be made by the Commission which, if acted upon, would enable the ethnic press to improve its service - to increase its contribution to the develop-21 ment of the Canadian identity.

Obviously the Canada Ethnic Press Federation, 23 being a nationwide organization, will have to limit itself to generalities, leaving the more specific suggestions to the two member clubs, the Canada Press Club of Winnipeg and the Canadian Ethnic Press Club of Toronto, and to representatives of group and individual publishers. If deemed of assistance, more specific suggestions could be made at the public hearing in Winnipeg.

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Recognition

The first plea that the Federation makes is for recognition of the value of the service being rendered by the ethnic press. Summarizing, it can be said that the service is of two types.

A. Specific

As long as immigration to Canada continues the foreign language ethnic papers, as distinguished from those printed in English or French, will be most useful instruments for making the newcomer feel that he is welcome and that he belongs, that he should at once join with others in the building of this nation. Here it is essential to reach the newcomer in his own language.

General

The ethnic press, as a part of the public press of Canada, has accepted its full responsibility in the moulding of a sound public opinion. This has already been dealt with at some length.

Enlightenment

It is submitted that the Canadian public has a very limited knowledge of the ethnic press industry - its aims, its successes, its difficulties. On the other hand, the public is reasonably well informed about the press in general. Again and again one hears about the power of the press, how it moulds public opinion, how

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it gets behind this and that laudable project. But if someone were to ask what is included in the words 'the press, the answer would almost invariably be the English language and the French language press. And in all probability, ethnic publications in the English language (or French) would not be included.

It is submitted that a recommendation should be made encouraging the dissemination of information on the ethnic press and its service.

Governments at All Levels Should Take The Lead

Although the Commission will be making its report to the government of Canada and the main recommendations will be directed to that government, it should point out in its report that all governments, at all levels, should be equally concerned about this branch of the public press of Canada. Governments, in their encouragement, and in their support, can give the lead to private enterprise. Corporations and advertising agencies will follow such a lead.

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Undermining Facts

Although details of specific problems should be left to the clubs and publishers, the Federation feels that the Commission should, in its report, refer to the following facts which are undermining the whole ethnic press industry and threatening the continuation of present publications:

- A. Increased costs of production.
- B. Decrease in advertising revenue due to a mass coverage media.
- C. Loss in advertising revenue due to local restrictions.
- D. Loss in advertising revenue due to unfair competition by American and other foreign media with a wide coverage in Canada.

The Special Role of the Ethnic Press

The Federation asks that the Commission take into consideration and include in its report the special faatures of the ethnic press industry. Those special features are both an advantage and a handicap. The circulation of each publication is relatively small, but to the reader these publications are the "home" newspaper or magazine, carefully preserved, and read in the quiet hour of an evening. Costs of publication are relatively high, and because of the variety of origin and of language, mergers into large corporations, with corresponding reductions in costs per unit, are impossible. But that very variety has its advantage; it prevents a dull uniformity.

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CONCLUSION

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| 2 | It is good for Canada that it is bilingual. |
| 3 | It is also good for Canada that during the decades, when |
| 4 | the Canadian identity is being developed, an ethnic |
| 5 | press exists which broadens the outlook, softens tendencie |
| 6 | towards exclusiveness, helps create a unity in a variety. |
| 7 | Perhaps it will help the Canadian nation to fit into its |
| 8 | destined place in the multilingual one world of today. |
| 9 | Submitted on behalf of the Canada Ethnic Press |
| 0 | Federation this 18th day of November, 1960. |
| 1 | (signed) W. J. Lindal, President. |
| 3 | John H. Syrnick, Secretary. |
| 4 | This, I duly submit, Mr. Chairman. |
| .5 | THE CHAIRMAN: Thank you, Dr. Lindal, for a very |
| 6 | splendid and eloquent presentation. I was going to |
| 7 | suggest that inasmuch as Mr. Dojack's submission seems |
| .8 | to follow a common pattern, that he read his now and |
| 9 | we can ask questions about both of them when he has |
| 0.0 | finished. |
| 21 | MR. LINDAL: That would be satisfactory. |
| 22 | |
| 23 | SUBMISSION OF THE CANADA PRESS CLUB OF WINNIPEG |
| 24 | Appearances: Mr. Charles Dojack, President. |
| 25 | Canada's language publications aside from |
| 6 | Anglo-Saxon and French dailies now number over 140; |
| 7 | the largest concentration and most influential, over |

25 ethnic papers -- are published in Greater Winnipeg.

The readers of Winnipeg ethnic papers alone

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1 number many thousands and combined with others across Canada, the language press has an important role to play in Canadian life. For New Canadians, the weekly newspaper, published in their own language, becomes a teacher, a counsellor, and a guide. The language press assumes the responsibility of proper interpretation of the Canadian Scene to receptive newcomers -- Canadian 8 society takes over from there.

Eighteen years ago the editors and publishers 10 of the language or more commonly referred to ethnic, 11 weeklies and periodicals in Winnipeg foregathered to 12 study ways and means of applying themselves in the most 13 effective way to the immediate task of contributing to 14 Canada's war effort, and to the less exacting but yet 15 important long-range task of helping to develop a citizen-16 ship in Canada worthy of the human and material assets of this northern free nation. As a result of their 18 deliberations the Canada Press Club came into existence. 19 Its main object is to help integrate what is of inherent 20 value in the various ethnic cultures, into the Canadian Scene and in that way strive to enrich the Canadian pattern 22 of the democratic way.

The first President one of the prime movers of 24 the Canada Press Club has been Judge W.J. Lindal, who is also the Editor of an Icelandic monthly. Charles E. 25 Dojack, Publisher and General Manager of National Pub-26 lishers Limited, publishers of several language weeklies, is the current President. Mr. M.V. Pearson of the Dahl Publishers is Vice-President; Mr. John Syrnick, Editor of

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the "Ukrainian Voice", Secretary; and Mr. Leo Lezack of the "Jewish Post" is Treasurer.

Here in Canada, vast material resources and spiritual resources in qualities of mind drawn from a multitude of ethnic sources as well as from the two main stocks -- the British and the French -- have, as if by the hand of destiny, been drawn together and placed in a geographic setting, dangerous, yet challenging.

The Canada Press Club seeks to make a worthy contribution to the fulfillment of that destiny.

Newspaper Members of the Canada Press Club

13 Der Nordwestern - German Weekly

14 "Canadian Farmer" - Ukrainian Weekly

15 "Ukrainian Voice" - Ukrainian Weekly

16 Czas" - Polish Weekly

"Mennonite Review" - German Weekly

18 "Hungarian News" - Hungarian Weekly

19 "Ukrainian News" - Ukrainian Weekly

20 "Israelite Press" - Yiddish Weekly

21 Croation Voice - Croatian Weekly

22 New Pathway - Ukrainian Weekly

23 The Jewish Post - Anglo-Jewish Weekly

24 "Logberg-Heimskringla" - Icelandic Weekly

Norrona - Norwegian Weekly

26 "Canada Tidningen" - Swedish Weekly

Canadian Ranok' - Ukrainian semi monthly

28 The Progress - Ukrainian Weekly

"Denmarks-Posten" - Danish monthly

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- Icelandic-Anglo-monthly

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- Ukrainian monthly

Recommendations 3

In order to contribute to the further development of a Canadian identity through a genuine Canadian newspaper, in the language field; we, themembers of the Canada Press Club of Winnipeg, would urge this Commission to investigate and to stop page news mats being allowed into Canada, which are edited and set in Europe or the 10 United States.

The use of such full page news mats do not 12 serve the interests of Canada, and they offer unfair 13 competition to the language newspapers which are completely 14 edited, set and published in Canada and which are trying to serve the best interests of Canada.

Many organizations do show an interest in the work of the ethnic press.

Such organizations are:

- L. The Winnipeg Chamber of Commerce, who offer a Press Award and a regular Canadian photo service, each year to the ethnic paper which is printed in Manitoba and which edits or presents, in news, the most outstanding item on Canada during the year ending July 1st-Dominion Day.
- 2. The "Canadian Scene". A group of devoted news people and others located in Toronto, and who provide a fine Canadian news service and Canadian photo mat service for all the ethnic newspapers.

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| 1 | It would be most helpful and appreciated, if, | | | | |
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| 2 | other Canadian groups would interest themselves in the | | | | |
| 3 | tremendous responsibility and challenge of the ethnic | | | | |
| 4 | press of Canada. | | | | |
| 5 | Local restrictions in Manitoba, Saskatchewan | | | | |
| 6 | and Alberta, are making it most difficult for language | | | | |
| 7 | papers printed in these provinces to keep up with and | | | | |
| 8 | to compete against language papers in other Canadian | | | | |
| 9 | provinces. These 'other' newspapers are not hampered | | | | |
| 10 | by these advertising restrictions and still enter our | | | | |
| 11 | provinces. We would suggest that the Commission recommend | | | | |
| 12 | a uniform liquor advertising code between all provinces | | | | |
| 13 | in Canada and that some of the provincial Government | | | | |
| 14 | heads be urged to review this problem. | | | | |
| 15 | Respectfully submitted | | | | |
| 16 | CANADA PRESS CLUB OF WINNIPEG | | | | |
| 17 | Charles E. Dojack, President | | | | |
| 18 | John H. Syrnick, Secretary. | | | | |
| 19 | THE CHAIRMAN: Thank you, sir. | | | | |
| 20 | COMMISSIONER BEAUBIEN: Mr. Dojack, you state | | | | |
| 21 | on Page 3 of your brief, in part: "would urge this | | | | |
| 22 | Commission to investigate and to stop page news mats | | | | |
| 23 | being allowed into Canada, which are edited and set | | | | |
| 24 | in Europe or the United States." Would most of those | | | | |
| 25 | mats come from Europe or from the United States? | | | | |
| 26 | MR. DOJACK: The reference I make is strictly | | | | |
| 27 | to Europe. | | | | |

MR. DOJACK: Can I speak to that after the

29 deal with, primarily, their editorial content?

COMMISSIONER BEAUBIEN: What would those mats

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presentation of National Publishers? I think that might answer the question, because I also make reference to that problem in the presentation on behalf of National Publishers.

COMMISSIONER JOHNSTON: Perhaps we can hear from National Publishers.

THE CHAIRMAN: I think we will hear National Publishers, inasmuch as they seem to tie in, and then we can deal with the three. Who is here for National Publishers? 10

MR. DOJACK: I am, Mr. Chairman.

THE CHAIRMAN: Very well, Mr. Dojack.

MR. DOJACK: Before I start the presentation of the National Publishers, I would like to thank the Chairman and the Members of the Commission for 16 inviting the language publishers, or shall I say the ethnic publishers to make a presentation. Actually, 18 I do not suppose we come under the broad reference of 19 the P.C . 19601270. However, having been invited, we 20 certainly accept the idea of a submission. We like 21 the idea because the problems that our in our field 22 are probably far more challenging than even in the 23 English field, and I will elaborate on that in my 24 presentation.

> SUBMISSION OF THE NATIONAL PUBLISHERS LIMITED

28 Appearances; Mr. Dojack.

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ANGUS, STONEHOUSE & CO. LTD. Dojack

OUTLINE OF THE COMPANY

National Publishers Limited (hereinafter for convenience referred to as National Publishers') occupies a rather unique position in the language newspaper industry in Canada.

It is now and has been for some twenty-two years a privately owned Company. "Der Nordwesten" established in 1889 is today the oldest single language newspaper (other than English or French) printed in Canada and has served the German speaking people in Canada continuously for over 71 years. Originally, this German language weekly was owned by the Conservative party of Canada, then the Liberal party who in turn lost control to the Conservative party. It was in 1931 that the late Mr. Frank Dojacek again obtained control and maintained an independent policy, free of any political, religious, or national affiliations. Mr. Dojacek prior to this association with National Publishers founded the Polish weekly "Czas" - (which was sold by the Conservative party to a religious order in 1929) and also published Canada's oldest Ukrainian language weekly the Canadian 22 Farmer" established 1903. Mr. Dojacek brought these publications along with him when he took over 'Der Nordwesten". Mr. Dojacek started publishing the Croatian 25 weekly the "Hrvatski Glass' or 'Croation Voice" in 1929.

In 1945 when Mr. Dojacek suffered a stroke, his 26 27 son Charles E. Dojack, who had just returned from Overseas 28 duty assumed the responsibilities of Publisher and thus 29 became the first Canadian-born Publisher of language

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newspapers in Canada.

The late Mr. Frank Dojacek although born in Czechoslovakia, directed his energies to the Ukrainian, German, Polish and Slovak people with sincere devotion, and through this various language books and his newspapers won the lasting friendship and respect of thepeople he spoke for as well as his fellow Canadians; although he was not born of any of these National groups. This devotion to these national groups has been maintained and continued on a similar basis by his son and the present publisher, Charles E. Dojack. These publications today maintain this independence of any political party, religious or national group.

We believe we can claim to have retained good relations and recognition from all the language groups which we represent as well as from all Canadian leaders in Government and business; and that each of our language weeklies enjoys the most extensive readership in their respective fields.

This submission by National Publishers covers problems encountered in three phases of printing, namely the printing of.l. language books, etc. 2. language weeklies, and 3. advertising in these weeklies.

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National Publishers have in the last fifty
years printed and published better than 100 books in
other than the French or English languages. The
language books in most cases are of an educational
nature covering such subjects as farming, cooking,
school grammars and readers, letter-writing, dictionaries,
as well as historical and folklore novels. These
have been distributed and sold in Canada, the United
States, Europe and generally throughout the world
with considerable success. In many cases there have
been third, fourth and fifth editions of some of
these language books.

authorities, I should say the authors, after obtaining the copyright, printing and distributing same; it is most concerning to us to find the individuals and printers in the United States, with complete disregard for our registered copyright, will photograph and reproduce these books (including our errors) and sell them in competition to us at much lower prices. All legal efforts by National Publishers to take action against these copyright violations are without success.

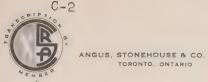
It is urged that this Commission recommend to the United States government that just as Canadian publishers respect America copyright laws, so the United States publishers should respect Canadian copyright authorization.

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The Canadian government, Canadian business

3 and industry have accepted the need for our papers.

They advertise in our papers and do provide us with

important Canadian Press releases, mats services.

etc. However, a new threat to the continuance

of language papers has appeared on the Canadian language

8 newspaper scene and little is being done to control or

9 discourage these challenging outside influences.

We feel that if any language publications are printed and distributed in Canada, if they solicit and include Canadian advertising and if they claim to be Canadian publications then such newspapers or publications should be edited, typeset, printed and mailed in Canada. That they should be urged to carry Canadian editorials or news items and that they should conform to the laws of the province in which they are published.

We refer to the editing and setting of full page news mats which are prepared in Europe, which do not contain a single Canadian news article on material but which are used in Canadian publications. One such Canadian language weekly is complete printed from page mats from Europe. This particular Canadian language weekly is not even edited in Canada and seldom contains a single Canadian news item; however, it is sold to advertisers as a Canadian language weekly.

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of Canada and which do not contain any Canadian news should be stopped, particularly if they are to be used in Canadian editions without being re-edited or re-set. Such outside competition is unfair to competing newspapers and takes away from the development of a Canadian identity through a genuine Canadian language newspaper.

The work of the "Canadian Scene" a group of devoted Canadians, going all out to provide a Canadian mat and news service to all Canadian ethnic newspapers at no cost to these newspapers, has been most helpful. We, at National Publishers, would suggest that this Commission commend the "Canadian Scene" for their fine work on behalf of Canada. We would also urge government assistance to the "Canadian Scene" in the preparation, etc., of their releases.

Recently, the Winnipeg Chamber of Commerce made available a plaque to that ethnic newspaper, printed in Manitoba, which published the most outstanding editorial or news story on a Canadian theme during the year. Such recognition should be offered by other interested groups across Canada if only ic ansturage these ethnic weeklies to do more for Canada. We are proud to add that the first winner of the Press Award was our German language weekly "Der Nordwesten'. We would suggest that the Commission recognize this effort of the

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Winnipeg Chamber of Commerce.

As long as immigration into Canada is encouraged the work of our newspapers must continue. The challenges which meet our language newspapers are virtually unending. Most of the departments of government both federally and provincially realize the need for our newspapers and do supply us with news releases and some advertising. In many instances, however, certain government heads resist our efforts and refuse to send us their press releases and what advertising they could send to us.

Such resistance from the very people we are trying to help is most discouraging and is making it difficult for the continuance of our language newspapers.

We would urge this Commission to recommend that all governmental departments both federally and provincially, recognize our newspapers and offer what assistance they can to help us to help them in informing the new Canadians and older European citizens here in Canada.

Most provinces in Canada enjoy certain advertising privileges which are not permitted in Manitoba. These advertising restrictions are causing unfair competition to our language newspaper; as other language newspapers printed outside of Manitoba and which come into Manitoba are not restricted by these Manitoba laws.

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COMMISSIONER JOHNSTON: I would like to

We would urge this Commission to recommend a uniform advertising code for liquor advertising between each province across Canada.

We appreciate this opportunity to express our views in this inquiry and will be glad to elaborate verbally as and when hearings are held.

THE CHAIRMAN: Thank you, sir.

COMMISSIONER JONSTON: I have one or two questions, brief questions, I hope.

This pre edited material you get, or some papers get from Europe, is it propoganda?

MR. DOJACK: No, they are very good publications. I have one here. It is called The Zeit. This is not publicly known, but it is understood, this paper, in its efforts outside of Germany is supported by the Federal Republic of Germany. It is a sixteen page paper. The compete paper is edited and set in Germany and page mats are flown to Canada and picked up here in Winnipeg at a cost of one half cent an inch. It costs our local printer here \$2.00 a page or less. The format is a little different than Canadian papers. I would say it costs us anywhere from \$50.00 to \$60.00 a page to set that page.

COMMISSIONER JOHNSTON: You say "set"? MR. DOJACK: To edit and set, the costs are about \$100.00 a page.

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get it in the record what "set" is?

MR. DOJACK: Type setting the material, the lino type operator sitting down and banging out the material.

The staff on that is large. We maintain in Winnipeg five Winnipeg editors. We maintain an editorial office in Vancouver, in Edmonton, at the Lakehead, in Toronto, in Hamilton, in London, in Kitchener, and in Montreal. This is our editorial staff for one German weekly paper. This publisher maintains no editorials on Canada whatsoever. There is not one article in this paper on Canada, not one item on Canada. It is called a Canadian edition.

I have enjoyed the remarks made by some of the publishers concerning Time magazine which publishes three or four pages on Canada and calls itself a Canadian edition, and the challenges made to it. Here is a publication that calls itself a Canadian edition without one line of Canadian material in it.

COMMISSIONER JOHNSTON: Do you think the Canadian edition could be edited from New York? MR. DOJACK: No, from Frankfurt.

COMMISSIONER JOHNSTON: Do you think the disappearance of the Canadian periodical publications would retard the free flow of Canadian ideas by and for Canadians?

MR. DOJACK: No, I don't think it is stopping

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the development of Canadian ideas at all. I think...

COMMISSIONER JOHNSTON: I don't think you have got my question. I didn't phrase it properly. What I would like to know is whether, if Canadian periodicals disappeared, would it retard the flow of ideas among Canadians?

MR. DOJACK: You are speaking of European ideas?

COMMISSIONER JOHNSTON: No. Canadian ideas. MR. DOJACK: Your reference there is if there were no language papers in Canada, would it retard the flow of Canadian ideas among these people very definitely, very definitely. Our paper is primarily an educational paper. We carry main features on Canadian themes, explaining the Canadian banking system, and explaining the various phases of government laws, such as Unemployment Insurance Commission problems. We are frequently encouraged to publish certain articles on the violations of laws of Canada. You understand the majority of new Canadians coming to this country at the present understand the English language and speak the English language far better than immigrants following the 1918 period. However, their knowledge of reading and writing is very definitely limited and it is a period of two or three years before these people can read and understand the significance

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of what is being told to them in the Canadian press. 3 That is very true, and I think it has been proven.

In reference to this particular publication I would like to point out - this happens to be the current issue. This paper includes in it also a magazine section. It is completely printed and edited in Germany and mailed off in bulk. It comes in duty free.



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ANGUS, STONEHOUSE & CO. LTD

This publication itself is distributed from Winnipeg. On the front page it is has a liquor product advertisement, which is contrary to the Manitoba law. On Page 3 it has another liquor ad which is contrary to the Manitoba Liquor Daw. These publications go on without restriction. THE CHAIRMAN: Are these mats flown in? MR. DOJACK: They are flown in and cleared by the Customs Express. THE CHAIRMAN: What circulation does that have? MR. DOJACK: It claims, according to Canadian Advertising to have a total distribution of 5,000. THE CHAIRMAN: In Canada or in Manitoba? MR. DOJACK: In Canada. That may not sound very significant when you refer to dailies but it is significant when you refer to the weekly editions. THE CHAIRMAN: I am surprised at the size of it. COMMISSIONER JOHNSTON: Do they sell advertising? MR. DOJACK: Yes. COMMISSIONER JOHNSTON: In Canada? MR. DOJACK: They have a Canadian advertising manager. In the reference here (in Canadian Advertising) 24

COMMISSIONER JOHNSTON: How do they get Canadian advertising into the paper printed in Germany?

they even claim a Canadian editor.

MR. DOJACK: They get these mats. I refer to one page here; here is a page mat that is simply cut at

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the bottom and some German advertisers are taken off.

There you have an SAS ad all in English. That even

has a Winnipeg address here and a Toronto and a

Montreal address. There is a KLM ad - and there are

others - definitely solicited in Canada. These

affect the allocation of advertising directed to

other language papers printed in Canada.

I would also like to point out an ad that did appear in the Zeit which is not in the best Canadian interest and, speaking for several German people, it was rather disturbing:

"These armed services of Germany are recruiting men to become officers both on April 1st and October 1st each year.

To be an applicant for a professional officer the maximum age is 28. Air Force personnel must be older than 25 years.

All officer applicants must have a Grade 12 school standing.

Send this coupon to the Department of National Defence, 27 Ermekeilstrasse, Bonn, Germany. This appeared in the Canadian edition. We are not even privileged to carry Department of Defence ads for our own government.

THE CHAIRMAN: You mentioned on Page 4 that certain government heads refused to send their press releases and what advertising they could send. Do you mean they send advertising to other newspapers, let us say, in this City that you do not receive?

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ANGUS, STONEHOUSE & CO. LTD. DOJACK

MR. DOJACK: Yes, very definitely. I make a reference to a Highway Safety Campaign that has been conducted in the Province of Manitoba ---

THE CHAIRMAN: This is a provincial matter; ${\tt I}$ am speaking of Ottawa.

MR. DOJACK: It happens to be, but it can be expanded. We carry a number of articles interpreting safety laws, travel laws. As a matter of fact the Chief of Police of Winnipeg will be the source of our information and he has allowed his name to stand on the articles.

THE CHAIRMAN: This is completely outside our terms of reference. I am asking you if any Federal Government agencies ---

MR. DOJACK: Yes, I can refer to the Department of National Defence advertising and their promotion.

We have made approaches to the Department of National Defence and said that we feel that a choice of Ukrainian origin and German and other Slavic origins are as good Canadian soldiers or Air Force personnel as myself or any other Canadian. They have agreed. They feel that probably that is true but they are always hindered with the language problem. Our contention is that the parents have a great influence upon whether or not the boys join the service, particularly in European homes. For that reason publicity should be directed to these language papers encouraging their participation in this Canadian identity.

THE CHAIRMAN: What would be the total cir-

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ANGUS, STONEHOUSE & CO. LTD. 1

culation of the ethnic press in Canada, roughly? MR. DOJACK: Two and a half million.

COMMISSIONER JOHNSTON: That is more than the Ottawa Journal!

THE CHAIRMAN: This is clear across Canada, as they say in the ads?

MR. DOJACK: Across Canada.

THE CHAIRMAN: How many papers?

MR. DOJACK: One hundred and four publications.

COMMISSIONER JOHNSTON: I want to clarify. How do you solicit the advertising? Do you do it to an advertising agency or to a Government official?

MR. DOJACK: The various papers have various methods of soliciting this advertising. I will start from the bottom. I referred to some local publications which do not have so much as an advertising manager or representative. In some cases the editor himself has the responsibility of requesting advertising. The problem is a difficult one. They cannot afford an advertising manager or a solicitor. In some instances they have joined forces with papers in other parts of Canada to associate themselves with an advertising representative, such as the New Canadian Press in Toronto.

THE CHAIRMAN: Yes, we know all about that.

MR. DOJACK: In this particular instance they are obliged to pay, besides the fifteen and the two per cent agency commission, a twenty per cent commission to the solicitor. This is a very costly matter to them. We feel a ten per cent commission would be far better.

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However, that is the way some publications do it. Others have their own personal representatives in Toronto. We ourselves have an advertising manager who makes trips across Canada on two or three different occasions and solicits advertising from agencies. But. more primarily directly to the advertiser.

THE CHAIRMAN: Thank you very much.

MR. DOJACK: I would like to point out one other item which is taking place concerning these mats that are coming in.

THE CHAIRMAN: We are trying to get through 12 a very heavy schedule --

MR. DOJACK: This reference is to publications 14 that are taking these mats and including them. There 15 again is another violation of the liquor law right 16 in a Manitoba paper. Here again is a sports edition. 17 Another problem ---

THE CHAIRMAN: If you please, we are very rushed 19 and we have four more submissions coming.

MR. DOJACK: That is fine, but I think I have 21 impressed upon you the importance of the problem.

THE CHAIRMAN: We were very happy to ask 23 you here and now we are very glad you came. What you 24 have said to us will get our close attention. Thank 25 you very much.

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SUBMISSION OF MR. HARRY WANNACOTT

MR. WANNACOTT: My name is Harry Wannacott and my company are Canadian Circulation Consultants in Winnipeg.

Mr. Chairman, if you feel it is in order for me to read the letter addressed to you 1 will be very happy to do so.

THE CHAIRMAN: Yes.

MR. WANNACOTT: I am going to read a letter addressed to Mr. O'Leary dated November 17, 1960.

'Dear Sir:

I have been following with interest the various briefs being presented to the Royal Commission of which you are Chairman. I wish to comment on the brief presented on November 16 by Mr. Floyd Chalmers of McLean Hunter Publishing Company, which is reported by the Winnipeg Tribune.

Our organization have represented American business publications in Canada as field circulation representatives for the past fifteen years. We particularly wish to comment upon and question Mr. Chalmers' contention that the means of survival of Canadian trade and technical publications are being seriously threatened by the inroad of American trade journals.

In rebuttal to Mr. Chalmers' statements we would like to bring to the attention of your investigating committee the following pertinent facts that we feel have not as yet been presented.

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Mr. Chalmers failed to point out that ninety percent of the American business publications entering Canada are members of the Audit Bureau Circulation. This means that the recipients of these publications are all paid subscribers. Mr. Chalmers would have you believe that American trade publishers are flooding the Canadian markets on free or control circulation. This is definitely not the case."

THE CHAIRMAN: Escuse me. How long is this? This is really rebuttal and we have set a date for rebuttal, as you know.

MR. WANNACOTT: I was not aware of that.

THE CHAIRMAN: Is there much more?

MR. WANNACOTT: No, it will take me perhaps five minutes.

"Any subscriber to an American trade, technical or professional publication purchases same and pays 18 his annual subscription fees obviously for value 19 received.

With reference to American trade journals being 21 desirous of publishing special Canadian editions, this 22 (to say the least) is a very remote possibility. The potential advertising revenue that could be derived 24 from any specialized trade or technical publication would 25 not warrant the cost involved in establishing a Canadian 26 edition. I have discussed this point many times with prominent American publishers, and they are not even remotely interested.

With reference to a Canadian advertiser buying

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advertising space in an American publication, this is economically out of the question. The only Canadian advertiser who could possibly benefit from such space would be a Canadian firm who sells its products internationally. The Canadian firm selling its products only in Canada would be paying for advertising space based on the total circulation of the particular trade publication.

As an example, let us say that a particular trade publication has a total circulation of 50,000.

To quote a very liberal figure, not more than 2,000 of these would be Canadian circulation. Therefore the supposed Canadian advertiser would be paying for advertising based on 48,000 circulation, which would be of absolutely no value to his firm whatsoever. I suggest that this would be a very costly type of advertising for any Canadian firm to undertake.

that the total paid circulation of all Canadian trade and technical publications does not exceed twenty per cent of their total distribution. Ninety-nine per cent of Canadian trade and technical publications are members of the Canadian Circulation Audit Board. Their publications are mailed on a free distribution basis and, while some attempt is made to have the recipients pay for same, the publications are still mailed regardless of whether they are paid for or not.

I bring this point up in rebuttal to any brief claiming that American publications are having an adverse

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effect on circulation of Canadian trade journals.

As previously stated, with a few exceptions all American trade and business publications entering Canada are on a paid basis. As members of the Audit Bureau of Circulation, payment must be received by the publisher before a subscription is processed.

May I respectfully suggest that if any restrictions are contemplated on American trade, technical and professional publications that your findings should be directed to the very small minority of publications entering Canada on a free or control basis.

As this probe was instigated primarily by publishers of Canadian publications in an effort to eliminate Canadian editions of mass circulation publications such as Readers' Digest, Time, True and Argosy, I challenge why Canadian publishers should endeavour to capitalize on a situation that is not specifically linked with the present probe.

As my association with the business press , both in Canada and the United States, covers a period of more than twenty-eight years I feel I have some qualifications to comment on a situation I feel has not been adequately represented on behalf of the American publishers."

I think that just about covers everything.

THE CHAIRMAN: What exactly are Canadian Cir-

MR. WANNACOTT: We are field selling circulation representatives of trade and technical publications.

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Our men are in the field calling on business and industry, selling subscriptions to trade, technical and professional publications.

THE CHAIRMAN: Canadian and American?

MR. WANNACOTT: We handle at the present

five Canadian trade publications. The bulk of our

circulation activities are confined to American trade

journals.





ANGUS, STONEHOUSE & CO. LTD.

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Appearances: R. C. Brown, Managing Director.

THE CHAIRMAN: Would you identify yourself for the record?

MR. BROWN: Yes, Mr. Chairman. I am Managing Director of the Public Press and Publisher of its two publications, The Country Guide and Canadian Cattlemen.

Realizing that you are under pressure for time, sir, I will try to speed it up as much as I can and, therefore, I would ask you, would it be preferable to you that I make certain oral insertions at the time of reading the brief, or would you prefer them afterwards?

THE CHAIRMAN: So long as they are not oral 16 additions.

MR. BROWN: They will be brief.

At this time, I would like to say that there 19 is a very important correction to be made in paragraph 24. I have here in this envelope typed slips which may be inserted. The Commission received this brief 22 well in advance and on re-reading, I discovered 23 a sad error.

Mr. Chairman, may I perhaps go a little further 24 25 in qualifying myself as a witness. As I have already told 26 you, I represent the Public Press Limited, as Vice-27 President and Managing Director of the company and 28 Publisher of its two publications. I am also a past-29 president of the Agricultural Press Association of

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Canada and, more recently, past-president of the Periodical Press Association, of which I am still a director.

I trust that your Commission has had access to all of the written submissions on the subject of other foreign competition in the periodical publishing industry made to the Government of Canada in recent years. If so, you will be aware that the first presentation to the present government was made to The Honourable Mr. Fleming in November, 1957, over my name, as the then President of the Periodical Press Association. At that time, I verbally stated to the Minister that the problem of foreign competition was not just the concern of one or more of our publishing companies, but actually all the potential members, the whole membership of the Periodical Press Association, on whose behalf I was then acting. It is my opinion that whether they realized it or not, all printed media in Canada have cause for concern over this competition. It is evident that Canadian electronic media of communication will be similarly confronted with foreign competition on the airwaves. A television station has recently been opened at Pembina in North Dakota, It seems obvious that it was not placed almost on the International Border to serve only the viewers of the United States. In all probability, it will solicit Canadian advertising.

May I say, sir, that every advertising dollar it is able to secure is just that much less for all

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ANGUS, STONEHOUSE & CO. LTD. Brown toronto, ontario

Canadian media. I shall now turn to the text.

No adequate study of the Canadian periodical publishing industry can avoid examination of the geographic, economic and cultural proximity of the United States. Business acumen has long been a notable characteristic of our Southern neighbours. Not until the twentieth century, however, has the Canadian market been particularly attractive to American publishers. In the period between the two great wars, Canadians were inclined to criticize the political isolationism of the U.S. Since the end of the last war, however, we have seen the pendulum swing to the other extreme. We have witnessed not only the drive for increased economic advantage in the publishing field but along with it the political drive to sell to all the world the "American 16 Way of Life", both cultural and commercial.

Thoughtful Canadians, though finding much to admire in their fellow North Americans, are justifiably disturbed lest Canada lose, by this encroachment, all freedom of self determination.

The broad case for that distinctive group of printed media, commonly known as "periodicals", has been ably presented to your Commission by the Periodical Press Association of which The Country Guide is a member through the Agricultural Press Association. In this presentation any undue repetition will be avoided. Agricultural papers do, however, have distinctive features and somewhat differing problems.

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Each year delegates to the annual meeting of the parent company, United Grain Growers Limited, receive

The farm press, in part, and in its own field, combines the function of the general magazines and the trade journals or business newspapers. A good farm paper should seek to promote the economic, social and cultural welfare of those who live on the land. We believe that the Canadian farm press can be justly proud of its

contribution toward the attainment of these objectives.

The earliest of all periodicals in Canada (as distinct from newspapers) was a farm paper. Several such papers were established in the latter decades of the nineteenth century. However, the principal growth of new publications in the farm field occurred in the first third of the twentieth century. This is particularly true of Western publications which basically grew out of the pioneer and expansion era in prairie agriculture.

The Country Guide, established in 1908 as The Grain Growers Guide, began publication in the midst of the great migration to the Western prairies. It has a unique history, being the first major Canadian farm publication established and continuously owned by the members of a farmers' co-operative company. These members, now exceeding 50,000, have always had a keen interest and pride in the development of their own publication. They look to it to deal authoritatively with those matters affecting the political, economic and social welfare of Canadian agriculture.

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reports on the operations of the Public Press Limited through which the printing and publishing operations are conducted.

May I briefly interject a word about our publishing motive. It has never been the purpose of our company to publish for profit primarily. We are a service organization and we have sought through the 8 years to publish in the interests of agriculture, hoping, of course, to be able to do so on an economically sound 10 basis. Indeed, I may say that some of the costs of the 11 publishing enterprise, including my own salary, are 12 borne by the parent company. We have, throughout 13 more than fifty years followed that publishing motive.

Throughout half its lifetime. The Country 15 Guide grew alongside a similar, though privately owned 16 publication, The Nor'-West Farmer. The time came when 17 both publishers realized that it was unnecessary to have 18 two such similar publications in the same field of cir-19 culation. Consolidation seemed logical. And so in June 1936, The Country Guide bought out the Nor'-West Farmer. 21 Earlier, the Nor'-West Farmer had purchased and con-22 solidated with Farm and Home, a British Columbia rural 23 magazine published in Vancouver. The Nor-West Farmer 24 had also purchased another well established Winnipeg 25 publication, Canadian Thresherman & Farmer.

When, in 1955, The Curtis Publishing Co. of Philadelphia sold the U.S. circulation of Better Farming (formerly Country Gentleman) to Farm Journal, The Country Guide bought the Canadian list and thus repatriated 30 approximately 87,000 Canadian subscribers. More than

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half of these were in Ontario and the Maritime Provinces. Thus our magazine became national in scope and editorial coverage was adjusted accordingly. Its circulation now exceeds 325,000 monthly.

Economic conditions in the farm paper industry dictated all of these consolidations, Others had already occurred and more were in prospect.

For a period of years, up to the early 20's, Farmer's Advocate had published a Western edition in Winnipeg. The same conditions which brought about the above noted consolidations caused it to cease its Western operation and revert to its pioneer field in Eastern Canada. In 1951, an Ontario general farm magazine, Canadian Countryman, was purchased by and consolidated with Farmer's Advocate. In 1958, Farmer's Magazine, circulating principally in Eastern Canada, was also purchased and consolidated with Farmer's Advocate.

Here again, not just a desire for "bigness" but economic necessity brought about consolidation. Numerous other cases could be cited. Like every other business the publishing industry must grow or die. Canadian publishers fully recognize and expect competition among themselves and with other Canadian media for Canadian advertising dollars. However, competition with foreign media in the Canadian market is not on an even basis. It would seem psychologically and economically impossible for Canadian publications to invade the U.S. market as their American counterparts

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have done in Canada. Unit costs of production have continued to rise disproportionately to available income. These hard facts have brought about the many consolidations of both farm and general magazines to which reference has been made. In part, this course of events has been beneficial, but no same person would wish it to proceed to the ultimate extreme.

PROBLEMS & RESPONSIBILITIES OF THE FARM PRESS Editorial

have not yet made an appearance on our market. To be fully competitive in editorial coverage of the Canadian farm market, general or "horizontal", U.S. farm papers would require to deal with widely differing soil and climatic conditions north of the border. Especially in Western Canada, crops and growing conditions tend to be unlike those in the U.S. except in the immediately adjacent Spring wheat areas of Minnesota, the Dakotas and Montana. Thus the extra editorial cost of servicing a farm paper "Canadian edition" would be proportionately greater than in the case of consumer magazines.

At this point, if I may, I wouldlike to just make a reference to the editorial costs. In the period from 1949 to 1959, our own editorial costs have increased by 96.1 per cent per page of editorial matter. So, when one speaks of editorial costs, they are a most significant economic factor.

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In the field of specialized or "vertical" papers editorial competition presents a more serious threat to Canadian publishers. Soil, climate and crop variation are again a limiting factor. However, with the modern trend toward closely confined poultry and hog production the techniques tend to be similar though the available feeds may differ. Similarly, feed lot operations for the finishing of beef cattle will probably develop on somewhat common lines on both sides of the border. Some U. S. livestock journals provide a livestock listing and sales promotion service through travelling representatives which Canadian publishers cannot, so far, afford.

The foregoing are reasons for concern on our part in respect to our own specialty magazine, Canadian Cattlemen, which is devoted primarily to the beef cattle industry and now has a circulation of 23,000.

While Canada and the U. S. are, in a measure, complimentary to one another in agricultural production, there are, however, large areas of both constant and recurring competition. This is an era of rapid mass communication through many media. The impact of U. S. policy on Canadian through is growing. In the field of farm policy, American decisions are increasingly significant to Canadians. More particularly is this true when surplus disposal programs in the United States are being influenced by political decisions of the Department of State at Washington. Canada needs a strong farm press to appraise, comment on, and when necessary, challenge these decisions in relation to the welfare of Canadian agriculture. Authoritative farm journals must be edited in

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Canada for Canadians.

A technological revolution is taking place in Canadian agriculture. As one of the tools of the farmers' trade, a good farm press has no adequate substitute. If agriculture is to avoid a peasant status there must be far reaching economic and social adjustments in the farm community. A friendly and an understanding farm press can be most significant in these processes.

The cultural welfare of the farm home may, in no small measure, rest in the hands of sympathetic farm editors.

May I again interject. There may be an impression abroad that the farm press is only a tool of the trade. Perhaps a brief reference to some of the nationally known figures who have contributed to the pages of our own book in the past would disabuse any such thought that there might be. For example, the first novel of Wilfred Egglestone was serialized in the Country Guide. Carey Wood has for many long years been a contributor. Arch Dale, that master cartoonist, was a staff member, and at the present moment Clarence Tillenius, the internationally known wild-life artist is still a contributor and, incidentally, he has entered into the world of illustrating through the pages of the Country Guide. So, we believe that we have made a contribution, culturally as well as economic, in the farm field.

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Because of the specialized nature of its editorial content and the major part of the advertising available to it, the farm press of Canada must maintain a preponderance of actual farm people on its list of subscribers. As in the case of the general magazines, the maintenance of a "healthy" list of subscribers is a constant and costly process. Few, indeed, are the publications which are able to secure any net revenue over subscription procurement costs.

Briefly interjecting, our own procurement costs have written so rapidly that, while, ten years ago we were able to show a very modest profit over procurement costs, today we, in the last fiscal year, showed a loss of \$43,000.00 in procurements costs. This has nothing to do with fulfillment costs at all. This is the picture of increasing costs.

has not, as yet, been a major problem with the Canadian farm press. The same factors which tend to limit editorial competition also influence the circulation pattern though probably in a lesser degree. Though perhaps wary of the value of American editorial matter under Canadian conditions, farmers in this country do subscribe to U.S. farm journals.

Approximately 120 different U.S. farm periodicals circulatein Canada. Of these only ten appear to have a distribution in excess of 1,000 copies per issue.

About half of the 120 publications are A.B.C. audited and

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the following abridged table shows the recent circulation pattern of this group.

Our immediate concern is not, however, with the directly competitive circulation of like publications. What our subscription salesmen do report is increased buyer resistance due to previous substantial purchases of a variety of publications, singly or in combination, for extensive periods and involving a considerable dollar outlay. It is obvious that foreign periodicals represent a major share of such sales.

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| Below you will find a table taken from | | | | |
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| A.B.C. Audit Reports. I would like to call to | | | | |
| your attention one particular thing. In the | | | | |
| December, 1955 report the year after we had taken | | | | |
| over the Canadian circulation of the Country | | | | |
| Gentlemen, we found within a year, Successful | | | | |
| Farming which at that time had only 1700 circulation | | | | |
| increased, within a year, to 10,775 and three years | | | | |
| later was up to 22,033. It would appear once we | | | | |
| had taken out of the Canadian market the big block | | | | |
| of Country Gentlemen circulation, this particular | | | | |
| American magazine circulation was able to make a | | | | |
| definite move into the field. Its circulation as | | | | |
| indicated for the last year was 18,000. It has | | | | |
| dropped back. | | | | |

| 17 | | *Dec. 19 | 55 June 1960 |
|----|--------------------------------------|----------|--------------|
| 18 | American Vegetable Grower | 193 | 860 |
| 19 | Breeders Gazette | 185 | 745 |
| 20 | Farm Quarterly | 5,764 | 12,535 |
| 21 | *Farm Journal & Country Gentlemen | 4,254 | 1,881 |
| 23 | Hoards Dairyman | 940 | 1,690 |
| 24 | National Livestock Producer | 3,238 | 2,139 |
| 25 | Poultry Tribune | 662 | 3,594 |
| 26 | x Pacific Poultryman | | |
| 27 | x Regional edition of PoultryTribune | | 908 |
| 28 | Successful farming | 1,743 | 18,573 |
| 00 | | | |

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Farming. Note: At the time of the above purchase the

Canadian circulation of (Country Gentlemen) Better

Canadian circulation of Better Farming was approximately 85 per cent of the total A.B.C. American farm paper

After purchase of The Country Guide, of all

Advertising

circulation in Canada.

The farm press of Canada cannot point 11 directly to large sums of Canadian advertising dollars 12 being diverted to their American counterparts. 13 However, the total dollars spent for advertising in 14 the farm press is small in comparison with other

Here I would call your attention to the 17 revision of the first sentence in the next paragraph.

In the calendar year, 1959, the dollar

19 value of all advertising carried in Canadian print 20 media was \$96,669,205. Of this amount the 21 farm press received \$6,627,036.00 or only 6.86 22 per cent of the total. In the first eight months of 23 1960 farm papers received only 6.81 per cent of the 24 total.

At this point I would like to place 26 in the hands of the Commission two tables which 27 you can study at your leisure. These tables 28 are photostated from pages of Marketing. The half page table confirms the figures just quoted. I

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would like to call your attention to the other table, which is much more significant. This is a table from October 9th, Marketing, 1959 which covers a much broader field of circulation. Briefly it shows up this particular fact: while the printed media of Canada, generally speaking, are taking a lesser and lesser share of the total advertising dollars spent in Canada practically all media except the farming press show a steady growth in total dollar volume. The farm press on the other hand, and one must interpret this as being related to the fluctuating picture of the farm economy, the farm press shows a fluctuating dollar volume. It shows a decline in the ten year period from 1950 to the present time from 4.2 per cent of advertising dollars down to 2.4 per cent. This is the most serious decline in advertising shown in any of the groups. With this comment I would like to place this exhibit with you for your study. There may not be enough, but if you wish more, they can be produced.

Some classes of consumer and household goods goods are not extensively advertised in the farm press, notably, apparel, confectionery and soft drinks, food and food products, home furnishings, jewelry and silverware, sporting goods and toys, and travel and hotels. This narrowing of the base for advertising revenue is a matter of

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deep concern to the farm press. This is shown in 3 one of the tables.

The Commission is no doubt familiar with the term "milline". Briefly, it is the cost of 6 one agate line of advertising expressed in terms of a million circulation.

The milline is the unit of

service which the publisher sells to his 11 advertising customers. All things 12 being equal, the formula enables advertisers 13 to compare the cost of space in comparable publications 14 with varying amounts of circulation. The price of 15 that unit can only be increased with the acceptance

During the past decade, despite an increase 18 in circulation of 54.8 per cent, it is a startling 19 fact that The Country Guide 'milline" has increased 20 by only 11.1 per cent. Few, if any, price indices 21 will show such a modest increase.

Such a small milline increase in face 23 of the need to service a large increase in subscribers 24 creates its own problems. The cost of producing 25 and mailing 1,000 printed pages of The Country 26 Guide has increased by 17.1 per cent in the past 27 decade. During the same period gross advertising 28 revenue in relation to the same 1,000 printed pages has only increased 9.8 per cent. Needless to say,





1 all other costs have increased substantially.

The publishers of The Country Guide accept free competition between all classes of Canadian media, and will continue to strive for more revenue to ensure an adequate editorial program. However, any diversion of Canadian advertising dollars to foreign media, whether printed or electronic, limits theprtential revenue available to farm papers.

Throughout the ages, mankind has developed many new forms of audio and visual communcations.

Each, in turn, was a new milestone in the slow march of civilization and human understanding of the universe.

From all this progress the printed page stands out as the finest record of man's knowledge, his wisdom and his folly. Destroy literature and civilation will die. Destroy national literature and you will kill the nation.

It is the hope of the periodical publishers of Canada that the findings of your Commission will cause Canadians to insure for themselves, through whatever action is most appropriate, the opportunity to develop and maintain our national literature in all of its forms.

Recommendations:

The foregoing submission is made on behalf of The Public Press Limited and its two publications, the Country Guide and Canadian Cattlemen. However, an effort has been made to present the position of

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the Agricultural Press in general.

As already indicated, officers of The Public Press Limited, have, over the years, joined in the submissions to government by the Periodical Press Association. We concur with all recommendations which will be made by that Association to your Commission. We, therefore, do not, at this time, wish to make any separate recommendations.

THE CHAIRMAN: We will have a five minute adjournment.

---- Recess.





COMMISSIONER JOHNSTON: Mr. Brown, you indicate, in paragraph 7 or perhaps the preceding paragraph, that The Public Press Limited is subsidized to some extent by United Grain Growers. That is correct, is it?

MR. BROWN: In a slight degree. It is a wholly-owned subsidiary company. The capital in it is the capital of United Grain Growers Limited.

From the administrative standpoint, the President and myself are president and vice-president of the parent company; we are also president and vice-president of the subsidiary. Certain administrative charges are simply absorbed by the parent company.

Actually in the operating end of it, the publishing end of it, there is no subsidiary.

COMMISSIONER JOHNSTON: The company stands on its own feet?

MR. BROWN: Yes, in some degree, in a modest degree.

THE CHAIRMAN: This was true of the old Grain Growers Guide also?

MOMMISSIONER JOHNSTON: Your editorial costs were up in 1949 to 1959. Can you state it in dollars?

MR. BROWN: Yes, our editorial cost in 1949 was, for $444\frac{1}{4}$ editorial pages, \$45,749.00. In 1960 - that is, the fiscal year ending at July 31 - for $402\frac{1}{2}$ pages there was a reduction



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of nearly 10 per cent; the editorial cost was \$81,485.00. COMMISSIONER JOHNSTON: Have you broken

it down into cost per page?

MR. BROWN: Yes, the cost per page was \$202.00 in this last year as against \$103.00 in 1949.

COMMISSIONER JOHNSTON: Just about double? You say authoritative farm journals must be edited in Canada for Canadians. Would you extend that statement to general publications such as the Saturday Evening Post if they had a Canadian edition, or Time, which professes to have a Canadian edition?

MR. BROWN: I would say that any paper to be edited adequately for Canadian conditions must be edited by people who know Canadian conditions, who have lived Canadian conditions. I would not have the nerve to go across the line and attempt to edit a paper to service anything other than my own ambitions in the United States. To me this matter of editing is something that must be done from a basis of knowledge, otherwise it is dishonest. That is why I feel so strongly on this thing. This is a matter of integrity.

COMMISSIONER JOHNSTON: You have been how many years - if I may ask - in the publishing business?

MR. BROWN: Actively in our own business

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for the last sixteen years; as a director of the parent company, and therefore a director of the subsidiary, for thirty-one years.

COMMISSIONER JOHNSTON: If you had a choice of encouraging the free flow of ideas from the United States or encouraging the freer flow of ideas to Canadians in Canada, which would you choose?

MR. BROWN: Encouraging the free flow of ideas from the United States or encouraging the freer flow of Cardian ideas to Canadians?

commissioner Johnston: I seem to have been obscure; I will be a little more specific.

If the present conditions result in the extinguishing of Canadian magazines, Canadian periodicals, would you think that parliament should do something about it?

MR. BROWN: I would say yes because I cannot conceive of Canadians being willing to having that sort of thing happen. I do know that a great many Canadians do not believe it is happening, they do not believe there is a problem. If they are honest in their disbelief and we can convince them there is a problem, then I cannot imagine Canadians, real Canadians, wanting to see the periodical press of Canada disappear. Certainly the very finest of American publications - and many of them I hold in high regard - while we may wish to have them in here we cannot replace, from a

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Canadian standpoint Canadian edited publications.

I am not seeking to shut off the flow of American publications.

COMMISSIONER JOHNSTON: You would not encourage them to the point where Canadian periodicals became extinct?

MR. BROWN: I see no reason why we should provide a climate for American competition which is more favourable to them than it is to ourselves as publishers in Canada. There are some elements of that in the present situation.

COMMISSIONER JOHNSTON: You mentioned that some fiction had been published in The Country Guide. Are you offered much fiction by Canadians about Canada?

MR. BROWN: Quite a considerable amount.

COMMISSIONER JOHNSTON: And you publish it fairly regularly?

MR. BROWN: We publish a considerable quantity of Canadian fiction. Our difficulty, of course, is that the cost of fiction material can be very high if you buy from known authors. So we are not able to publish first rights of established authors' work very often. We do have, and have had, a great deal to do with encouraging Canadian authors. We have bought short stories from them and, as I illustrated by picking out a well known Canadian, we did run Wilfred Eggleston's first novel

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as a serial. We do run fiction. It is a regular part of our work and has been for many years.

COMMISSIONER JOHNSTON: Was it a good

MR. BROWN: It was "The High Plane". I cannot really tell you, it is so long since it was published, twenty years ago last June.

THE CHAIRMAN: Is all the fiction that you publish Canadian?

MR. BROWN: No, it is not, but a great deal of it is.

COMMISSIANER JOHNSTON: Paragraph 19 mentions the higher cost of circulation. Is that due to what seems to me to be a fact that subscription. prices have not risen but that the wages or commissions to subscription people have gone up?

MR. BROWN: This is a very complicated thing. There is a number of reasons why procurement costs have gone up. Among them - very importantly among them - is the increase of Caradian postal rates on third class mail. This area, Sir, is one about which you have probably heard already. In this particular area, the post office claims to be losing heavily on the carriage of this type of mail and a great deal of it is American. Yet the postage rates were put up. We maintained and I think justifiably - that we are being blamed for the loss and probably the pressure is four to

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one from American sources.

COMMISSIONER JOHNSTON: I do not think 3 the Post Office blames the Canadian publishers for the loss in carrying second class mail, or the bulk of it.

I have just one more request. You mentioned ABC, the Audit Bureau. The transcripts may have a popular appeal and a lot of people will be reading them who will not understand what is the ABC. Will 10 you explain?

MR. BROWN: The Audit Bureau of Circulation: 12 we believe, and the Audit Bureau believes, that we are one of the first if not the first Canadian publisher to belong to the ABC. It is a system of auditing the page circulation so that the advertiser 16 knows what he is buying, so that he is not taking 17 a publisher's word but taking the word of a 18 certified statement.

THE CHAIRMAN: You indicate here that 20 in the first eight months of 1960 the farm papers have been receiving a smaller slice of the 21 22 advertising pie. You say in paragraph 23, 23 however, that the farm press of Canada cannot 24 point directly to large sums of Canadian advertising 25 dollars being diverted to their American counterparts. Can you point to other advertising media which 26 have taken that share of your farm advertising pie -

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radio, television, other magazines?

MR. BROWN: I cannot say specifically farm paper advertising; all I can say is the broad general claim that advertising dollars spent in printed media are, percentagewise, declining and to the extent that there is a diversion of dollars anywhere to Canadian media of electronics or printed nature or a divergence to American media of any character. To that extent the potential to farm papers is less.

THE CHAIRMAN: Would you include the Prairie Farmer?

MR. BROWN: Yes.

THE CHAIRMAN: The Family Herald?

MR. BROWN: Yes.

THE CHAIRMAN: You are all down?

MR. BROWN: We are all down. We have followed these figures. We can follow them monthly from the Elliott Haines reports upon which the shorter of those two tables is based. We are in a position to know what is happening and, generally speaking, the farm papers are all having advertising lineage losses at this period. It is a well known fact that when the farm economy turns a bit sour, farm prices can go down faster and farther than any other commodity, and next to them is the farm press.

THE CHAIRMAN: Have your lineages been going down for the past five years, say?

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MR. BROWN: No.

ANGUS, STONEHOUSE & CO. LTD.

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THE CHAIRMAN: This might be due to what some people call "a rolling recession" and to what other people call other things. Economic conditions might determine your lineage in a given year?

MR. BROWN: Yes, but there are other factors. There is a very well known international farm implements company today carrying a very large program, a regular progam, and a well known program on Canadian television. The very fact that this former, and still in some degree, customer of ours is spending money in television means it is spending less money in the farm press.

THE CHAIRMAN: That is what I was trying to get out. I was trying to find out just where the advertsing that used to go to the farm papers is going now. You say some of it is going to television programs?

MR. BROWN: Some to Canadian television. My fear is that with American television stations soliciting advertising some will go there.

THE CHAIRMAN: Do they solicit advertising? The American television stations solicits in Manitoba?



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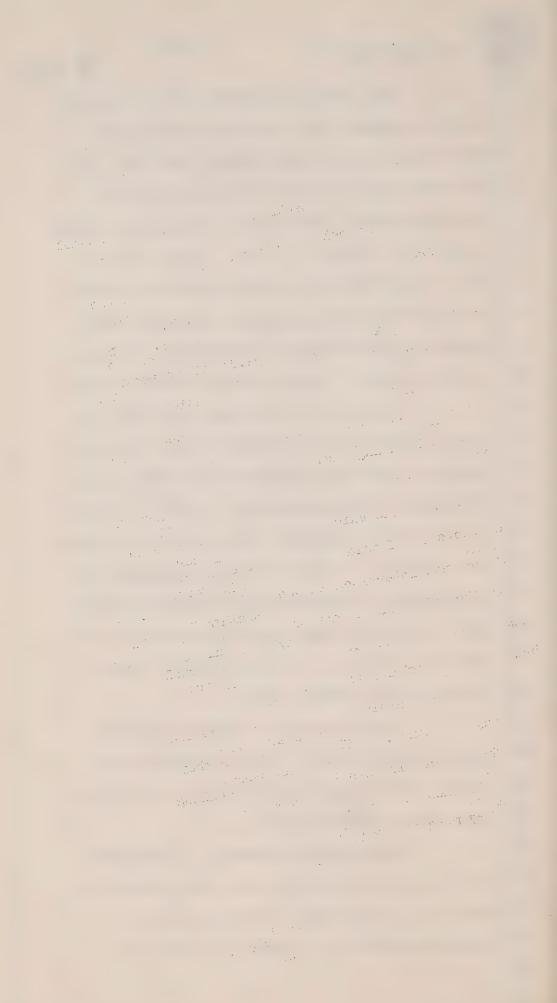
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MR. BROWN: The Pembina station directly south of Winnipeg here, is almost on the border. May I illustrate what has happened this way. Those of us who have television sets in the caty of Winnipeg up until two weeks ago, had only one channel to draw on - channel 3, C.B.W. Within the last two or three weeks, two stations have come on the air - another Winnipeg station, channel 7. For neither of these Winnipeg channels did we require outside aerials. For the Pembina station, you do.

About four or five days ago, when I got home at night, my wife informed me that a woman had called up soliciting business for the installation of an outside television aerial. I said, "What did you tell her?" She said, "Well, I told her we were not interested. I said, "If she calls again, tell her you are not interested in the Pembina station." This is the only reason that anybody could be attempting to sell us an outside television aerial, to bring in the Pembina station.

Now, certainly, as viewers, we are not going to pay any money. The only reason they can want the viewers is with the hope of selling advertising to these viewers.

COMMISSIONER BEAUBIEN: In paragraph 22, you express some concern, or your salesmen do, about the increased buyer resistance due to previous substantial purchases of a variety of





publications. Can you identify some of those publications?

MR. BROWN: I am sorry, sir. I cannot. This is a report from one of our field salesmen to our circulation manager, and I do not have those details.

"Some classes of consumer and household goods are not extensively advertised in the farm press, notably, apparel, confectionery and soft drinks;" etc. Can you offer some explanation for that, because this seems to be of some concern to you.

MR. BROWN: Well, it is. The explanation that I can give is simply this, that some advertisers believe that they get adequate coverage in the farm consumer market by television and/or other periodicals. It is notable, of course, that the farm press, as compared to the daily press, cannot expect to get chain store advertising. The farm press, being provincial or regional or national, you would not expect that Safeway of Winnipeg would advertise in a farm paper that is going all over Canada. On the other hand, you would expect that the two daily papers in the city of Winnipeg will carry Safeway of Winnipeg advertising. This is one field. It is a well known fact that the farm

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population, while it is a consumer population, it is a double market. It is a consumer and a producer market. Nevertheless, to spend the money to cover that market, an advertiser has to be completely sold on the idea that it is going to be beneficial to him, and he may say "Well, it is not big enough. I would worry about it". Or else, he may feel that he is covering it adequately by one of the Maclean-Hunter publications or any other Canadian publication. This is not necessarily a criticism of American competition. This is just a bit of realism about the position of the farm press and, as I have said, we expect to live with that kind of competition from Canadian media and do our best about it. Does that answer your question, sir?

COMMISSIONER BEAUBIEN: Yes, thank you. THE CHAIRMAN: Thank you very much, Mr.

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Submission of Stovel-Advocate Publications Ltd.

THE CHAIRMAN: Now, will you identify yourself for the record, sir.

MR. STROCK: I am President of Stovel-Advocate Publications Ltd., publishers of one weekly business publication and seven monthly business publications, and I speak for our company.

Mr. Chairman, and gentlemen, first I would like to express our apologies for not having this brief prepared well in advance of this hearing, but I have been away for almost thirty days from the office and we could only start preparing it forty-eight hours prior to your arriving here. We sent the copies over to your hotel and I hope you received them.

This submission is presented on behalf of Stovel-Advocate Publications Ltd., a Canadian company owned principally by its management and key operating personnel. We publish one weekly and seven monthly business publications. We are considered a medium-sized publications house and have been publishing periodicals for Canadian readers for over half a century.

Stovel-Advocate Publications has carefully studied the submissions by the Periodical Press Association and Business Newspapers Association. We are in full accord with the statements made

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in these memoranda, and to save time we will avoid needless repetition, and record our unqualified endorsement of them.

In both of these memoranda, it was documented that "Canadian editions" and "overflow" circulation of American publications, compete strenuously for the not-inexhaustible supply of dollars in this country. They are also shown to be competing for the time that Canadian readers can and will devote to them and similar media. This competition imposes a serious economic hardship upon Canadian magazines and business publications.

Lest there be any doubt as to the seriousness of this hardship, we, as a publishing house, speak from first-hand experience as publishers of the now defunct National Home Monthly magazine.

In 1950 our company was forced to suspend the National Home Monthly magazine after sixty-one years of continuous and successful publishing. This publication, circulated nationally, had a paid Canadian circulation of approximately 340,000 subscribers.

Prior to 1946 and part of 1947, this magazine showed a profit from its operations. From 1947 to 1950, this publication suffered serious losses and in 1950 it was decided it could no longer compete with or afford the selling staffs and promotion costs of Reader's Digest and Time

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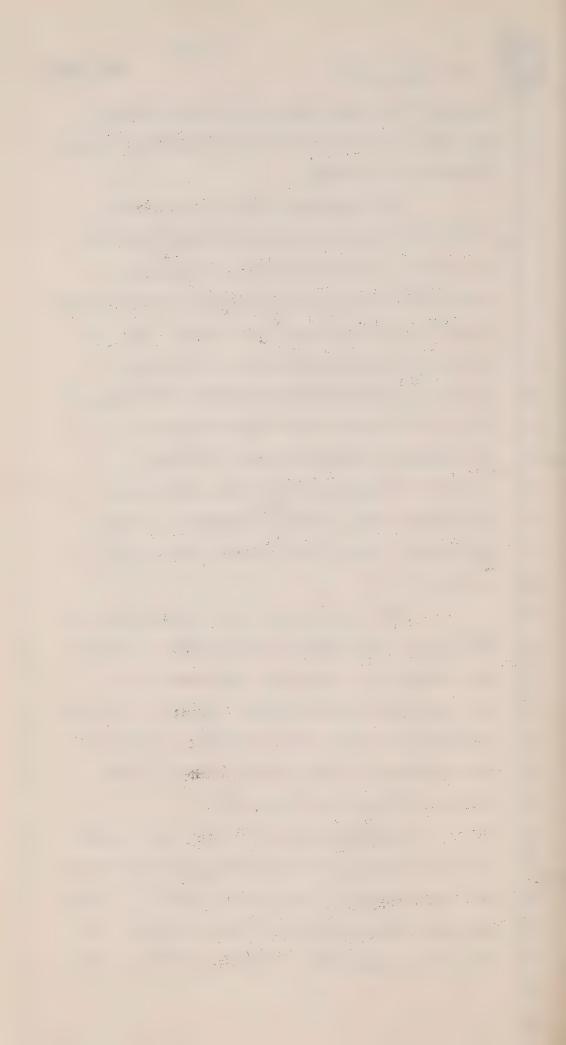
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magazines. By 1950 these two "Canadian editions" had captured 26.8 per cent of a slow-growing consumer magazine dollar market.

This Canadian edition competition was coupled with discriminatory provincial legislation forbidding our publication liquor advertising revenue, but at the same time permitting unrestricted liquor advertising to come into Canada. Here was paradoxical legislation designed to protect our Canadian mores and morals by banning the appearance in print of spirituous or malted beverages in publications of Manitoba origin, but which condoned its appearance in foreign publications circulating here and made it possible for these publications to enjoy the economic fruits of so doing.

These factors were, to a great degree, in our opinion, responsible for the demise of National Home Monthly. Its suspension resulted in fifty-four staff members losing their means of livelihood and left the company with approximately \$200,000.00 of specialized printing and production equipment. for for which it never had further use.

In winding up the National Home Monthly in 1950, nearly all of the Canadian sonsumer magazines lent their support by allowing our company to offer National Home Monthly subscribers a choice of any one of their magazines. Time and Reader's Digest





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ANGUS, STONEHOUSE & CO. LTD.

Canadian editions made no offer to help us satisfy our Canadian subscriber obligations.

This experience with our large consumer magazine is now evidencing itself in a more modified way in our business publications. We now consider ourselves indeed fortunate, that, so far, there are no Canadian editions of American business publications in the industrial and trade fields to which our business publications are directed.

However, we are faced with serious American competition for our readers' time and for advertising dollars, even though our publications are directed to a highly specialized group. The ever-growing "overflow" circulations of American business publications into Canada have become a factor of some considerable consequence. These circulations are being sold to American advertisers who have branch operations or distribution in Canada, as a bonus circulation to condition Canadian industries to acceptance of American brand names. Thus, they reap the benefits of their domestic and Canadian markets with one single advertising expenditure. These bonus circulations are designed for no other purpose than to obviate the need for an American investment in Canadian advertising.

It must be remembered that Canadian business publications rely almost exclusively upon advertising revenue with circulation revenues

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playing a very minor role.

There is only one consideration behind these overflow circulations and that is the economic consideration of a market for advertising dollars.

We cite here two specific examples of the impact of American overflow circulations on two of our business publications.

One of our magazines is a petroleum publication reaching technical and executive personnel in Canada's oil and gas industries. There are four Canadian petroleum publications with an average circulation of 4,622.

There are eighteen American petroleum publications with significant distribution and several more with minor distribution ikn Canada.

The 18 American petroleum publications .have a Canadian circulation of 17,122, compared with the total circulation of 18,488 of the four Canadian publications. (For detail see Exhibit I.)

It is most significant that in the past four years, three Canadian petroleum publications have ceased publication, and we suggest that the growth of American overflow circulations into Canada, was a contributing factor.

The second example is in the automotive field. Here again, there is pressure from American overflow circulation.

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We publish a semi-national automotive trade publication. It circulates in western Canada from the head of the lakes to the Pacific. In Canada there are six major automotive publications -- two national, two semi national, of which we have one, and two are French.

At present there are fourteen American automotive trade publications entering Canada, with a monthly distribution of 29,330 copies per month (see detail Exhibit II). This distribution is equal to that of Canada's largest national automotive trade journal and better than double that of any one of the other Canadian publications.

Four years ago a large national automotive trade publication ceased to publish in Canada.

As more bonus circulation is dumped into Canada by American publications, the weight of sheer numbers will diminish the effective readership of Canadian business publications and their value as an advertising medium.

Mr. Chairman, I would like to cite an example here to illustrate what I mean. Recently four months ago, actually, our Oil in Canada editors in Alberta interviewed fifty executives in the editorial industry. The purpose of the interview was to determine what we could do to become more useful with our Oil in Canada weekly publication. We found out many things. We also

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an average they spend no more than an hour and a half a week reading editorial publications, publications vertically in their field. On an average, these fifty men receive two Canadian publications and four American publications. There were instances where an executive received as many as twelve publications and he was only subscribing to four. This is what we are competing with. We are competing with this readership time. It is very difficult to research and determine what things you might do to capture that hour and a half that this executive does spend in reading publications, when he has twelve of them on his desk. It is very difficult to get and this is our point, I think, here.

The overflow circulations of U.S.

business publications has increased by 398 per cent
in ten years. (Source BNA brief). If this trend
continues, American advertisers will have no need
to use Canadian business publications to reach
Canadian trade and industrial markets. On the
horizon too, is the constant threat of the
introduction of Canadian editions of American
business publications.

I might say that many of them in the oil industry already devote one month out of every year to the Canadian editions.

Another factor that encourages American

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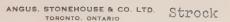
advertisers to use the overflow circulations of

American business publications is the practice of

charging a duty on American magazine inserts entering

Canada to be bound into Canadian periodicals.







American advertisers print these inserts in large quantities for use in a number of domestic and foreign publications. In this way they are able to keep the unit cost for the inserts very low. If the advertiser wishes to place an insert in a Canadian publication, he is charged a heavy duty on a value appraised by Canadian customs. This value is calculated on the basis of the cost charged by a Canadian printer to produce the small quantity of inserts that enter Canada. Rather than pay these excessive costs, many American advertisers prefer to place their inserts in American business publications with a substantial overflow circulation into Canada.

This deprives the Canadian publisher of advertising revenues without providing the Canadian printing industry with the protection that it is evidently designed to do. A healthy climate for the growth of Canadian business publications affords the greatest possible protection for Canadian printing industries.

We have been as frank as possible about the problem facing our own publishing house in the hope that this Commission will cause Canadians to take action to preserve the economic position and orderly growth of the Canadian periodical industries to enable them to serve Canadians to the limit of their recognized ability and, in so doing, continue to be an effective guard of our National identity.

I would like to finish this and go back to the recommendations. We have changed our minds a little

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bit on this since we wrote it.

Recommendations.

This submission has been made on behalf of Stovel-Advocate Publications Ltd. and our recommendations will be incorporated in the recommendations to be submitted by the Business Newspapers Association in subsequent hearings of this Commission during December. Should we decide to make further or separate recommendations, we will do so then.

Respectfully submitted.

A. H. Strock, President,

Stovel-Advocate Publications Ltd.

Publishers of:

OIL IN CANADA

MOTOR IN CANADA

CANADIAN FARM IMPLEMENTS

AGRICULTURAL CHEMICALS IN CANADA

CANADIAN WELDER

PRAIRIE GROCER AND PROVISIONER

TRADE AND COMMERCE IN WESTERN CANADA

PRECAMBRIAN - MINING IN CANADA

WESTERN CANADA COAL REVIEW

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ANGUS, STONEHOUSE & CO. LTD. TORONTO, ONTARIO

EXHIBIT 1

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MONTHLY CIRCULATION IN CANADA

OF EIGHTEEN

AMERICAN PETROLEUM INDUSTRY PUBLICATIONS

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ANGUS, STONEHOUSE & CO. LTD. TORONTO, ONTARIO

EXHIBIT II

MONTHLY CIRCULATION IN CANADA

OF FOURTEEN

AMERICAN AUTOMOTIVE PUBLICATIONS

| 5 | | Monthly |
|----|--------------------------------|---------|
| 6 | Automotive Chain Store | 252 |
| 7 | Automotive Industries | 212 |
| 8 | Automotive Retailer | 327 |
| 9 | Automotive Service Digest | 2,907 |
| 10 | Automotive World | 119 |
| 11 | Automotive News | 1,:405 |
| 12 | Jobber Executive News | 767 |
| 13 | Jobber Product News | 2,624 |
| 14 | Jobber Topics | 581 |
| 15 | Modern Tire Dealer | 685 |
| 16 | Motor | 4,649 |
| 17 | Motor Age | 276 |
| 18 | Motor Service | 9,848 |
| 19 | Tire, Battery & Accessory News | 569 |
| 20 | Super Service Station | 4,140 |
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ANGUS, STONEHOUSE & CO. LTD. STOCK

MR. STROCK! On the matter of the recommendations, we thought we would like to explain to the Commission, first we are a medium size house, and we are far from the bab of the basiness end paper publishing industry. We do not have expensive research facilities for this purpose and we thought we should not make firm recommendations on the solution of these problems because we are in doubt as to whether they are practical or not. However, if the Commission would like to have my personal views rather than recommendations, I would be happy to tell you what they are.

THE CHAIRMAN: Go ahead.

MR. STROCK: We have discussed three issues:
The Canadian Edition, the overflow circulation and
also inserts and liquor advertising. We do not
know these are practical solutions, but out of
these may come something.

Number one, that all Canadian periodicals and Canadian editions of foreign periodicals be required to contain - we have a blank per cent, we don't know what this per cent ought to be -- of purely Canadian editorial content written in Canada by Canadians in order to enjoy Canadian periodical recognition and the low Canadian Postoffice privileges.

We have here, sir, and there is a precedent with the BBG, who feel fifty-five is the correct percentage for this.

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ANGUS, STONEHOUSE & CO. LTD. STOCK

Number two, a Canadian advertiser wishing to purchase advertising space in a Canadian periodical or a Canadian edition that doesn't have the required Canadian recognition, the advertiser using this space is required to remit directly to the Dominion Government a tax, being a blank percentage again, on each dollar he spends in such publications. Now we feel by requiring the advertiser to pay a tax, should there be a tax on publications that do not have proper recognition, by requiring the advertiser to pay directly to the Government this will cause him to realize what he is doing to the Canadian periodical economy. We also feel insofar as this applies to Canadian books as well as Canadian editions that don't recognition, this might improve the quality of Canadian publications generally.

Number 3, that no foreign publication be allowed to distribute more than five per cent of its domestic circulation in Canada. We know of no other possible solution for this overflow circulation which is damaging readership.

Number 4, all duties on inserts imported from foreign countries being used specifically in recognized Canadian periodicals be allowed to enter Canada dutyfree. We say they must be used for periodical purposes and they could not be used for direct mail purposes. They must be used specifically for Canadian periodicals.

Number 5, that this Commission urge the Dominion Government to recommend to provinces across

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Canada that they hasten to adopt a National Code for liquor advertising and require all publications circulated in the Province to conform to this code.

That sir, is pretty well all we have on this point.

THE CHAIRMAN: Any questions?

COMMISSIONER JOHNSTON: Mr. Strock, on the matter of liquor advertising, that seems to me outside our scope.

MR. STROCK: I appreciate that. We would like to see the Government recommend to the provinces they do something about it. I think it has already been done, but it is a very slow process.

COMMISSIONER JOHNSTON: Your brief is very clear and similar to others, but I am particularly interested in the National Home Monthly. Would you say that its passing has reduced the free flow of ideas in Canada?

MR. STROCK: Yes, National Home Monthly was a good publication. There were 340 paid subscribers that all read National Home.

COMMISSIONER JOHNSTON: Three hundred and forty thousand?

MR. STROCK: Three hundred and forty thousand, I am sorry.

COMMISSIONER JOHNSTON: Is it fair to say that you think that the competition of Readers' Digest and Time have been the main reason?

MR. STROCK: And the discriminatory liquor advertising laws in Manitoba. We sincerely believe these

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COMMISSIONER JOHNSTON: The two together?

MR. STROCK: The two together.

COMMISSIONER JOHNSTON: If the conditions that enable Time and Readers' Digest to make further inroads into Canada are allowed to remain, does it not mean that the free flow of ideas by Canadians for Canadians would diminish?

MR. STROCK: I would certainly say so, sir.

COMMISSIONER JOHNSTON: I was wondering if

you ever had thought of taking the liquor problem to

the Supreme Court. Some lawyers have.

MR. STROCK: We have thought of all kinds of things. We even thought of printing National Home Monthly below the line before it was suspended. We have thought even with our present business publications of mailing the Manitoba circulation out of Kenora. That is a subterfuge and an expensive thing. We should not have to do these things. The matter is coming up in the Province of Manitoba, but it is slow. I do not know what action will be taken.

THE CHAIRMAN: Thank you very much, sir, for your submission.

MR. PITFIELD: Mr. Hignell.

MR. HIGNELL: Mr. Jack Hignell is my name. I am representing the Winnipeg Masters Printers and Lithographers Association of which I am a member and past President.

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ANGUS, STONEHOUSE & CO. LTD.

SUBMISSION BY THE WINNIPEG MASTER PRINTERS & LITHOGRAPHERS ASSOCIATION.

Appearances: Mr Jack Hignell.

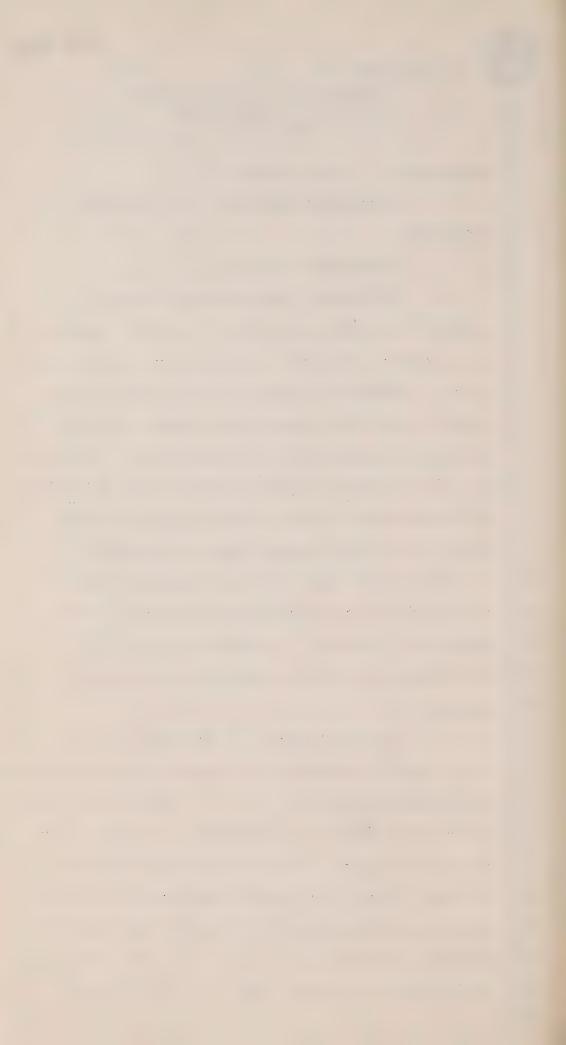
COMMISSIONER JOHNSTON: Would you spell

your name?

MR HIGHELL: H.i.g.n.e.l.l.

The Winnipeg Master Printers and Lithographers Association are pleased to have this opportunity to present our views to you on the past, present and future of magazine and other periodical publishing in Canada. Some of our member firms directly involved in publishing are presenting individual briefs of their own, so we hope there is not too much repetition. As Printers and Lithographers we find it very difficult to draw an exact dividing line between printing and publishing, for exactly where does one end and the other begin? If this brief strays from the original terms of reference of the Commission, it is because of the close relationship and interdependence of printing and publishing.

very distinct disadvantage to Publishers of other countries with a larger population, for it is inherent when printing anything that the more copies printed, the lower is the cost of each copy. This is further aggravated when the cost of writing and editing the material is divided amongst a smaller edition. If the printing companies relying on publishing continue to surfer from foreign publications often being "dumped" into Canada then it





ANGUS, STONEHOUSE & CO. LTI

can have and often does have serious effects on the general printing industry as a whole. A Publisher whose equipment must stand idle is forced to go into the general printing field to minimize his losses. If he is desperate he may not hope to make a profit on the work he takes, he merely tries to pay for wages and part of his investment in equipment. This can send a chain reaction through the commercial printing industry and cause problems over which they have no control. We do not wish to bemoan the problems of the industry for we know all industries have problems, however such indirect results do occur and cause unemployment in the printing industry which is inherited from the publishing industry. So besides affecting a true Canadian cultural identity the problem also seriously affects the Canadian economy.

The inequality in copyright laws between Canada and the U.S. further aggravates Canadian publishers' poor situation. The only easily available outside market for Canadian publishers to substantially increase their volume is in the United States. However if we ship 1500 copies or more into the U.S.A. then we lose our copyright. This has already effected one of our members whose language dictionary was simply photographed in the U.S.A., and sold at a much lower price. If the Americans will not protect our copyright, most certainly we should not protect theirs.

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The unloading of excess runs from foreign publications in Canada most seriously affects Canadian publishers, but at least the public knows in most cases that it is a foreign publication. However, many publications printed in Canada are in reality largely imported. American an European publishers can seem with or negatives into Canada which can be ameorporated at low cost into a pseudo Canadian publication. The cost factor here almost eliminates any truly Canadian talent from appearing in the publication.

Advertising revenue which is most essential for Canadian publishers is not easy to come by. A substantial amount of advertising revenue in foreign publications comes from liquor advertising, while Canadians (with the exception of Quebec) cannot print liquor advertisements. This puts us at a further disadvantage. We realize that this is not under your jurisdiction, but we point out the provincial lack of realism in allowing liquor advertising to be imported in very large quantities bile forbidding local industry to poison the minds of the public. This affects both the publishing and television fields, and we feel will further downgrade both industries unless they can try to compete on an equal basis.

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ANGUS, STONEHOUSE & CO. LTD.

(Strock)

- 94 -

of printing is going into the U.S. in the form of school and university yearbooks. In most cases the Canadian schools are really the publishers, but the books are manufactured in the U.S.A. The American manufacturers have a distinct advantage in manufacturing embossed hard covers for with their large population they can produce large quantities in mass and change only the imprint of the school name. Costs are higher in Canada for the same reason that it is more costly to manufacture an automobile in Canada. The economic effect of this is felt by the Canadian printing industry, but more important, as all instructions and samples given to the schools are American then the tone of the Canadian book has strong tendencies to be Americanized. We feel that this American influence over the youth of our country does not contribute to making Canadians more Canadian. Indeed we are waiting for the day to see a Canadian school yearbook with the stars and stripes emblazoned on the front cover. It is up to Canadian printers to combat this as best they can by producing better yearbooks, but with a smaller population it is impossible to give the wide selection offered by our neighbours to the south. Fortunately for us many schools still favour Canadian printers, but the U.S. companies are combating this by putting

"factories" in Canada. In many cases the paper,

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ANGUS, STONEHOUSE & CO. LTD. TORONTO, ONTARIO

(Strock) - 95

covers, typexetting, and photography are done in the U.S. leaving only the comparatively minor parts of production, namely presswork and binding, to be done in Canada. Depending on the type of book produced this would amount to between five per cent and twenty-five per cent of the manufacturing cost of the book. For this lip service to Canadian manufacturing they are allowed to pass their books off as being printed in Canada and indeed their companies as being Canadian. No company can be blamed for trying to enlarge its markets, but with this American influence on the youth of our country, does it help produce better Canadians? Indeed does it provide employment for the parents of these young people in Canada?

Printing (and therefore publishing) requires a large investment in relation to the dollar volume of work produced. Without a population large enough to support home grown publications with revenue from advertising or circulation Canada cannot compete on an even footing with larger countries. Efficient high speed equipment is available, but it lacks the versatility necessary in this country of shorter press runs.

Having recognized the problems, both cultural and economic facing the publishers and printers of Canada, some possible solutions come to mind. None are perfect, but some could help the



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impossible situation in which we find ourselves.

- 1. Adequate tariff protection on all printing based on the actual imported price, or the internal foreign price whichever is higher.
- 2. Adequate tariff protection on mats and negatives imported based on the value of the content, not the physical value. A mat or negative may be worth only \$1.00 but may contain \$100.00 of work it.
- 3. Discontinue allowing foreign countries to print Canadian reply postal permits. Canada carries millions of dollars of foreign mailed literature, getting only the price of the small reply envelope returned to a small local office used for this purpose. The ensuing orders are mailed to the U.S., and so ends Canada's postal revenue in the matter.
- 4. Subsidize Canadian publications based on quality, circulation and number of pages. We do not necessarily recommend this. We feel it has many dangers of inequality hidden in it, plus a high cost of administration.

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Printer produce publications, periodicals and books which could be printed by Canadian printers and publishers. We question the accuracy of the Department of Public Printing costs to the treasury. Costs of overhead can unintentionally be allocated to lower costs of one department at the expense of another. For example we understand the costs of the building housing the government printing plant are charged to public works, and not to the printing department where they belong. We think Canada could save money if only security work were printed by the government.

- 6. Insure that the Canada Council support authors who publish in Canada only.
- 7. Government printing should not be produced outside Canada. A Canada savings bond poster was imported some time ago. We understand many language publications are not produced in Canada.
- 8. A National code of advertising common to all educational and cultural media. Negotiations with the provinces should begin aimed at a consistent national advertising code (particularly for liquor advertising) for radio, television,

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printing and publishing. This should either restrict importation or allow local advertisers the same privileges as foreign exporters.

We feel that a number of the above recommendations would help the position of domestic publishers. While we realize that tariffs have many disadvantages we cannot think of any more practical way of helping Canadian publishers combat extinction.

The printing and publishing industry cannot be termed a lucrative one for most statistics we have seen indicate that it is low on the profit picture as compared to other industries, many of which have high tariff protection from foreign competition. Unless something is done the publishing industry is in danger of shrinking and possibly dying taking along with it a portion of the printing industry.

Because we are such a small country located beside a large strong country we will always be influenced by it. The influence of the American press and television on Canada is great and is still growing. If we lose our small foothold in periodicals which are truly Canadian then we may no longer have to worry about being the dumping ground of the world, for it could be a short step then to receive ample tariff protection as the 51st state.

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We hope that most of our people wish to remain Canadians.

I have a little additional qualifying material.

I realize that we have not gone into great detail in supporting statements made in this brief. We can, given some time, get supporting material if you wish it, as we have tried not to make idle statements.

As we see it, the problem boils down to an economic one, for the Canadian culture aspect must be supported financially one way or another. We have pointed out that Canada has many natural disadvantages due to its size. These can only be conteracted by artificial advantages such as tariffs or subsidies which admittedly have inherent undesirable implications. However, besides having these natural disadvantages we are also inflicted with unnatural foreign competition such as postal subsidies, dumping, tariff and copyright agreements. The intent of these foreign policies is beside the point. If they are completely altruistic, the fact remains they compete unfairly with domestic publishing. For example, if the U.S. for the highest of moral reasons presented Canada with a gift of her surplus wheat to be used on the local market, it is questionable whether this would help Canada. I believe many people would argue that it hurts Canada's economy.

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We don't believe there is a simple solution to this problem on publications, but we do feel steps can be taken to improve the situation.

THE CHAIRMAN: How do Canadian printers' wage scales compare with wage scales for printers in the United States?

MR. STROCK: They are substantially lower.

THE CHAIRMAN: Lower in Canada?

MR. STROCK: Yes.

THE CHAIRMAN: Twenty-five per cent lower?

MR. STROCK: I would say yes.

THE CHAIRMAN: Does that not constitute a considerable protection for you?

MR. STROCK: Yes.

THE CHAIMMAN: Wage costs enter so much into production.

MR. STROCK: Wage costs do enter into it and it is a protection; there is no question about it.

In larger volume that diminishes. Specialized equipment, as I mentioned in there, more than offsets this, or at least it apparently seems to be the case - or we are terribly inefficient. I think the other part of it, even on the shorter run material, is that a printer who is printing the same page five, a book of the same physical characteristics, will have lower costs than one who has to print different publications with different physical characteristics.

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COMMISSIONER JOHNSTON: On that point, is it not a fact that if a pressman in the United States forgets for a couple of minutes to shut off his press at the end of a run, he provides enough extra copies to cover the entire Canadian market? MR. STROCK: I would say that is probably about it.

COMMISSIONER JOHNSTON: That is probably an exaggeration.

MR. STROCK: Yes, but I would think there was some theory in it.

COMMISSIONER BEAUBIEN: In the third paragraph of your brief you say, in regard to shipments:

> However, if we ship 1500 copies or more into the U.S.A. then we lose our copyright."

And you claim that this has happened to one of your members. Can you tell us when it happened and to whom?

MR. STROCK: I could call the member, I think; it was Mr. Dojack.

MR. DOJACK: This concerns language books.

COMMISSIONER BEAUBIEN: Never mind.

I have one more question. You say that the Canada Council should support authors who publish in Canada only. Do you say you would stipulate, or

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for that author to get American currency for his books? MR. STROCK: Yes, it is a rather difficult problem. I do not want to be too niggardly about it. COMMISSIONER BEAUBIEN: Is that not one way of getting Canadian contents into American

get the Canada Council to stipulate, that any support

given to the Canadian author should at the same time

specify that that author sell his articles in

Canada? Do you not think it would be a good idea

MR. STROCK: Yes, we were thinking predominantly there of books where it is more practical for a successful book to be printed in the United States and shipped back to Canada than it is for it to be printed in Canada.

magazines for instance?

THE CHAIRMAN: Thank you very much.

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The Submission of the Winnipeg Branch of the Canadian Authors' Association

MR. C.E. L'AMI: I appear here on behalf of the Winnipeg Branch of the Canadian Authors! Association. The Canadian Authors' Association is a national organization with branches across the country - Halifax, Toronto, Ottawa, Winnipeg, Vancouver and so on.

I should say perhaps that this submission is entirely on behalf of the Winnipeg branch although we have been in touch by telephone with the National President of the organization, Mr. Thompson, of Ottawa, 14 and we have obtained his general agreement to what we are doing. I am sorry that Mrs. Putnam, the President of our branch, is not able to be here today, but she has delegated me to present this brief.

Fifteen copies of this brief have been sent to Ottawa - they were sent on November 14th but I regret that they appear not to have reached the secretary.

I will read the brief, Mr. Chairman, and unless I succeed in interesting you rather more than I expect to do, I expect it will not take more than ten minutes,

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MR. COMMISSIONER:

make a living by contributions to Canadian author can make a living by contributions to Canadian publications alone, and that American publications must remain the chief sources of his income. This is no doubt true in the case of Canadian author: who have attained anything approaching a professional standing, and have achieved what is called a "name" in the writing world. There are exceptions. All, or nearly all of the work of Frederick Philip Grove, was originally published in Canada, though it is most unlikely that Grove ever made what might be called a living from it. In general, the statement remains true that author: cannot make a living by Canadian publication alone.

But in the very important matter of making a beginning, the Canadian magazine or periodical is still of great -- even of essential -- concern to the Canadian author. Our new writers, with new and original things to say, might never be able to raise theirheads were there no Canadian publications of fering a sympathetic interest in their works. It is a matter of serious concern to the Canadian author that native magazines, periodicals and book publishing houses should be given a fair opportunity to survive in the face of the tremendous flood of competitive publications reaching us from the United States. We do not suggest that American editors are

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lacking in sympathy for new Canadian authors. Many of them have been friendly and encouraging. But in the nature of things, they cannot have the same interest in new Canadian work as the Canadian editor whose publication is intimately bound up with the Canadian scene and the Canadian viewpoint. We need our Canadian magazines and periodicals. If they are not given a fair chance to survive against the heavy competition of imported publications, we will be in danger of losing them, and that loss would be a great one, not for the Canadian author alone, but for everyone in this country.

We do not suggest, Mr. Commissioner, that Canadian authors as a body are wholly satisfied in their relations with Canadian magazine and periodical publishers.

We have a feeling that too many of the articles and stories appearing in some of our Canadian magazines are either staff-written, or are cheap reprints or second serial right items from American sources. This, we think, does not give the free-lance Canadian author a fair show. But we do not, for that reason, wish to withdraw our sympathy or support from Canadian periodicals. We believe they are necessary to a healthy Canadian cultural life, and we believe they do offer some encouragement to new Canadian writing.

While we are not fully informed on this matter, our understanding is that it will be one of the tasks of this Commission to determine whether Canadian publications are in fact in a position to compete fairly and reasonably with their American contemporaries cir-

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It is a rare magazine indeed that can survive on sub-

We are all aware, although we do not come into direct

contact with this side of thepublishing business, that

the basis of any magazine's revenue is the advertisement.

scription fees alone.

I will say at once that we have made some general enquiries into this matter, and our information is that there are four conditions working against the Canadian magazine or periodical publisher vis-a-vis his American competitor. We may list them briefly as follows:

A. Production costs. - This is a general condition, and can be explained simply by saying that the longer the press run the lower the unit cost of any publication. American publications, with their greater markets, have longer press runs, and can extend circulation into Canada at low cost.

B. Circulation of American magazines and periodicals is therefore extended to Canada quite largely, and the American advertiser consequently tends to rely on this overflow to carry his selling talk to Canadians, rather than buying space in Canadian publications. The revenues of our magazines are affected.

c. The American publisher is able to undersell his Canadian competitor because his magazine has already absorbed most of its editorial cost in its

American distribution, and the Canadian overflow is what we might slangily call "buckshee". Anything he can pick up in Canada is "so much velvet", as the saying goes. Therefore he can -- and does -- offer the Canadian

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advertiser a price for advertising which is often below anything a Canadian publisher, with his higher unit costs, can offer. Some American magazines have what are called "Canadian editions", printed and publisted, they say, in Canada. But the amount of real Canadian material in these "Canadian editions" is by no means predominant, and theprinting is done largely from plates, with no composition, and little work is offered to the Canadian printing craftsman. Yet these so-called "Canadian editions" can and do absorb a good proportion of the Canadian advertising dollar. This may be partly due to that curious, but ubiquitous, Canadian inferiority feeling which makes our people think that anything done in the mills of our great neighbour is necessarily bigger and better than anything we can do, and an advertisement in an American publication therefore offers greater prestige and carries more weight than the same advertisement in a Canadian publication. But is is also due to the American magazine's ability to offer lower rates. Our information is that of all the calculable advertising revenue of magazines and periodicals in Canada in 1959, forty percent was carried by two American magazines alone.

D. American publishers are able to handle
their Canadian circulation on the basis of split runs.
That is, so many more copies of their regular editions
are simply run off for the benefit of American or Canadian advertisers wishing to aim their messages specifically
at the Canadian market. The Canadian advertiser is charged

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on the basis of this Canadian circulation alone, and the rate is considerably lower than what a Canadian publisher would have to charge for the same distribution

It seems to us that if Canadian publications were able to compete on a more even basis with their American contemporaries, they would be able also to offer more encouragement to the beginning Canadian author, and even to authors of greater experience and standing.

We have one other point which we would like to make to the Commissioners. Much has been said of the dangers to our cultural development inherent in a publishing situation such as we have at the present, where our markets are dominated by imported magazines and periodicals, and our people read little else. No doubt there is some validity in this point of view. But we must remember that the American people are considerably affected by imported cultural material, too -- even, surprisingly, by ours. I have heard mild complaints from American visitors that their people along the Canadian border are paying far too much attention to Canadian radio and television programs. And we have, indeed, a good deal of evidence of quite a large American audience for the broadcasts of our national radio and TV system. And there is a very large flood of publications from other parts of the Englishspeaking world entering the United States, especially in book importations from the United Kingdom. The American people are affected, as we are, by the arts, the ideas, the viewpoints of other peoples, and what they export to

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us in their magazines and periodicals is a blend of many thoughts, of many origins. Their magazines include writings of interest from many countries, and although they naturally prefer their own, "their own" has become a skein of many-coloured threads.

We suggest that a similar heterogeneity of taste might be of benefit also to Canada. The trouble with our reading, we think, is not so much that it is dominated by imported periodicals, but that the importations are far too predominantly from one country, that of our southern neighbours. If something could be done to encourage other importations, from other Englishspeaking countries, the United Kingdom, Australia, New Zealand, South Africa, India -- I believe there are some magnificent English publications in India -and from France, our other mother country, it seems to us that it would be to our advantage and might serve to mitigate the perhaps excessive influence of our American importations, provided of course these imported publications would be placed on a basis of equal competition with our Canadian publications. This is an age when distances seem to matter less and less. If we could bring in, say half as many arts, writings, ideas, thoughts from across the Atlantic as we do from across the 49th parallel, it might, combined with our Canadian production, make a fairer balance in our cultural intake. We have all the English-speaking world to draw from, and it does not seem impossible that the best French magazines -- and in

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this, gentlemen, we do not refer to La Vie Parisienne alone -- should not enjoy a fair circulation here, even in predominantly English-speaking sections. Most of us now-adays have enough French to follow simple writings, and it takes no knowledge of the language to look at the pictures. It might be an experiment worth trying, if means can be found to encourage the distribution of such trans-Atlantic magazines in Canada.

On that point, Mr. Commissioner, may I add one oral note? I have heard one of the Commissioners this morning making several references and I am not sure if I quote the Commissioner correctly -- to the "free flow of Canadian ideas." We have never, I am afraid, been in the position of attaching nationality to ideas. We have always felt that ideas, after all, have no nationality. They are curious things which can be given away and still retained. However, perhaps I am not cathing the Commissioner's point of view exactly.

In conclusion, Mr. Commissioner, I might say that the Canadian Authors Association is itself the publisher of two Canadian periodicals, the Canadian Author and Bookman, and the Canadian Poetry Magazine.

These are not, in the nature of things, commercial ventures, and we do not suggest that they are greatly affected by the competition of imported publications. But they serve a purpose, however, modest, in keeping some of the more recondite sorts of Canadian writing alive, and it is our feeling that if anything can

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be done for them along fiscal lines, it might be worth doing. We do not have, in Canada, as authors and artists once had, the advantage of rich patrons, and to preserve certain frail but precious things in our cultural life, it often becomes necessary to turn to our government for help.

Respectfully submitted.

COMMISSIONER JOHNSTON: Mr. L'Ami, the phrase "free flow of ideas" is not mine. It comes from one of the Winnipeg newspapers. I take it, Mr. L'Ami, that you do not make your living by writing?

MR. L'AMI: I have never made my living solely by writing, Mr. Chairman. No. However, I am associated with the Authors Association.

COMMISSIONER JOHNSTON: What do you do when you are not writing?

MR. L'AMI: I do a great many different things, Mr. Chairman. But, mainly, I am a member of the local staff of the Canadian Broadcasting Corporation.

COMMISSIONER JOHNSTON: I see. That probably explains the plug for the C.B.C.

MR. I AMI: We always plug it on every possible opportunity, sir.

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COMMISSIONER JOHNSTON: I am a member of the Canadian Authors Association, at least, I pay my dues. I sometimes wonder if presidents of national associations have the authority to commit the individual members to a line of thought. This is a line of which I approve. I do not know I approve of the national president committing me without

MR. L'AMI: The national president has not attempted to commit us to anything, Mr. Commissioner. He has agreed generally with what we are doing here.

COMMISSIONER JOHNSTON: Then he is really speaking as an individual.

MR. L'AMI: Yes.

COMMISSIONER JOHNSTON: That is all I have.

COMMISSIONER BEAUBIEN: No questions.

THE CHAIRMAN: Thank you very much.

I think this closes our Sittings for today.

Thank you all for coming.

MR. DOJACK: Mr. Chairman, may I correct a statement I made. I understood you to ask of the readership of language papers, now I think it was circulation.

THE CHAIRMAN: I asked about circulation.

MR. DOJACK: I thought you said your circulation. I implied there was $2\frac{1}{2}$ million. I meant readership.

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THE CHAIRMAN: I was wondering.



MR. DOJACK: I was merely giving a guess. I do not really know. THE CHAIRMAN: We understand.

MR. DOJACK: I would probably say the 5 circulation would be closer to three-quarters of a million.

THE CHAIRMAN: You are still higher than 8 the Journal.

MR. DOJACK: Yes.

THE CHAIRMAN: Thank you for coming. You 11 have all been very, very helpful. We hope you will 12 be hearing from us shortly.

14 --- The Commission adjourned its Winnipeg hearings to 15 meet in Quebec, P.Q., November 28th, 1960.

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ROYAL COMMISSION ON

Publications

HEARINGS

HELD AT

QUEBEC CITY

VOLUME No.:

DATE:

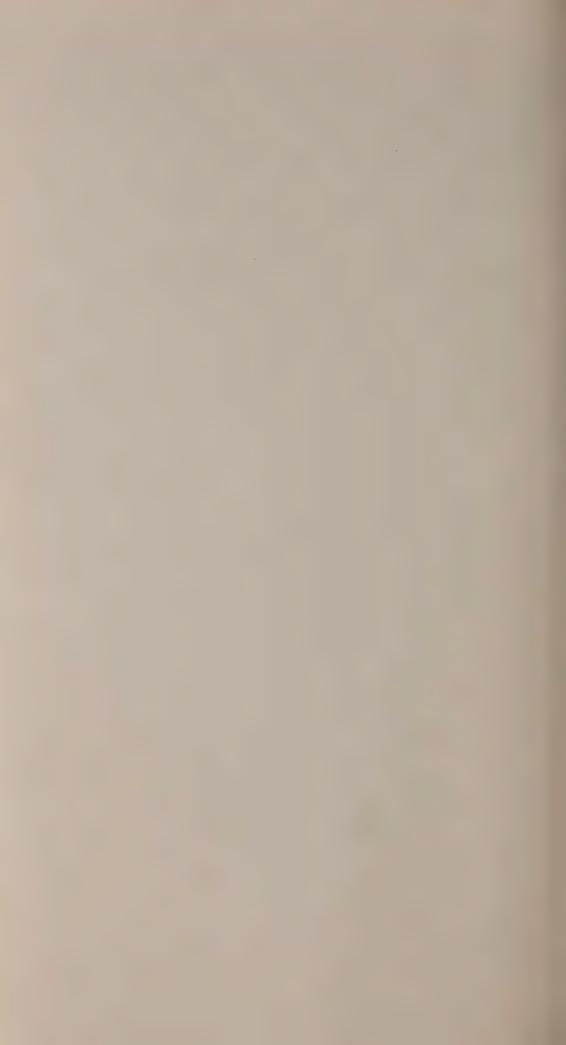
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ROYAL COMMISSION ON PUBLICATIONS

Proceedings of hearings held in the Court House in the City of Quebec, P.Q., on the 28th day of November, 1960, at 10.30 a.m.

COMMISSION:

M. GRATTAN O'LEARY

J. GEORGE JOHNSTON

CLAUDE P. BEAUBIEN

Mamhan

Member

Chairman

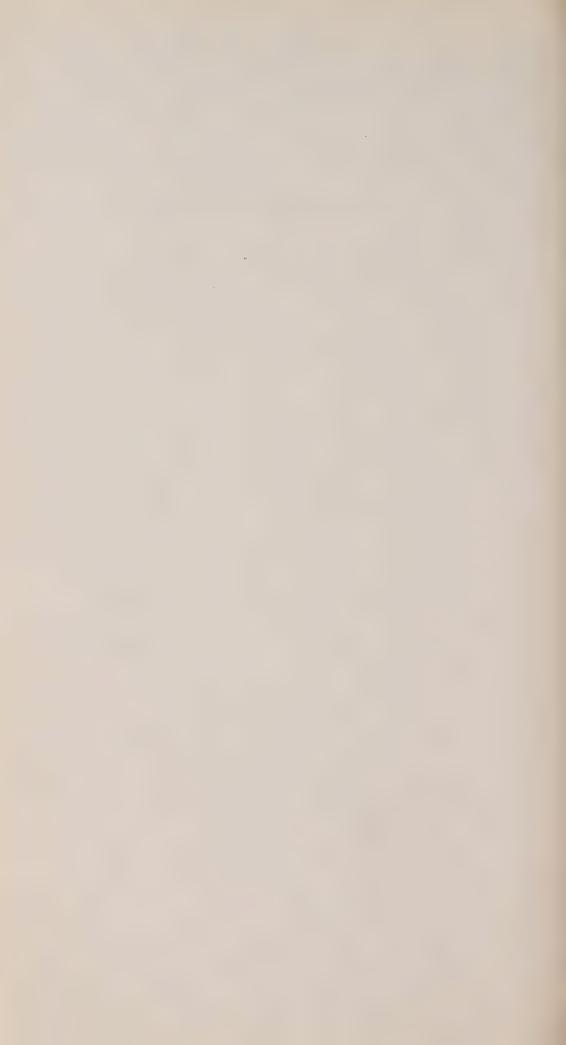
Member

P. MICHAEL PITFIELD

G.H. QUINN

Secretary

Administrative Officer



--- On commencing at 10.30 a.m.

PAR LE SECRETAIRE:

Procès-verbal d'une assemblée du Comité du Conseil Privé, approuvé par Son Excellence le Gouverneur-Général, le 16 septembre 1960.

Le Comité du Conseil Privé a pris connaissance d'un rapport du Très Honorable John-G. Diefenbaker, le Premier-Ministre, signalant:

Que les magazines et périodiques canadiens ajoutent à la richesse et à la diversité de la vie canadienne et sont essentiels à la vie culturelle et à l'unité nationale; et

Qu'on a prétendu que la concurrence injuste provenant de périodiques étrangers de toutes sortes a porté préjudice à la publication de magazines canadiens.

En conséquence, le Comité, sur la recommandation du Premier-Ministre, stipule que:

M. Grattan O'Leary, de la ville d'Ottawa

John-Georges Johnston, de la ville de Toronto et

Claude-P. Beaubien, de la ville de Montréal

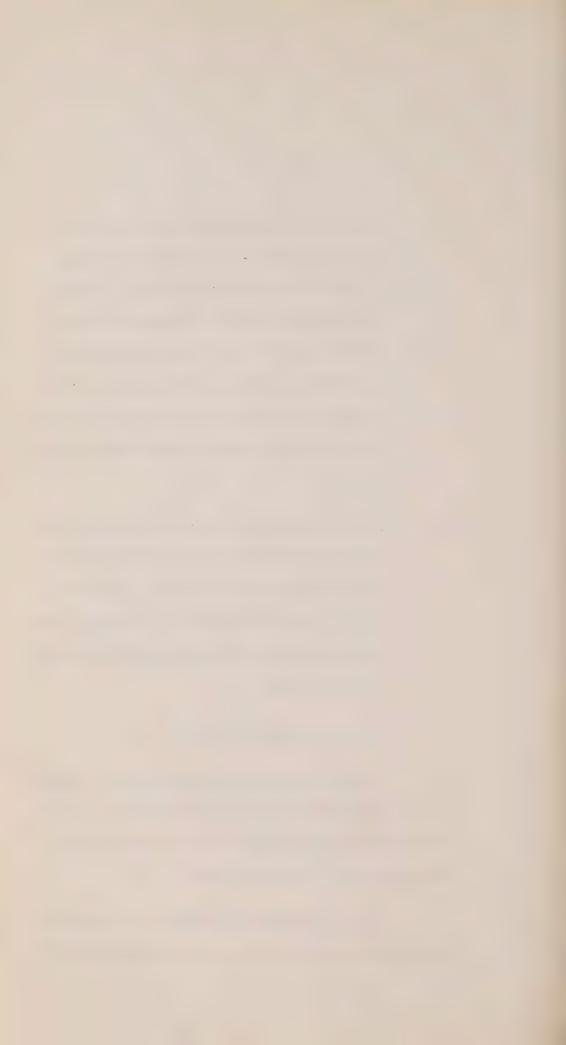
soient nommés Commissaires en vertu de la Partie 1 de la Loi des Enquêtes.



- pour enquêter et faire rapport sur la situation récente et présente, et les perspectives de magazines et autres périodiques canadiens, avec considération spéciale mais non exclusive aux problèmes créés par la concurrence de publications semblables qui sont en grande partie ou entièrement publiées en dehors du Canada et dont le contenu est en grande partie ou entièrement étranger; et
- (b) pour faire des recommandations au gouvernement sur les mesures qu'il pourrait adopter qui, tout en respectant la liberté de la presse, contribueraient à un plus grand développement de l'identité canadienne par la publication de périodiques essentiellement canadiens.

Le Comité stipule également:

- 1.- Que les Commissaires soient autorisés à exercer tous les pouvoirs qui leur sont conférés par l'article 11 de la Loi des Enquêtes avec la pleine et entière collaboration des ministères et agences gouvernementaux;
- 2.- Que les Commissaires adoptent tels procédés et mesures qu'ils pourraient, de temps à autre, juger expéditifs

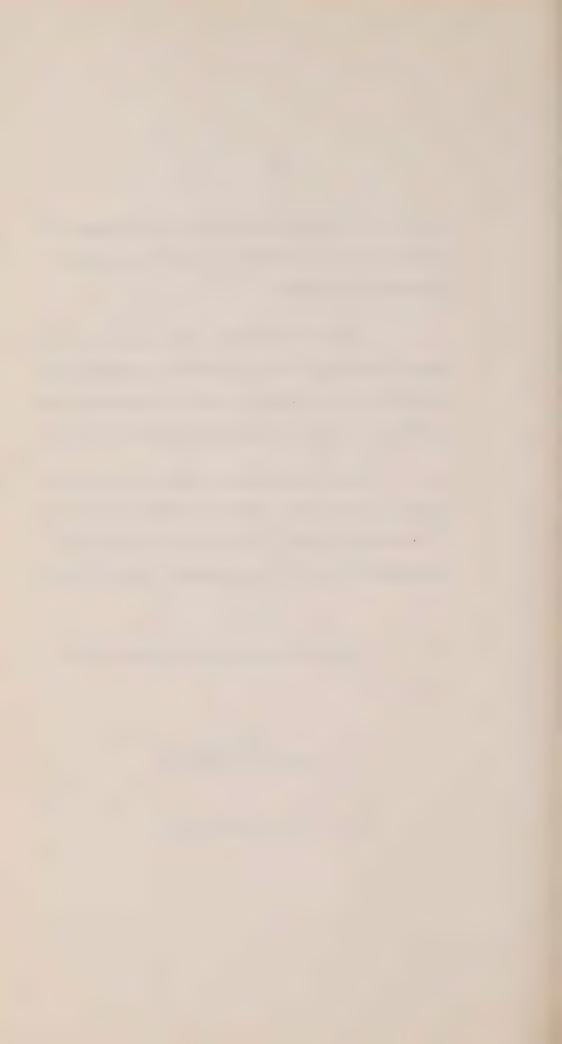


pour la conduite efficace de l'enquête et qu'ils siègent aux temps et aux lieux, au Canada, selon qu'ils le jugeront à propos de temps à autre;

- 3.- Que les Commissaires soient autorisés à retenir les services de tout Conseil, personnel et conseillers techniques dont ils auront besoin, au taux de rémunération et de remboursement sujet à l'approbation du Conseil du Trésor;
- Que les Commissaires fassent rapport au Gouverneur en conseil, dans un délai raisonnable, et remettent à l'archiviste du Canada, les documents et dossiers de la Commission, aussitôt que possible après la fin de l'enquête; et
- 5.- Que M. Grattan O'Leary soit président de la Commission.

R.-B. Bryce, Greffier du Conseil Privé.

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THE CHAIRMAN: Gentlemen, if I venture to say a word to you in French I am sure that only my colleague from Toronto Mr. Johnston would understand me, and that I would have to repeat it all for the benefit of those who speak French.

Let me say in my own language how privileged we feel in our quest of one aspect of Canadianism to come to this City of old renown, the very cradle of so much that is good in our Canadian story.

We welcome you here and we feel sure you have things to tell us that we need to know, and we would like you to believe that we will give anything you say to us the utmost of consideration. Thank you.



Q-4

Rapport de monsieur Jean-Charles Bonenfant, Conservateur de la bibliothèque du Gouvernement de la Province de Québec.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Quels sont vos titres, vos qualités, monsieur Bonenfant?

R- Je suis le directeur de la bibliothèque provinciale,

conservateur de la bibliothèque du Gouvernement Pro
vincial.

PAR M. CLAUDE-P. BEAUBIEN:

Vous jugez que la bibliothèque du Gouvernement est intéressée sinon à la lecture, mais à la conservation des revues....?

PAR MONSIEUR BONENFANT:

Mon seul mandat est de lire le mémoire qui a été fait, qui a été préparé par le Premier-Ministre et ses collègues, et comme je suis le premier à adresser la parole, je suis directeur de la bibliothèque de la Législature Provinciale, comme je suis le premier à adresser la parole, vous me permettrez de vous souhaiter la bienve-



nue et de vous dire comme nous sommes heureux, dans la Province de Québec, de vous accueillir.

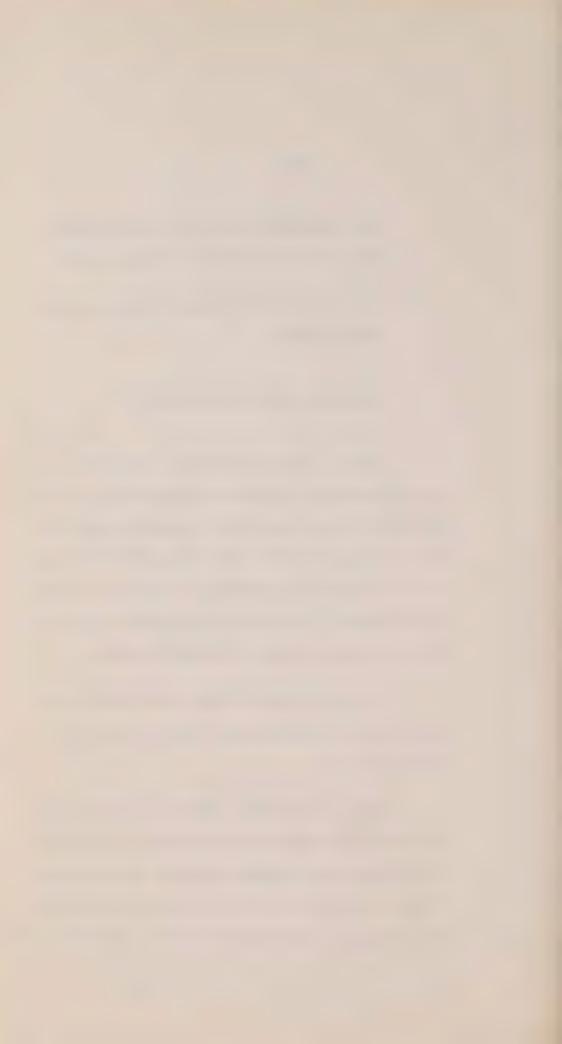
Je vais vous donner la lecture du mémoire de la Province de Québec.

(Le présent mémoire est coté Q-1).

Bien que la province de Québec, à cause de ses limites géographiques, ne doive pas être identifiée comme représentant de toute la population de langue française du Canada, il reste que l'opinion publique en général et le Gouvernement du Canada plus spécialement ont accoutumé de regarder notre province, à toute fin pratique, comme le porte-parole de tout le groupe canadien d'expression française.

C'est donc comme tel, mais sans vouloir pour autant chasser sur les terres d'autrui, que nous exposons ici notre point de vue.

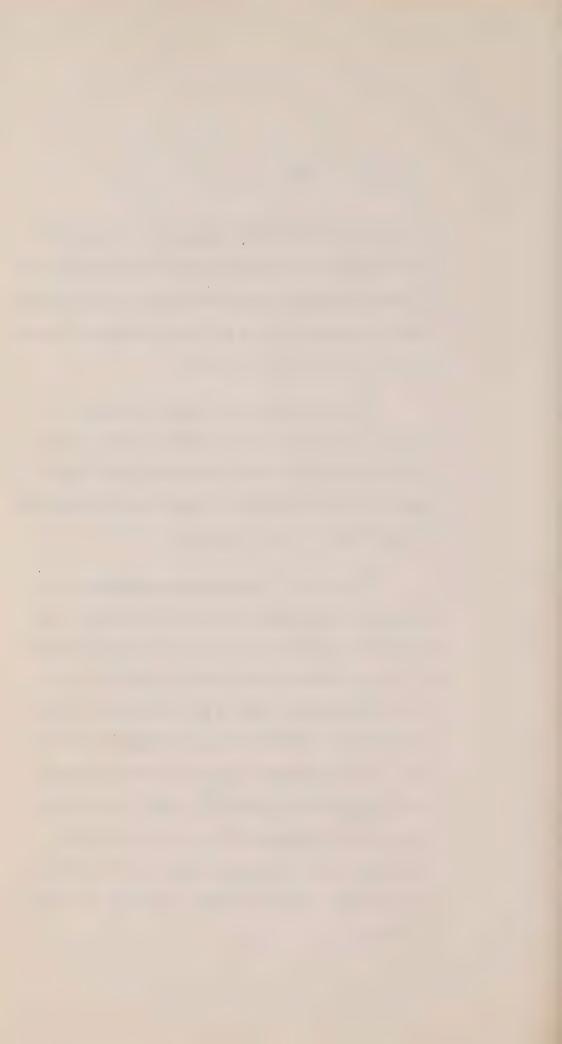
L'on comprendra notre situation particulière vis-àvis du périodique étranger de langue française, qu'il soit de
caractère général ou nettement spécialisé; nous ne pouvons
consentir à ce qu'il soit ostracisé au nom d'un protectionnisme quelconque qui signifierait pour nous une dangereuse coupure



d'avec la tradition et la culture françaises. Ce serait certes un appauvrissement culturel impensable si les 5,000,000 de Canadiens français, noyés dans un bloc colossal de langue anglaise, devaient un jour se priver des périodiques étrangers de haute tenue écrits dans leur langue.

L'on admettra sans peine également que nous n'avons pas, loin de là, les mêmes raisons que les Canadiens
de langue anglaise de craindre l'invasion des périodiques étrangers et que, au contraire, le danger serait pour nous dans
la carence plutôt que dans la pléthore.

Il est vrai que "les magasins et périodiques canadiens ajoutent à la richesse et à la diversité de la vie canadienne et sont essentiels à la culture et à l'unité du Canada" (Cf.: procès-verbal de l'assemblée du Comité du Conseil Privé, le 16 septembre 1960), et il est également vrai que "le Canada est le seul parmi les pays d'importance, dans le monde, dont les habitants lisent plus de périodiques étrangers que de périodiques nationaux", et que "les revues canadiennes ne sont défendues par aucun tarif protecteur". (Cf.: Rapport de la Commission royale d'enquête sur l'avancement des Arts, Lettres et Sciences au Canada, 1949-1951, pp.77-78).



Mais un tel tarif protecteur serait-il désirable dans tous les cas? La concurrence, que l'on dit injuste, ne devrait-elle pas devenir un stimulant plutôt que de constituer un handicap?

Le plus sûr moyen, pour les périodiques canadiens, de concurrencer les périodiques étrangers, c'est justement de se hausser à leur niveau s'ils ne l'ont déjà atteint,
car le meilleur critère pour apprécier un périodique, c'est encore son utilité et sa qualité et, pour des raisons historiques
et ethnologiques évidentes, ce critère d'utilité et de qualité
est encore plus important pour nous que pour les Canadiens
de langue anglaise.

Pour ce qui est des périodiques américains, nous avons peut-être plus de raisons encore que les Canadiens de langue anglaise d'appréhender leur influence, la mentalité américaine étant encore plus à l'opposé de la nôtre que de la leur. Ces périodiques véhiculent dans notre milieu, en même temps que le bon, le moins bon et le pire. Que ce soit au moyen de rubriques fournies par des agences sur les sujets les plus divers: hygiène, mode, soins de beauté, cuisine, etc.., ou par la traduction de romans-feuilletons, de contes ou de nouvelles pour lesquels on pourrait faire appel à des auteurs canadiens, cette invasion risque de déformer notre idéal canadien et français.



Mais il n'en reste pas moins que l'on ne peut pas se priver impunément de beaucoup de périodiques américains de grande classe.

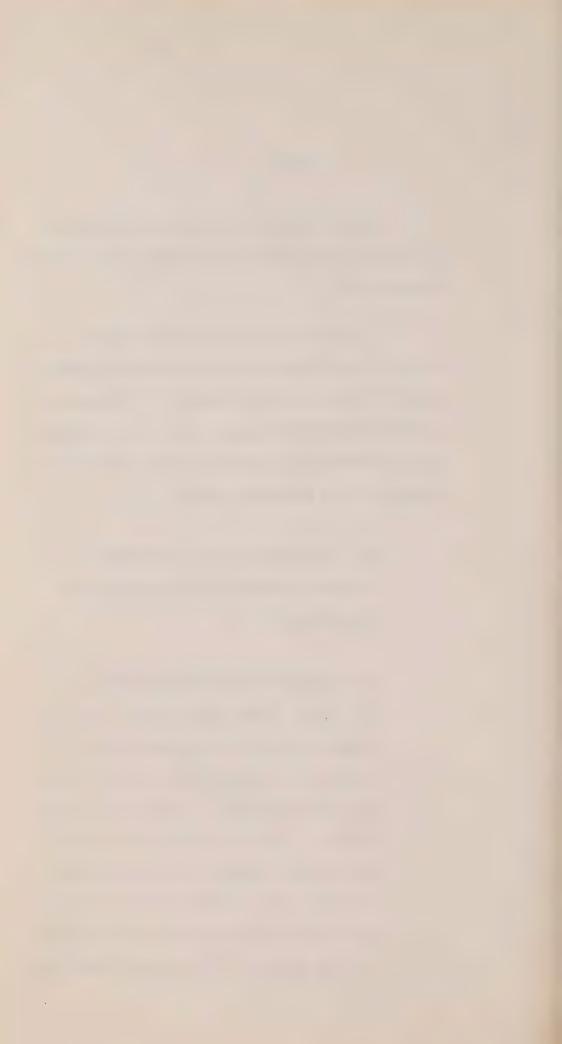
Ce n'est donc pas en imposant des barrières tarifaires ou un boycottage systématique — et injuste parce que
général — que l'on résoudra le problème. Ce boycottage ne
pourrait s'exercer sans danger que sur la production périodique de bas étage, mais comment faire la discrimination et
établir la ligne de partage des valeurs?

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Comment croyez-vous que l'on pourrait protéger
nos périodiques?

PAR MONSIEUR JEAN-CHARLES BONENFANT:

Tout d'abord, je tiens à préciser ceci: mon seul mandat, au nom du Gouvernement, est de lire le mémoire que je viens de vous soumettre. Tout ce que je peux dire de plus, ce ne peut être qu'à titre personnel. Je me refuse à discuter, on ne m'en a pas demandé le mandat, et ce serait très délicat de ma part. Vous comptenez ma position, si vous avez des questions auxquelles je peux vous répondre à titre personnel, c'est un autre problème, mais



je ne veux pas dépasser le câdre du texte que je viens de vous lire au nom de la Province de Québec.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:
Pourriez-vous répondre à quelques questions en anglais?

PAR MONSIEUR JEAN-CHARLES BONENFANT: Is.

THE CHAIRMAN: Which would you say is your more serious competition in Quebec: publications coming in from the United States or from France?

MR. BONENFANT: On the popular review I think it is from the United States, but on the scientific it is from France. I think there is a very important distinction to make between scientific publications and popular publications.

THE CHAIRMAN: You would welcome the scientific publications?

MR. BONENFANT: Oh, yes.

THE CHAIRMAN: And the religious and literary -- those are welcome?

MR. BONENFANT: Yes.



stands?

as well?

THE CHAIRMAN: But what category of publications comes from France that competes with your more popular publications?

MR. BONENFANT: We have magazines like Match, Jours de France.

THE CHAIRMAN: They come in by ship?

MR. BONENFANT: By ship and by 'plane, I think. They are more expensive when coming by 'plane.

THE CHAIRMAN: Are they sold on your news-

MR. BONENFANT: Yes.

THE CHAIRMAN: Are there some subscribers

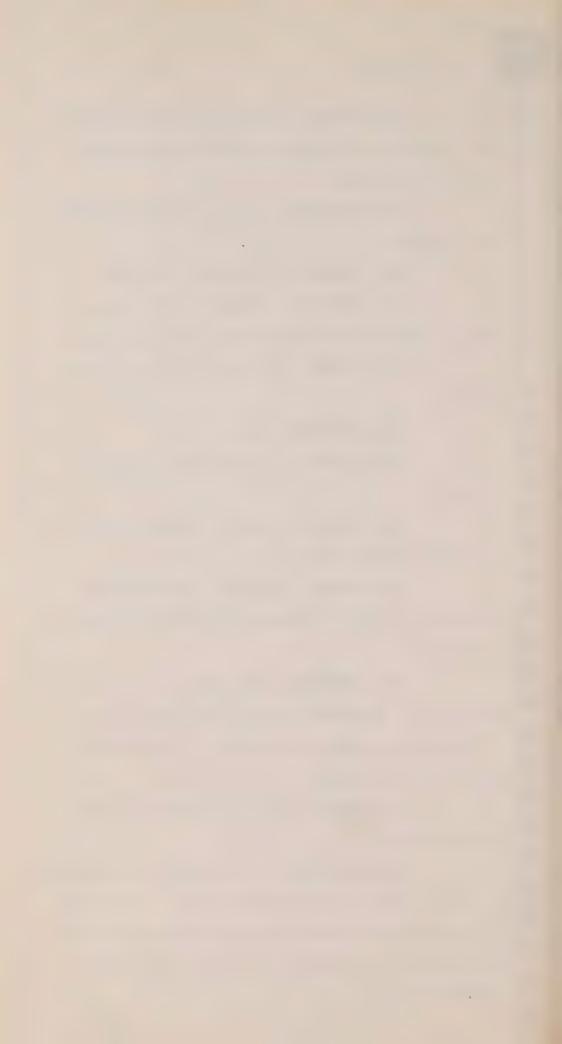
MR. BONENFANT: Yes; for example, there are many subscribers for Match.

THE CHAIRMAN: What has been the popular reaction in Quebec to a magazine like this in French -- Chatelaine?

MR. BONENFANT: It is difficult for me to answer that. My personal reaction was good but I am not speaking on behalf of everybody. I am speaking on behalf of the Government.

THE CHAIRMAN: But I am asking for your opinion as well.

MR. BONENFANT: As a librarian I am interested in quality; that is the criterion for me. I don't care if the quality is coming from English-Canada or France, as long as it is interesting. However, that is my personal reaction.



THE CHAIRMAN: I understand that, sir. That is what we want to get.

MR. BONENFANT: I think it is a very good publication; Chatelaine in French is very good.

THE CHAIRMAN: What competition do you get from the French edition of Reader's Digest?

MR. BONENFANT: I do not like Reader's Digest.

That is a personal approach, of course, because I do not like such a magazine; and the same thing for the edition in French or English.

THE CHAIRMAN: And this would go for the new edition of Macleans also?

MR. BONENFANT: It is the same for Macleans.

It is not the same class of thing as Reader's Digest.

THE CHAIRMAN: But these are magazines written and published in Montreal and the editors are French-Canadians from Quebec.

MR. BONENFANT: Yes.

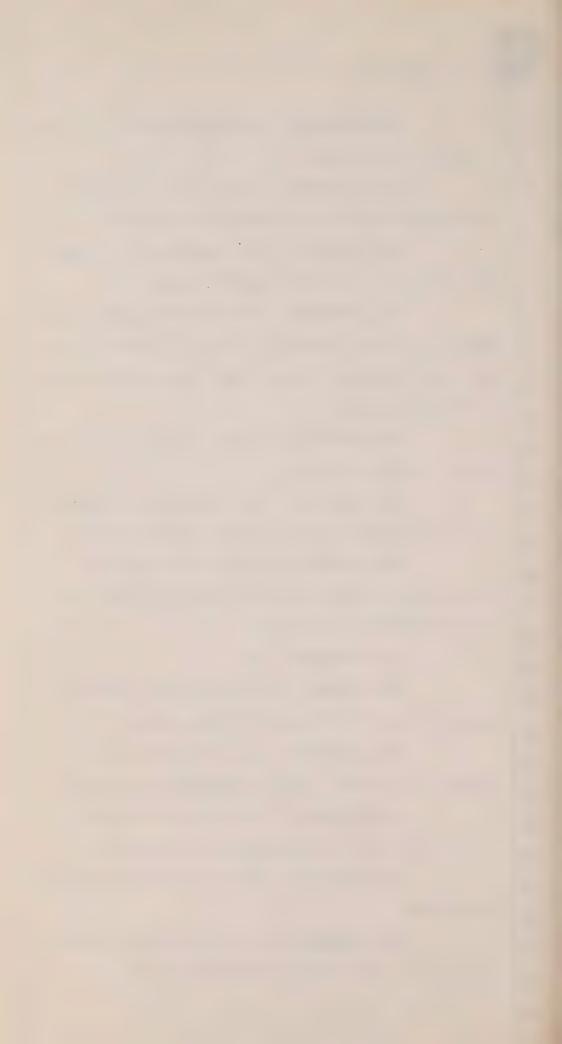
THE CHAIRMAN: The control and selection of material is left in the hands of people here?

MR. BONENFANT: Yes, I think it is an economic problem and I am not interested in economics.

THE CHAIRMAN: You say in your opinion: I don't know if this is the opinion of the Province.

MR. BONENFANT: No, it is not the opinion of the Province.

THE CHAIRMAN: It is your opinion a quality magazine does not require tariff protection?



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in Quebec?

MR. BONENFANT: That is my personal opinion, but I don't think it is the opinion of the Province.

THE CHAIRMAN: And the reason for that would be that there would be no objection to quality magazines coming into Quebec -- scientific, literary, philosophic and so on.

MR. BONENFANT: That is right. At the present time they are coming from France and England and the United States.

THE CHAIRMAN: What would you do about the popular magazines coming from France and the United States?

MR. BONENFANT: I don't know the answer.

THE CHAIRMAN: Do you know anything about

Time magazine?

MR. BONENFANT: Oh, yes; I used to read Time every week.

THE CHAIRMAN: You used to?

MR. BONENFANT: Yes.

THE CHAIRMAN: Have you stopped?

MR. BONENFANT: No.

THE CHAIRMAN: You still do?

MR. BONENFANT: I used to read Time and Newsweek. I think they are very interesting. We have not the same thing in French, of course. It is the problem of a small people living near a large people like the Americans.

THE CHAIRMAN: Have you a university press



MR. BONENFANT: Yes, we have a press at the University.

THE CHAIRMAN: And isn't there a magazine called Relations?

MR. BONENFANT: Yes; I think it is a very good magazine.

THE CHAIRMAN: In your opinion, what do you suffer under in the Province of Quebec so far as publications are concerned of a good class? Are there handicaps you know of that could be remedied by certain steps?

MR. BONENFANT: I think the main problem is the problem of quality.

THE CHAIRMAN: Of quality?

MR. BONENFANT: Yes, and if our magazines have good quality they would be sold and they would be read. I am speaking as a librarian, of course.

THE CHAIRMAN: There was a magazine called Review Moderne.

MR. BONENFANT: It was published in Montreal.

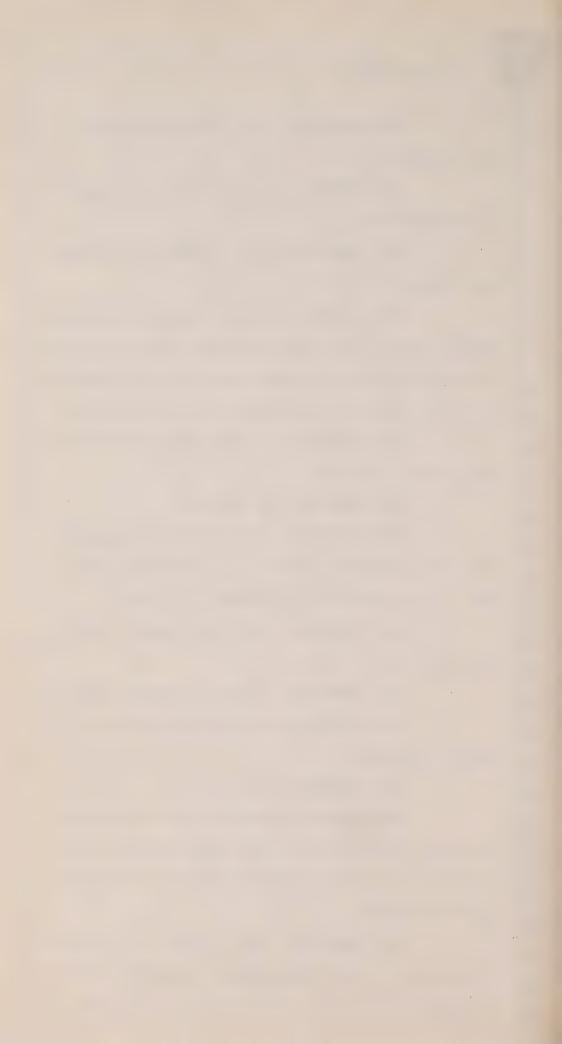
THE CHAIRMAN: And you don't call it a

quality magazine?

MR. BONENFANT: No.

THE CHAIRMAN: What have you in mind that would help the publishers of good quality magazines in this Province? Is this a basic problem of education in the first place?

MR. BONENFANT: Yes, I think it is a problem of education. I think the problem is created -- the problem of universities and the problem of scholars.





It is not only a problem of money. It is a problem of good scholars writing good articles and good papers.

THE CHAIRMAN: Has there been any increase in the preparation of quality magazines, what we call in Canada little magazines, in the last ten years?

MR. BONENFANT: In the Province of Quebec?

THE CHAIRMAN: Yes.

MR. BONENFANT: We have in Montreal a very good magazine - "Liberte" and "Situation". Of course, I think small magazines have only a few readers, of course, but I think they are very interesting in that field.

THE CHAIRMAN: Thank you very much.

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Q-10

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

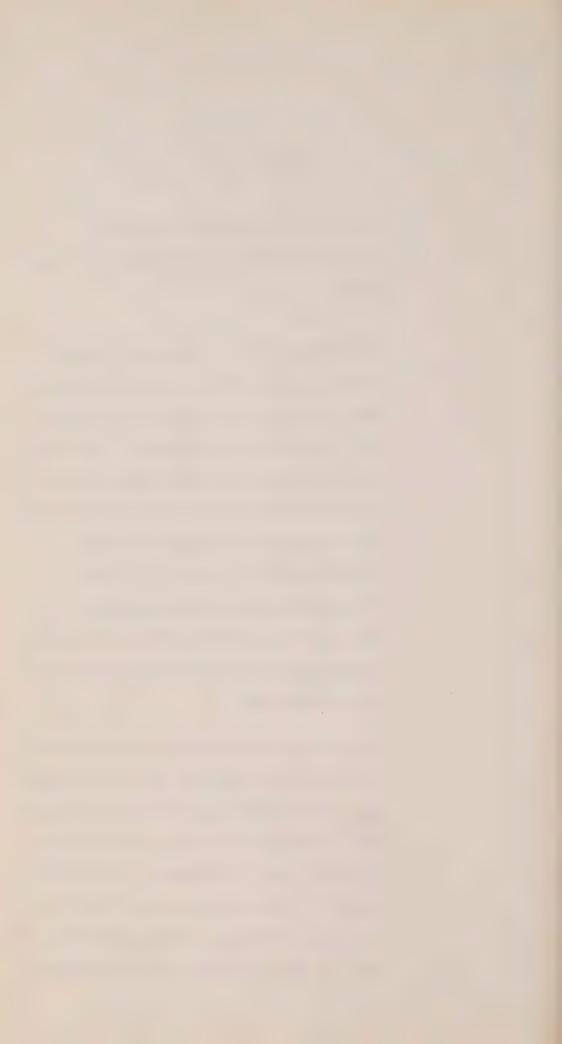
Est-ce que la circulation des petites revues a augmenté?

PAR MONSIEUR JEAN-CHARLES BONENFANT:

Encore, je tiens à préciser que j'ai lu le papier du Gouvernement, et tout ce que je peux dire maintenant, c'est en mon nom personnel. Vous demandez si la circulation des petits magazines a augmenté, je crois que la circulation, pour le milieu de la Province de Québec, est assez considérable. Je crois que quelqu'un va vous parler la-dessus.

Nous sommes quelques millions seulement, et je crois que les comparaisons que l'on peut faire avec d'autres pays où la population est plus considérable seraient dangereuses.

Le critère de tout cela, on vient à des fables de La Fontaine, c'est la lutte du pot de fer contre le pot de terre. Nous sommes un petit peuple auprès de grandes civilisations, cela complique nos problèmes et il est sur — moi, je suis intéressé à différentes disciplines — il est sur qu'entre deux (2) revues de science politique et de droit, je ne ferais pas d'achats cheznous. On choisit la qualité. Si je m'intéresse à un



problème de droit et que celui qui me donne la solution soit de France, des Etats-Unis ou des Indes, je vais la prendre là.

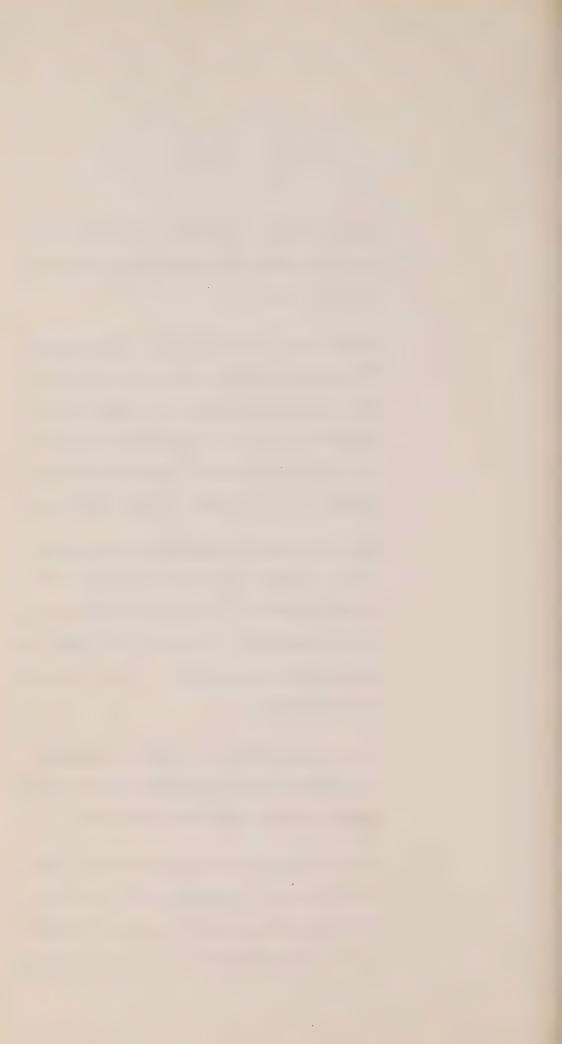
Je vais revenir à la disctinction que j'ai faite tout à l'heure entre la revue scientifique, cela couvre les sciences en général, le droit, la littérature, etc.., et la Revue Populaire. Le grand problème est au niveau de la Revue Populaire. Comment pourrait-on pratiquer l'achat chez-nous? C'est là le problème.

Nous avons réussi au Canada à faire quelque chose de bien. Je songe, par exemple, à la revue "The Canadian Bar Review", cela peut se comparer aux revues du monde entier. En sciences, l'on a rien. Aux Indes, on en a, ailleurs aussi.... Là, c'est un problème universel.

Il y a un autre problème: il y a trop de dispersion.

Il vaudrait beaucoup mieux que l'on réussisse une seule bonne revue que cinq (5) revues médiocres.

Ceci est mon opinion, ce n'est pas forcément celle du Gouvernement, je crois que tel est le problème des revues populaires. Je vous avoue que je ne suis pas très compétent là-dedans; comment faire vendre





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plus de "Chatelaine" que de "Match" dans la Province de Quebec? C'est un probleme qui m'interesse tres peu et que je suis incapable de resoudre.

Je pense que cela resume pas mal ma pensee.

THE CHAIRMAN: You said you would not favour a tariff to protect magazines of quality?

MR. BONENFANT: Yes, that is my opinion.

THE CHAIRMAN: What would you do to protect, if it needed protection, a magazine like this which comes in from France (indicating copy of French edition of Chatelaine)?

MR. BONENFANT: I don't know; I don't think it is possible for me to speak about that.

THE CHAIRMAN: Would you say you thought they were worth saving?

MR. BONENFANT: I think so.

COMMISSIONER JOHNSTON: I am curious as to

why you read Time?

MR. BONENFANT: Because it is a very good way to learn very rapidly what has been said and what has been done in the world. I think with 30 minutes of Time you know many things very quickly.

COMMISSIONER JOHNSTON: Do you read it because of the Canadian content?

MR. BONENFANT: No, not at all.

THE CHAIRMAN: In this Province do you get many of the more learned journals from the United States? Do you get any of the university reviews?

MR. BONENFANT: Oh yes, of course.



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lawyer and interested in Law Review. In my library we used to keep Yale Law Magazine, Columbia Law Review and Harvard Law Review.

THE CHAIRMAN: What magazines?

MR. BONENFANT: American Political Science.

THE CHAIRMAN: Atlantic Monthly?

MR. BONENFANT: Oh yes, we have the complete set of Atlantic Monthly from the beginning of 1840, I think it is.

THE CHAIRMAN: And this would be true of the University, and so on?

MR. BONENFANT: I think so, yes.

THE CHAIRMAN: Thank youvvery much, sir.

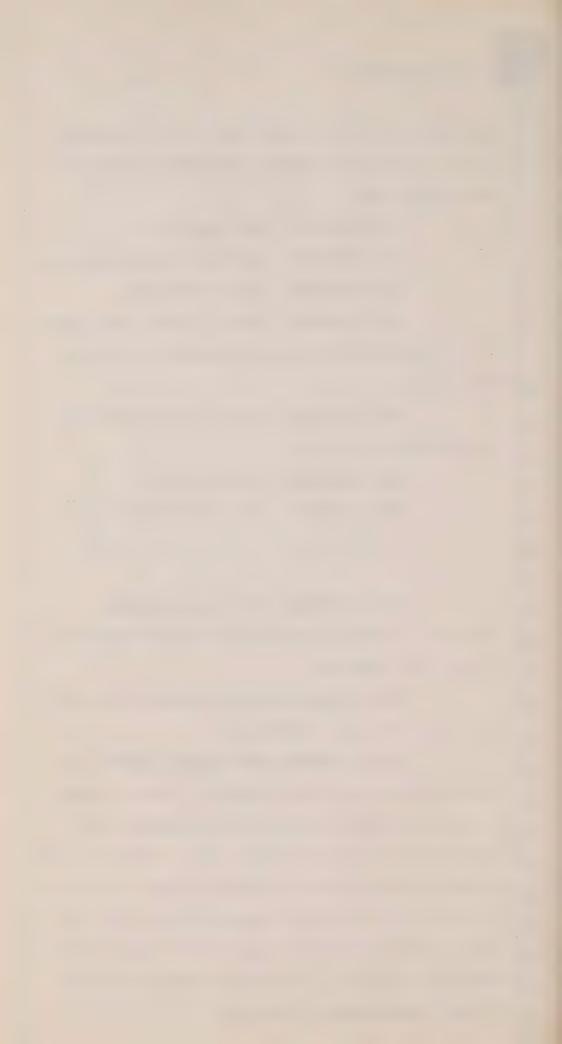
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PAR LE REVEREND PERE EDMOND GAUDRON:

Directeur de la Revue Trimestrielle "Culture": Est-ce que je dois lire le memoire?

PAR MONSIEUR CLAUDE-P. BEAUBIEN: Oui mon
Pere, voulez-vous vous identifier?

PAR LE REVEREND PERE EDMOND GAUDRON: Je suis directeur de la revue "Culture". J'ai mon memoire en français et notre associe de langue anglaise aura certainement quelque chose a dire, car je tiens a ce que les gens de langue anglaise parlent en anglais au nom de la revue. Alors, je pourrai commencer par l'exposer en français. Maintenant, est-ce que je dois lire tout le memoire en français? Il a plusieurs pages, et en plus, j'ai des recommandations a formuler.



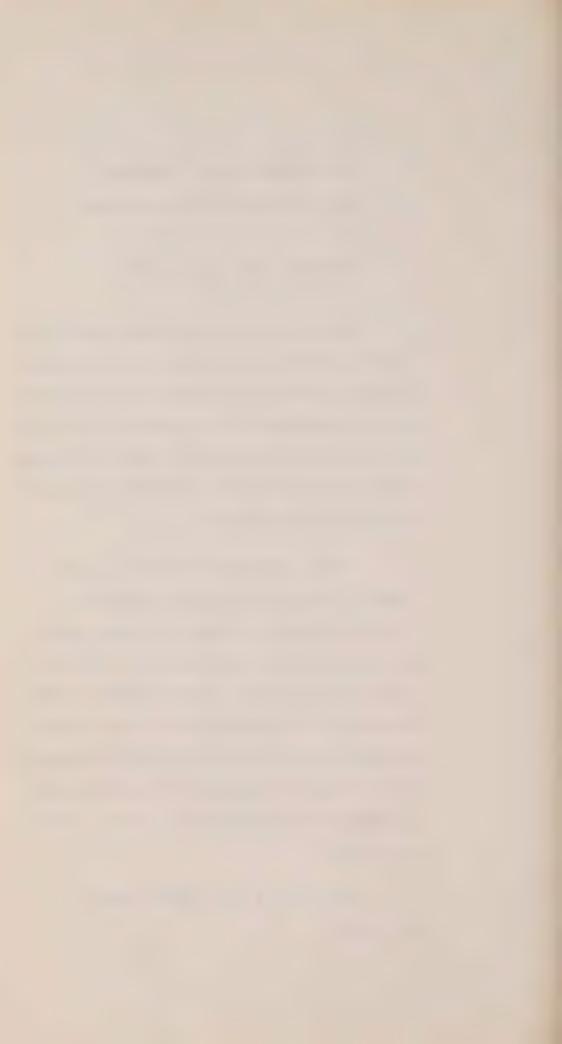
PAR MONSIEUR CLAUD-P. BEAUBIEN:
Oui, voulez-vous le lire tout en français.

(Le présent mémoire est coté Q-2)

Mon premier mot sera pour vous remercier d'avoir invité l'Association, que je représente, à vous soumettre ses opinions sur la situation actuelle des périodiques canadiens et à vous proposer certaines mesures que le Gouvernement pourrait adopter, en vue du plus grand développement de notre identité nationale par la publication des périodiques essentiellement canadiens.

Je tiens à ajouter que la direction de la revue "Culture", publiée par l'Association de recherches sur les sciences religieuses et profanes au Canada, apprécie grandement l'initiative du Gouvernement du Canada qui a institué l'enquête présente. Comme le signalait le Très Honorable John-G. Diefenbaker dans son rapport présenté au Comité du Conseil Privé, "les magasins et périodiques canadiens ajoutent à la richesse et à la diversité de la vie canadienne et sont essentiels à la vie culturelle et à l'unité nationale".

Pour répondre à votre invitation, Messieurs, nous parlerons:



Q-14

- a) de la situation des périodiques canadiens telle qu'elle nous apparaît;
- b) du problème inhérent à cette situation;
- c) de la solution susceptible d'être envisagée;
- d) enfin, nous terminerons par les recommandations soumises en vue de cette solution.

PRELIMINAIRES:

Etant donné que certains termes sont indifférem - ment employés pour signifier des périodiques qu'il est im- portant de bien distinguer les uns des autres.

Etant donné qu'on ne donne pas toujours en français au mot magazine, le sens qu'il a dans la langue anglaise.

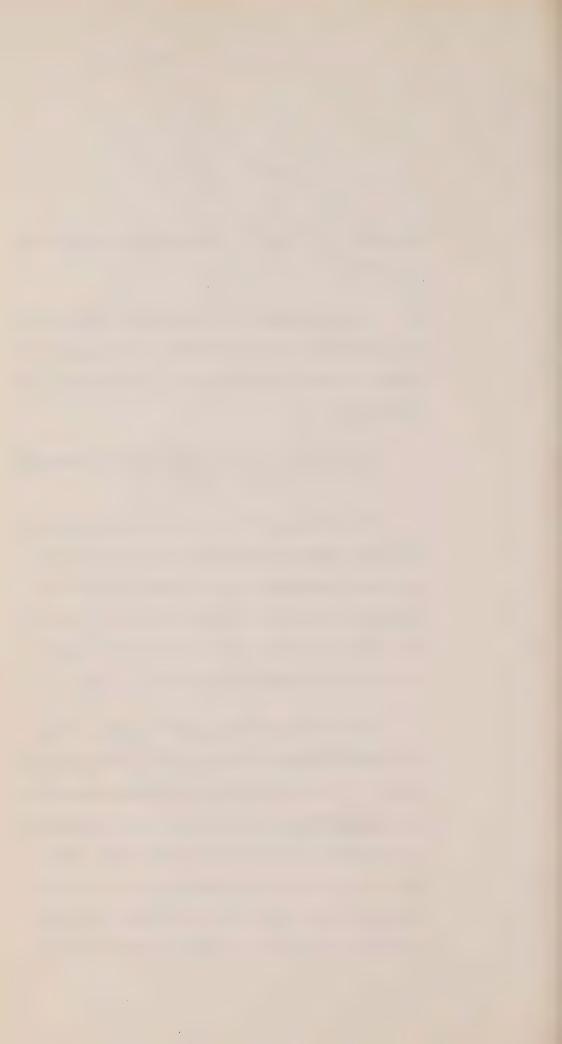
Nous définissons d'abord le sens que le présent mémoire entend attribuer aux termes suivants:

- a) Le mot périodique est le terme générique signifiant toute publication à périodicité variable.
- b) Le mot revue signifie le périodique spécifié par un objet (vulgarication scientifique, science spécialisée,



intérêt général et culturel). La revue est généralement sans but lucratif.

- c) Le mot magazine est employé pour signifier ce que la langue française entend par ce terme, c'est-à-dire la seule catégorie des publications populaires, généralement illustrées et à but lucratif.
- a) DE LA SITUATION DES PERIODIQUES CANADIENS TELLE QU'ELLE NOUS APPARAIT:
- 1.- On a bien signalé l'envahissement du marché canadien par les magazines américains, et avec raison. Mais nous croyons distinguer ce que l'on appelle vulgairement le "Magazine" de la revue. A propos de celle-ci, il y a encore lieu de distinguer la revue scientifique, celle de vulgarisation scientifique, et celle d'intérêt général et culturel.
- 2.- Nous croyons qu'il faut avoir bien présent à l'esprit ces genres différents de publications, avant de porter un
 jugement sur la concurrence qu'elles rencontrent dans les publications semblables distribuées au Canada et en grande partie ou entièrement publiées en dehors du Canada. Quand il
 s'agit de ce que l'on appelle vulgairement "magazine", il y
 a certainement concurrence entre les canadiens et ceux qui
 se publient aux Etats-Unis. Il faudrait même dire qu'il y a



écrasement des premiers par les seconds. La concurrence n'est peut-être pas aussi désastreuse dans le domaine des périodiques de vulgarisation scientifique. Si nous parlons des revues d'intérêt général, et toutes publications sur des questions de chez nous, nous constaterons que leur misère ne vient pas tant de la concurrence que du désintéressement des Canadiens à l'endroit des choses canadiennes et de l'engouement qui se manifeste chez nous pour le "Digest". Ouant aux revues scientifiques spécialisées, il n'y a plus lieu, nous semble-t-il, de parler de concurrence. Nous avons là un genre de revues qui ne connaît pas de frontière. Il est de l'intérêt de la science que ses promoteurs fassent connaître partout leur pensée et leurs découvertes. Il n'en est pas de même cependant pour les revues strictement culturelles, c'est-à-dire servant au développement d'une mentalité ouverte aux choses de l'esprit. Chaque peuple a droit à la conservation de la mentalité qui le spécifie. Ici encore, la misère de ces revues ne vient pas de la concurrence, mais de l'apathie des sans aspirations nationales.

Ces distinctions entre les différents périodiques sont largement tracées. Telles quelles, nous croyons bon de les faire. Elles nous seront par la suite nécessaires.

3.- Ces différences entre les périodiques, nous venons

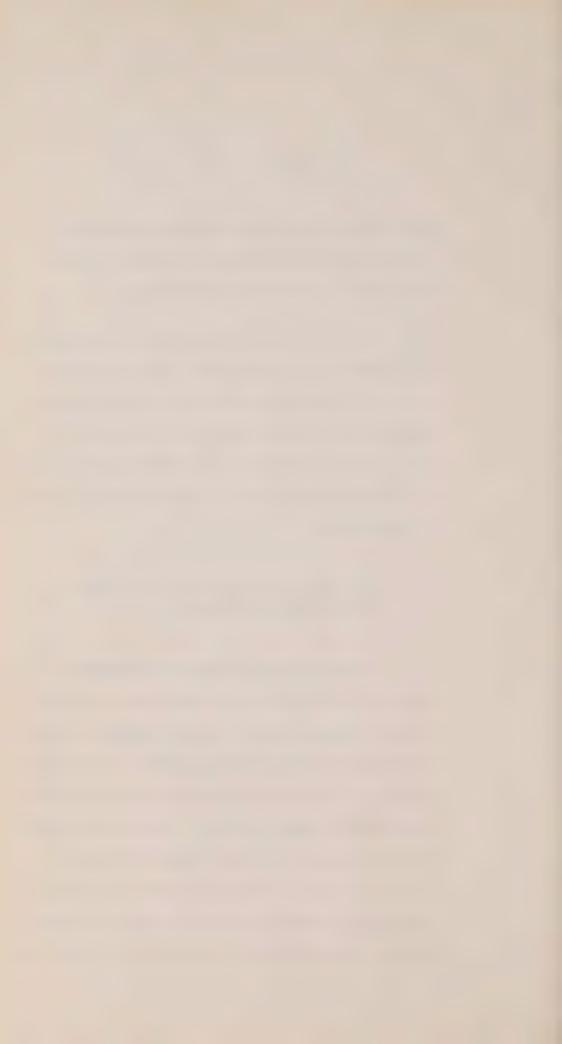


de les établir en tenant compte de leur objet. Il y a lieu aussi d'attirer l'attention sur une autre manière de distinguer les uns des autres ces mêmes périodiques. Si nous les considérons du point de vue de la fin qu'ils poursuivent, nous y distinguerons les publications à but lucratif et celles sans but lucratif. La distinction qui s'établit ici est sans doute encore moins nette que celle que nous venons de signaler en nous mettant au point de vue de l'objet des périodiques. Les périodiques à but lucratif n'écartent pas toujours ce qui est susceptible d'éclairer et d'instruire le lecteur; mais ce n'en est pas moins le profit à retirer de leur vente qui commande tout le reste. Par contre, les périodiques sans but lucratif soumettent tout à l'idée ou à un objectif culturel. De ces deux sortes de périodiques, ce sont les premiers qui ont immédiatement à soutfrir de la concurrence étrangère. Il n'en est plus de même pour les périodiques à but non lucratif et dont l'objet est plus ou moins culturel. Ils sont d'ordinaire d'inspiration locale et ne tendent qu'à renseigner leurs lecteurs sur des questions actuelles. Ce n'est par conséquent pas la concurrence étrangère qui met des périodiques de cette espèce dans une situation précaire. Les difficultés financières auxquelles ils ont à faire face proviennent directement du trop peu d'encouragement qui leur vient du public. Indirectement



toutefois ils ont à souffrir de la concurrence étrangère,
qui leur soustrait des lecteurs plus attirés vers des périodiques avec lesquels ils ne peuvent rivaliser.

- 4.- En ce qui regarde encore la situation des périodiques canadiens, nous croyons devoir attirer l'attention sur ce fait: Si les magazines américains et autres périodiques populaires envahissent notre pays, ils ne sont pas les seuls à y pénétrer et à exercer leur concurrence, sans doute de moindre envergure, mais tout aussi pernicieuse, du moins en certains milieux.
- b) DU PROBLEME INHERENT A LA SITUATION DES PERIODIQUES CANADIENS:
- nadiens nous les montrent donc en même temps dans des positions diverses devant la concurrence étrangère. Tandis que les uns, nous voulons dire les magazines, sont dans un réel danger, a-t-on dit, de disparaître un jour devant la concurrence qui les frappe directement, l'état tout aussi inquiétant des autres est le produit de l'indifférence du public à leur égard. Ceux-ci cependant n'en subissent pas moins indirectement les effets désastreux de la même concurrence étrangère. Nous venons de le faire remarquer, c'est pour une



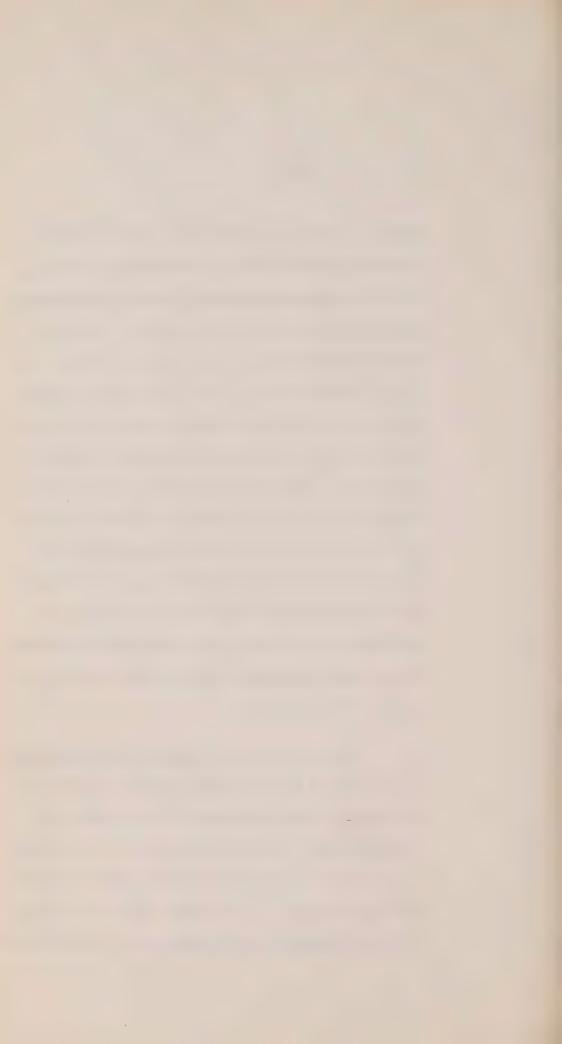
large part parce qu'ils sont fortement attirés par les attraits des périodiques étrangers que les lecteurs canadiens se désintéressent de plus en plus de nos publications canadiennes.

- 6.- Vous nous ferez peut-être observer que c'est aussi par l'appât des magazines étrangers que le canadien est réduit à ne plus trouver d'intérêt même dans le magazine canadien; et nous serions amenés à dire que toutes les publications canadiennes, de quelque catégorie qu'elles soient, sont dans une position identique pour toutes: c'est-à-dire qu'elles sont submergées par le flot des périodiques étrangers qui ont tout pour captiver le lecteur canadien et le rendre indifférent à toutes celles de chez nous.
- 7.- Nous répondons: oui; toutes nos publications rencontrent finalement la concurrence étrangère, mais non de la même manière. Les unes, les magazines proprement dits ont devant eux un rival aux proportions gigantesques et qui a tous les moyens de les écraser. Son tirage énorme lui met entre les mains toutes les ressources pour se rendre attrayant et sa propagande est irrésistible. Les autres périodiques spécifiés, c'est-à-dire les revues, ne se trouvent pas immédiatement devant cette colossale concurrence qui menace le magazine proprement dit. Une revue d'actualité canadienne, une revue de vulgarisation scientifique, une revue de culture



générale, ne se trouve pas devant le "Life" ou le "Time" évidemment comme devant un compétionnaire. Mais indirectement toutes les publications autres que les magazines proprement dits ont encore plus à souffrir de l'envahissement du marché canadien par les magazines étrangers. Le public les délaisse pour se mettre à la remorque de publications populaires qu'il trouve plus attrayantes. Le dommage que les magazines éprouvent de la concurrence étrangère est financier. Celui des revues devient la perte de toutes les possibilités qu'elles pourraient avoir de servir les idées et les fins nationales ou culturelles auxquelles elles sont exclusivement consacrées. Le désastre qui s'étent sur elles rejoint alors celui de toute une nation distraite de ses problèmes et de son idéal par toute une soi-disant littérature qui lui sert une nourriture qu'elle assimile finalement en cessant d'être elle-même.

8.- Voilà, à notre avis, le grand problème, le problème vital inhérent à la situation dans laquelle les périodiques canadiens se trouvent actuellement. Et ce problème vital il n'apparaît pas, tel qu'il est, tant qu'on n'a pas tenu compte des divergences profondes qui existent entre les différents périodiques canadiens. A cette seule condition on verra que, si tous nos périodiques sont finalement sous la menace conti-



nuelle de la concurrence étrangère, ils ne le sont pas tous de la même manière. Et le mal le plus grand, ce n'est pas celui qui retombe sur des périodiques à but lucratif et qui se sentent incapables de soutenir la compétition étrangère. Le mal le plus radical c'est celui dont sont atteintes les autres publications mises au service du progrès et des idées qui doivent préparer notre avenir, c'est-à-dire toutes les autres publications sans but lucratif, toutes ces revues qui ne font souvent que vivoter et dont la mort entraînera la fin de notre iden-tité nationale.

dans sa grande majorité, d'origine française ou anglaise.

Toutes les autres races habitant le Canada se rangent autour des deux éléments principaux qui composent notre population. En butte à l'invasion des publications étrangères, de celles surtout qui nous viennent des Etats-Unis, les canadiens d'expression anglaise et ceux d'expression française sont de plus en plus exposés à oublier leurs traditions, à changer leur manière de vivre et à ne plus apercevoir leur idéal. Il faudrait passer en revue les divers domaines économique, social, éducatif, moral et religieux pour mesurer les effets désastreux des idées qui nous viennent



d'ailleurs et qui ne sont pas faites pour assurer notre survie. Si l'influence américaine continue, par la voie de ses magazines, à exercer l'espèce de despotisme qui pèse de plus en plus sur notre population, ce n'est pas seulement la ruine des magazines canadiens et de leur entreprise financière qui en sera l'aboutissement fatal.

On assistera à la disparition totale de deux grandes civilisations qui ont tout ce qu'il faut, chez nous, pour se compléter et former notre identité nationale que nous devons à tout prix conserver. De là le grand problème inhérent à la situation actuelle de nos périodiques.

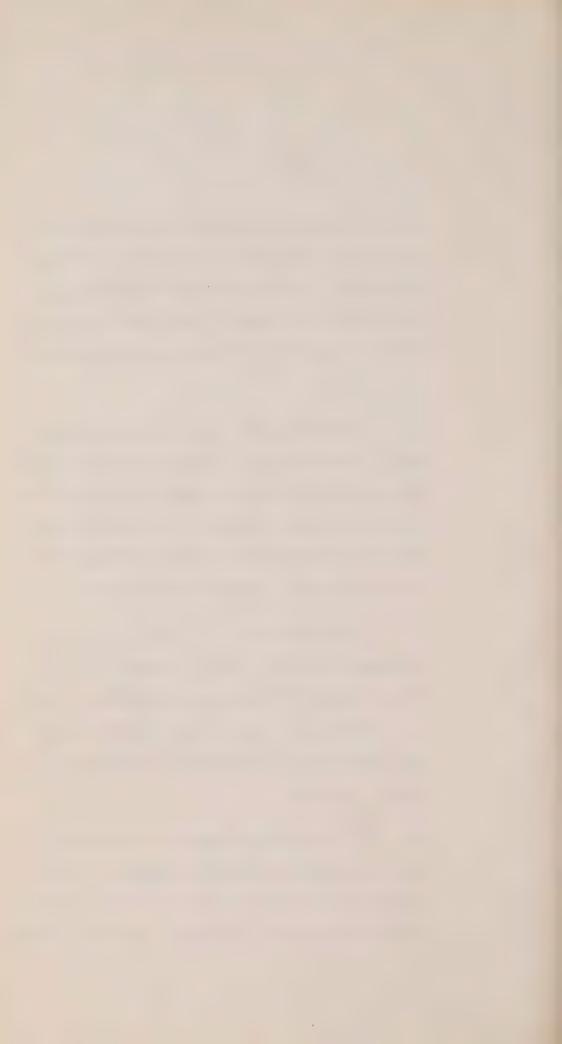
c) LA SOLUTION SUSCEPTIBLE D'ETRE ENVISAGEE:

- 10.- L'attrait des magazines étrangers, l'universalité des questions qu'ils touchent, la propagande intensément servie par les agences d'abonnement, les dépôts
 dans les kiosques et la publicité sous toutes ses formes,
 voilà autant de facteurs du problème signalé qui sont de nature à nous faire désespérer d'en trouver la solution.
- 11.- La gravité de la question nous contraint cependant d'en chercher la solution, en nous mettant au point de vue autant culturel et social qu'économique. Vouloir apporter une solution en nous mettant exclusivement au ni-



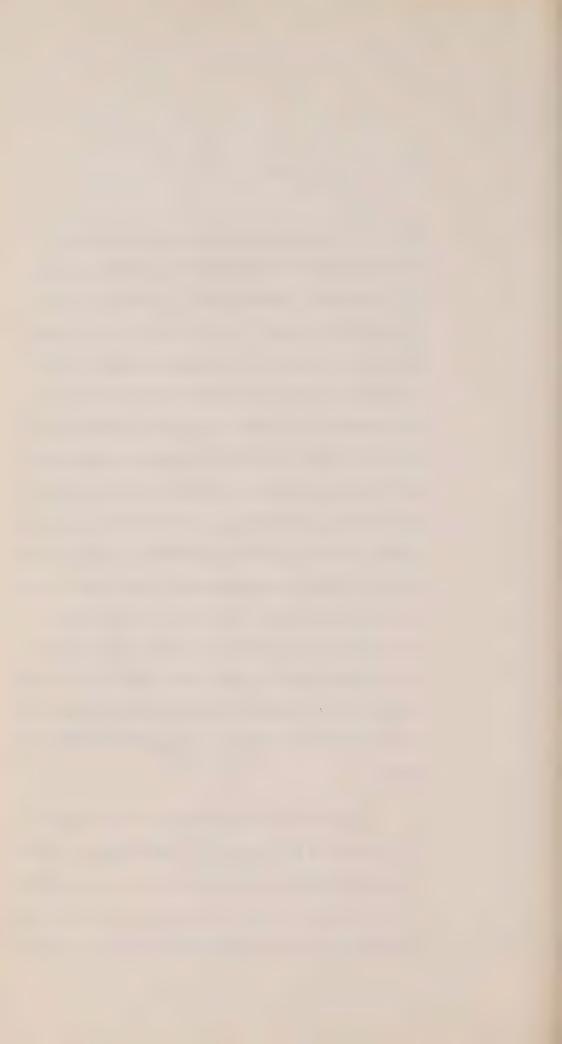
veau économique nous paraît peine perdue. Ce qui ne veut pas dire qu'il ne faille pas envisager les mesures à prendre pour diminuer le prix de revient de nos publications. On pourrait également considérer la possibilité d'une intensification de la publicité et du travail des agences d'abonnement.

- 12. Ces mesures sont à prendre en sérieuse considération. Mais même quand elles auront été adoptées, tous nous serons persuadés que la situation des périodiques n'en sera pas suffisamment améliorée. Les magazines américains n'en auront pas perdu pour autant l'attrait qu'ils exercent sur notre public, trop souvent au détriment de la morale.
- 13.- Nous devrons donc nous tourner du côté de nos périodiques eux-mêmes et chercher les moyens d'en re-hausser la valeur de présentation et, par là même, l'attrait tout en sauvegardant la morale et notre identité nationale. Nous sommes alors devant le problème: Comment nous procurer ces moyens?
- 14.- Or, de tous nos périodiques, ceux du genre des magazines américains sont les plus capables de faire face aux dépenses nécessitées par leur revalorisation. S'ils réussissaient seulement à la condition de se faire les fac-similés



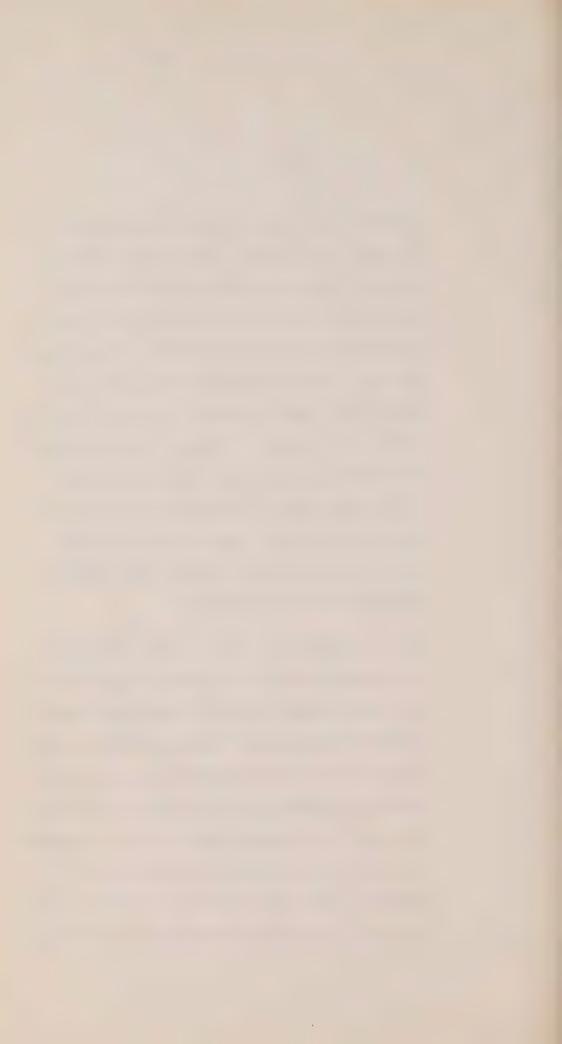
de leurs compétionnaires américains, les résultats de l'invasion chez nous des magazines américains auraient tout simplement changé de source. Les nôtres en seraient les responsables. Si, d'autre part, nos magazines parvenaient à conquérir l'intérêt de notre public en se renouvelant de manière à servir notre identité nationale et les exigences de la moralité, nos autres publications seraient par le fait même devant une nouvelle concurrence qu'elles sont incapables de rencontrer, puisqu'elles sont presque toutes, sinon toutes, sans but lucratif. Leur concurrence n'aurait plus, dans l'hypothèse, les résultats qui découlent d'une concurrence étrangère et de nature à miner notre identité nationale. Mais il est fort douteux que, sans une concurrence qui leur vienne de chez nous et qui les maintienne dans les cadres d'une politique strictement canadienne, ces magazines améliores persévereraient dans l'adoption de moyens propres à sauvegarder nos intérêts nationaux.

15.- En définitive, ce sont les revues sans but lucratif et qui ne sont pas <u>directement</u> sous l'emprise de la concurrence étrangère qui sont les plus aptes, si on leur donne les facilités de développer leurs propres inititatives, à créer un climat dont nos magazines auront finalement eux-mêmes



à bénéficier. Il y a, par conséquent, une concurrence à provoquer chez nous entre, d'une part, les magazines malgré tout mieux favorisés financièrement que les publications sans but lucratif et, d'autre part, ces mêmes publications avant tout dévouées aux idées et aux valeurs nationales. Cette concurrence n'en serait pas une où la faillite attend le plus faible devant le plus fort. Elle n'en serait pas une, non plus, où le plus fort serait anémié jusqu'à disparaître. Il aurait toute la liberté des autres et ses initiatives seraient tout simplement maintenues dans les cadres communs où l'ensemble de nos publications serait retenu dans des préoccupations vraiment propres à sauvegarder notre identité nationale.

16.- En conclusion, vous nous permettrez d'attirer votre attention sur ce qui nous paraît être l'angle sous lequel il faut envisager le problème résultant de la situation actuelle de nos périodiques. Tout en accordant aux publications à but lucratif toute l'attention que méritent leurs rapports, le Gouvernement canadien, nous n'en doutons pas, recevra avec le maximum de compréhension les suggestions qui lui seront faites touchant les moyens de faciliter les initiatives les plus propres à mettre et à maintenir tous nos périodiques, sans exception, dans l'orientation voulue pour



qu'ils ajoutent tous à la richesse, à la diversité et à l'authenticité de la vie canadienne.

Il me reste des recommandations.

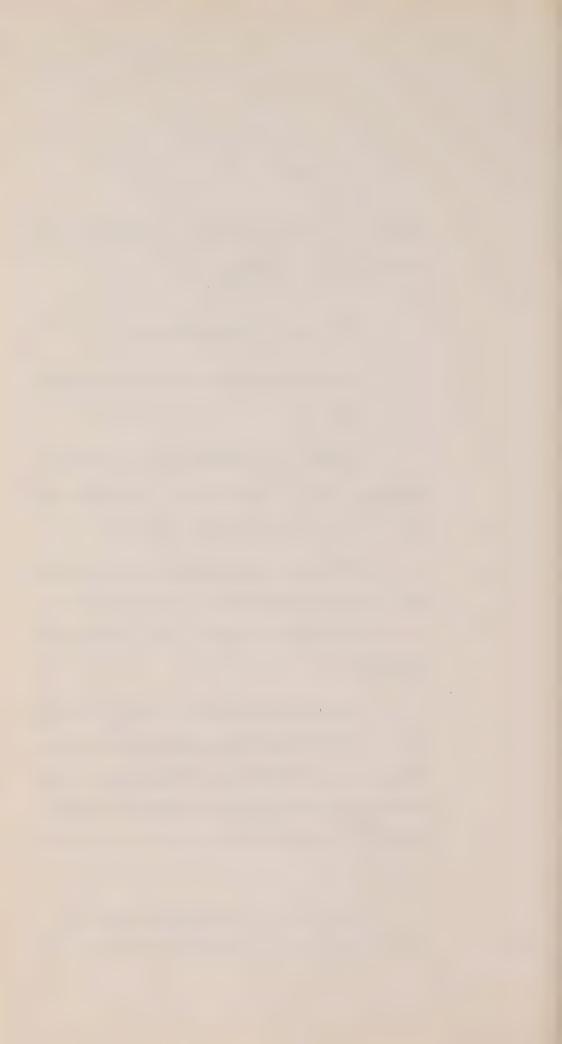
(Le mémoire des recommandations est coté comme Q-3)

ATTENDU que toutes les mesures possibles et opportunes doivent être prises contre la concurrence étrangère rencontrée par les périodiques canadiens;

ATTENDU que les périodiques canadiens ne peuvent avoir raison de cette concurrence dans les conditions financières où elles se trouvent et surtout sans leur revalorisation;

ATTENDU que les mesures prises en leur faveur ne doivent pas avoir pour effet simplement de remplacer cette concurrence étrangère par celle que pourrait ensuite exercer, à l'intérieur du pays, les magazines canadiens devenus des fac-similés de ceux qui nous viennent de l'étranger;

ATTENDU que les périodiques canadiens, de toutes espèces, doivent, dans le sens proposé par le mé-



moire ci-joint, ajouter à la richesse et à la diversité de la vie canadienne et jouer leur rôle essentiel à la vie mo-rale et culturelle ainsi qu'à l'unité nationale;

ATTENDU que le problème inhérent à la situation présente des périodiques canadiens rejoint finalement celui de la conservation de notre identité nationale;

IL EST PROPOSE que messieurs les Commissaires, préposés à l'Enquête royale sur les publications canadiennes, fassent au Gouvernement canadien les recommandations suivantes:

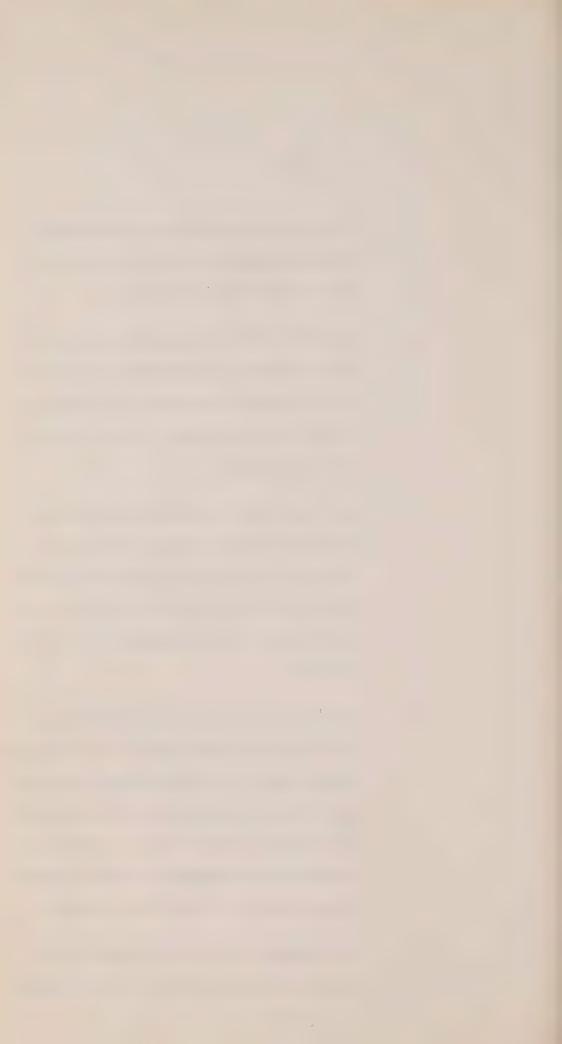
- Qu'il soit fidèlement tenu compte des récents amendements à la loi du Code criminel No: 150, art. 8.
- Que le Ministère des Postes tienne compte des jugements portés par les magistrats en vertu de la loi et arrête, durant une période de six mois, la distribution subséquente des mêmes périodiques déclarés en contravention de la loi.
- Que l'exemption de la taxe de 8% soit accordée
 aux périodiques canadiens; exemption dont le
 Gouvernement pourra trouver la compensation dans



Q-28

le revenu provenant d'une taxe prélevée sur la vente des magazines étrangers, et autres articles non nécessaires ou de luxe.

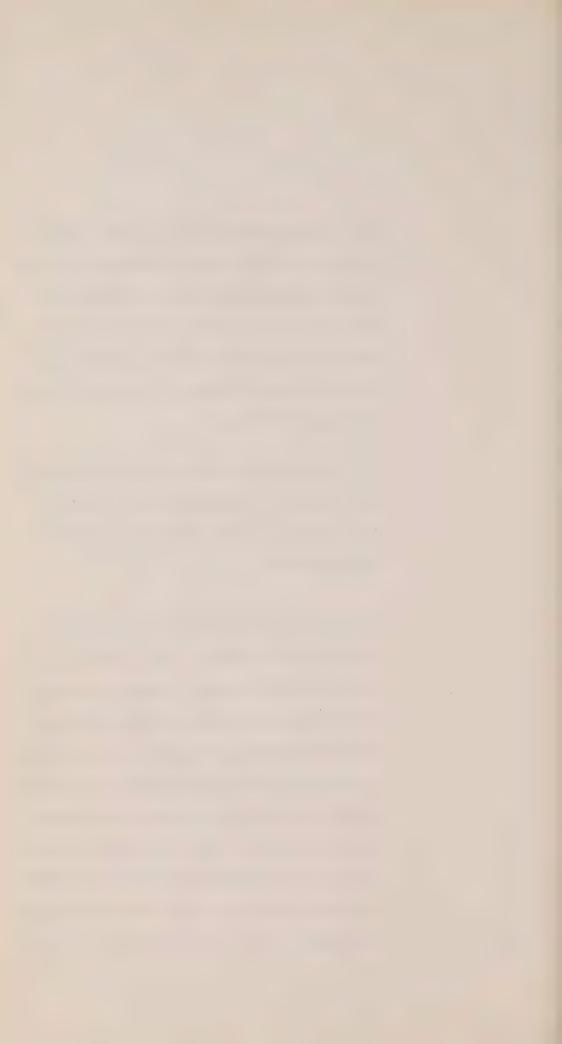
- Que le Ministère des Postes déclare franc de port la distribution des périodiques canadiens et, en ce qui regarde les revues sans but lucratif et d'ordre culturel, également tout envoi ayant pour fin leur propagande.
- 5.- Que soit étudiée la possibilité de munir les périodiques illustrés et ceux qui pourraient le devenir de clichés ou matrices permettant à chaque
 province de révéler aux autres ses ressources naturelles, sa puissance industrielle et ses créations
 artistiques.
- Oue le Gouvernement canadien soit instamment prié d'apporter toute son attention à la revalorisation des périodiques, telle que préconisée dans le mémoire ci-joint, et de prendre tous les moyens pour sauvegarder la dualité de culture qui ajoute à la richesse de la vie canadienne et constitue la garantie par excellence de notre identité nationale.
- 7. En conséquence, que le Gouvernement canadien, devant la gravité du problème posé par la situation



par la situation présente des périodiques canadiens, use de toutes les ressources pour amener les provinces à s'intéresser efficacement à la revalorisation de nos périodiques et qu'il offre, à cet effet, aux provinces le pourcentage d'impôt prélevé par lui et qu'elles jugeront nécessaire pour assumer les déboursés qui s'ensuivront.

8.- Que si le Gouvernement canadien veut bien mesurer toute la gravité du problème posé par la situation des périodiques, il est à espérer qu'il se rendra à cette conclusion:

Ce problème, qui rejoint celui de notre identité nationale en train de s'effacer sous la pression de l'influence étrangère et surtout américaine, n'aura pas,
sur le seul plan économique, de solution définitive.
Il est sans doute de la plus pressante urgence que le
Gouvernement canadien améliore dans toute la mesure possible la situation économique des périodiques
canadiens en tenant compte, par exemple, des numéros 3, 4 et 5 des présentes recommandations. Mais
le problème national, qui est au fond de toute la question présente, aura sa solution radicale et nécessaire



Q-30

uniquement quand les provinces deviendront capables de résoudre le problème auquel il faut s'attaquer préalablement et qui est de leur ressort: celui de la revalorisation des périodiques dans le sens des numéros 6 et 7 des présentes recommandations, et au moyen d'un organisme permanent en même temps qu'autorisé à suivre le développement des initiatives privées et à faire au besoin aux gouvernements provinciaux des recommandations en faveur de celles qui manquent des moyens nécessaires à leur succès, dans le sans préconisé par le mémoire cijoint.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Je vous remercie, mon Père. Est-ce que l'on pourrait vous demander quelques questions?

PAR LE REV. PERE EDMOND GAUDRON, O.F.M:
Oui.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Voici, à la page 6 de votre rapport polycopié, vous
faites allusion aux magazines américains?



Q-31

PAR LE REV. PERE EDMOND GAUDRON:
Oui.

PAR MONSIEUR CLAUDE -P. BEAUBIEN:

Alors, voici: trouvez-vous que les magazines canadiens français soient sujets à une compétition aussi instance de la part des magazines français que de la part des magazines américains?

PAR LE REV. PERE EDMOND GAUDRON:

Non, parce qu'ils ont moins de moyens de publicité et qu'ils sont plus éloignés. Il suffit d'observer un peu pour constater que le canadien français lira plus de revues américaines, de magazines américains, plutôt, que de magazines étrangers français ou.....

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

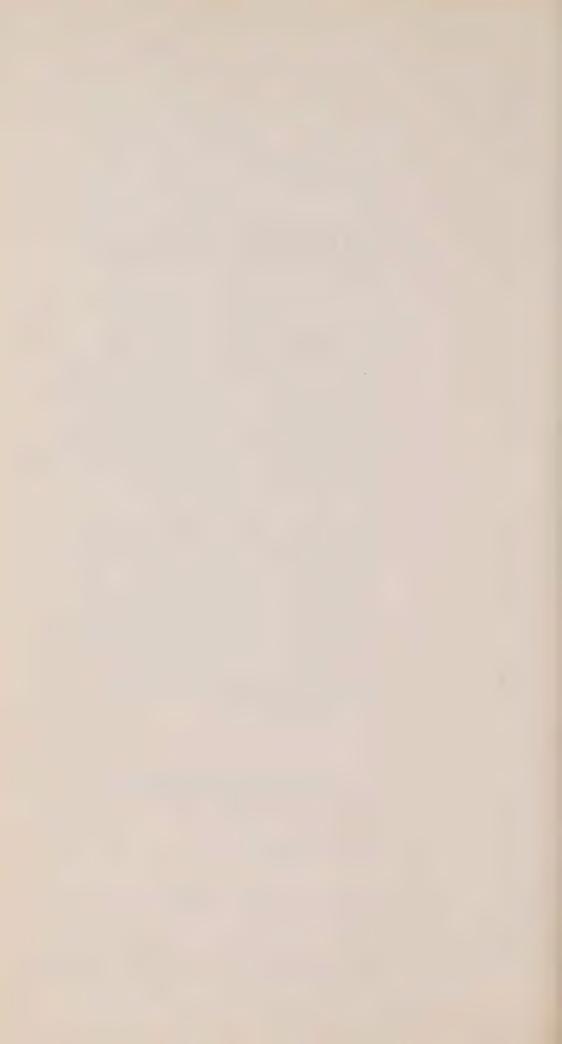
Est-ce que le tirage de "Match" n'augmente pas

considérablement?

PAR LE REV. PERE EDMOND GAUDRON:

Oui. On fait beaucoup de publicité au "Match" et

cela nous indique que l'emprise que les magazines



américains ont actuellement leur vient de la propagation de la publicité autant que de leur contenu et de leur belle présentation, parce que si on les compare avec "Paris-Match", évidemment, "Match" est très bien, il peut soutenir la comparaison, pour celui qui lit les deux (2) langues, avec les magazines américains. Mais ce n'est pas encore là, sur ce point, qu'il faut attirer le plus l'attention, c'est sur ce climat canadien qu'il faut refaire, c'est en train de disparaître, c'est cela qu'il faut refaire, et quand cela sera refait, je crois que la situation aura complètement changé et la concurrence étrangère sera moins dangereuse, et il reste à se demander s'il resterait une concurrence.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Et dans un avenir immédiat, ne croyez-vous pas qu'il serait nécessaire de faire quelque chose pour protéger les magazines canadiens, autrement nous serons noyés...?

PAR LE REV. PERE EDMOND GAUDRON:

Oui, nous considérons que la question est urgente, qu'il ne faudrait pas que ce soit simplement une



rencontre d'opinion, ici, qui montrerait, qui préciserait les positions du problème et rester devant le problème.

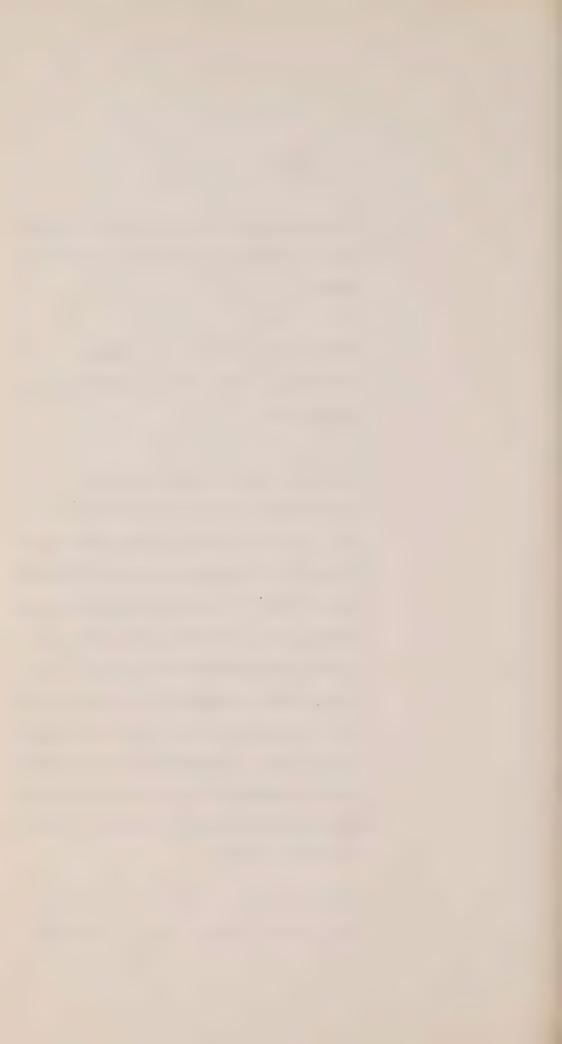
PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Maintenant, avez-vous quelque chose à dire au sujet de la qualité...?

PAR LE REV. PERE EDMOND GAUDRON:

Naturellement, il y a quelque chose à dire à ce sujet. Quand vous avez des lecteurs sollicités par une quantité de magazines qui se lisent facilement, qui ont de l'attrait et qui se renseignent facilement, on y va, et dans ce temps-là, les revues locales d'intérêt national sont délaissés parce que, pour se mettre dans le problème qui est national qui est devant nous, notre problème à tous, cela demande un certain effort. Il faut être nationaux pour sentir l'acuité du problème, et si on ne le sent pas, c'est parce qu'on a déjà cessé d'être nationaux et que l'envahissement sera fatal.

J'aimerais que notre associé de langue anglaise puisse répondre en anglais, puisque la revue doit



avoir ses deux (2) représentants, et il en fait partie.

MR. MULLINS: Mr. Chairman, my name is Stanley G. Mullins. I am professor in the faculty of letters, Laval University and assistant editor of "Culture". Father Gaudron has in French very clearly outlined his plans, and I should like briefly to give a summary in case you are doubtful. He begins by giving a clear distinction between magazines and reviews. Briefly, he says that magazines and reviews which are published for profit suffer directly from foreign competition -- American, French or Italian. The non-profit reviews which are chiefly of a literary nature or specialised do not suffer directly from this foreign competition but, rather, they suffer indirectly because potential readers are drawn to the reading of the mass media from these foreign countries. He says it is the apathy of the Canadian people with respect to Canadian identity which is at the root of the problem. That, I think, is a well-known fact. He suggests that apart from financial and



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 technical solutions to this problem, Canadian competition between reviews and magazines, if necessary, be organised. Then it was brought up through the question of Mr.

Commissioner Beaubien that the immediate short-term recommendation is on the financial level, whether by means of free postal service for reviews or by increasing the tax on foreign magazines and eliminating it on Canadian magazines and reviews. But, the long-term approach -- one which Father Gaudron and I insist on -- is that our Canadian magazines and reviews should -- and I think the only English translation would be to reshape our form, to improve the content by giving it more Canadian character and an awakening of self-identity here in Canada.

THE CHAIRMAN: I haven't the privilege of knowing Culture. What is it -- a monthly?

MR. MULLINS: It appears four times a year in magazine form. It is published here in Quebec. We have also assistant editors in Toronto who gather the material for the English section.

THE CHAIRMAN: And this deals with secular and religious sciences?

MR. MULLINS: Yes.

THE CHAIRMAN: What about its circulation?

MR. MULLINS: It has a limited circulation as far as numbers go, but as far as places go it is very great -- about 800. For example, it goes to every Canadian embassy throughout the world; 60 or 70 American universities, 20 or 30 European universities, and all the



Canadian universities.

THE CHAIRMAN: Is it all across Canada?

MR. MULLINS: Yes, and the purpose of Culture is to keep its readers appraised of development in the general field of knowledge of Canada, whether strictly literary or social -- that is to say, social science or economics and history.

THE CHAIRMAN: It is published in the French language?

MR. MULLINS: It is bi-lingual; it is the only bi-lingual learned journal in Canada. Dr. Gaudron in discussing the smaller magazines said that if something is not done we shall witness the downfall of two great civilizations, and he doesn't have much faith in action at the fiscal level. He says it would only seem to us to be a lost cause. I would like to put it to him, through you, does he not think, however, that if the state faced with this possible danger which he envisages took some kind of fiscal or economic action -- wouldn't that focus public attention on the problem and dispel some of the apathy which he says exists. I think he brings that out in some of his recommendations.

THE CHAIRMAN: But I notice quite a number of them concern the Provinces.

MR. MULLINS: No. If you take number four, regarding the postal authorities.

THE CHAIRMAN: Oh, yes.

MR. MULLINS: And if you take number three, the 8 per cent tax, that is definitely at the Federal



level, and I agree that as soon as you start mixing Federal and provincial you will get public attention.

THE CHAIRMAN: But you are chiefly concerned with the little magazines -- the scientific, philosophic and literary?

MR. MULLINS: Not chiefly, no.

THE CHAIRMAN: But mainly, I thought? That was what I got out of the translation.

MR. MULLINS: He covers the whole field and is interested in the large magazines such as Macleans.

THE CHAIRMAN: I agree very much when he said he hopes he would not be safeguarding or protecting Canadian magazines from American and French just for them to become replicas of those magazines.

MR. MULLINS: Yes, and we want our sense of national identity and he stresses that at least five or six times. I think that is the great point he wants to make to the Commission.

THE CHAIRMAN: The great point?

MR. MULLINS: This reshaping, and this is the long-term project. The short-term is financial, but the long-term is to put some yeast into our own Canadian matter.

THE CHAIRMAN: Thank you very much for an excellent presentation.

--- Luncheon adjournment.



--- On resuming at 2.30 p.m.

Q-35

PAR MADAME FERNANDE ST-MARTIN:

Je suis Fernande St-Martin, rédacteur de "Châtelaine" - "La Revue Moderne" -

(Le présent rapport est coté Q-4)

C'est en qualité de journaliste et de rédactrice en chef d'une nouvelle revue canadienne de langue française, que je désire soumettre les réflexions qui vont suivre à l'attention des distingués membres de la Commission royale d'enquête sur les publications.

Vous avez déjà au cours des dernières semaines, entendu de savantes études sur les problèmes aigus que doivent résoudre les publications canadiennes pour pouvoir survivre; vous savez déjà l'encouragement que ces revues apportent à l'industrie et au commerce canadien. Je voudrais avant tout rappeler que l'urgente nécessité de favoriser par tous les moyens possibles la publication de revues canadiennes, en langue anglaise comme en langue française, tient davantage encore au rôle inestimable et irremplaçable que les revues périodiques jouent dans la vie d'un peuple.

Car la formule même d'une revue qui est de donner à un peuple les moyens d'élaborer patiemment et d'affirmer

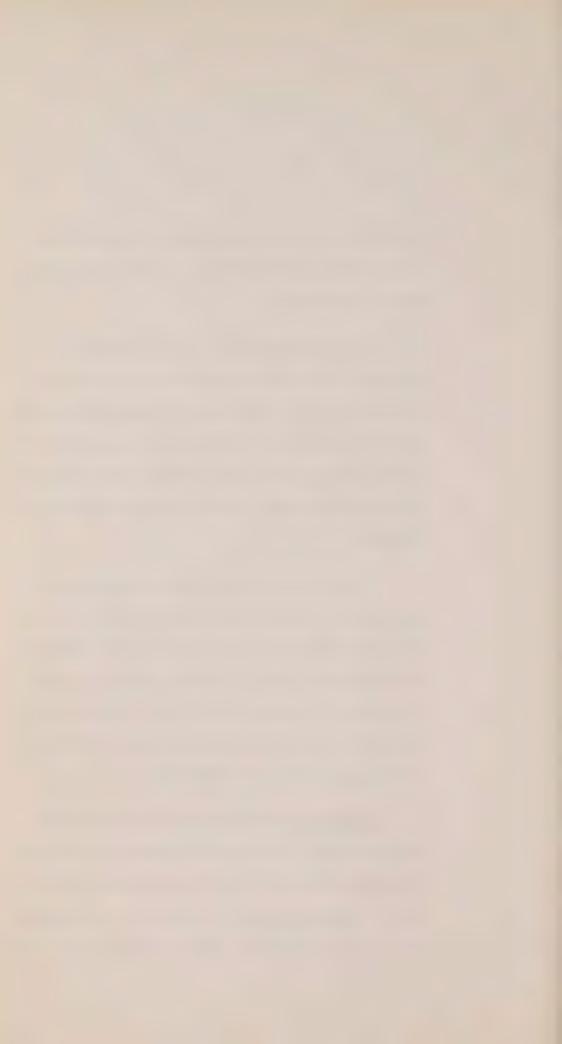


sans détour son identité propre, permet l'utilisation continue de ressources culturelles qui sans elle, demeureraient latentes et inefficaces.

Et si les témoignages semblent écrasants qui affirment que la survie des revues canadiennes tient presque
du miracle, je n'aurai guère besoin d'insister sur les problèmes vraiment inouis qu'affrontent les revues canadiennes
de langue française, dont la distribution est nécessairement
restreinte par le nombre même des lecteurs auxquels elles
s'adressent.

Aussi 1'on ne s'étonne pas du fait que rares sont les nouvelles revues à grand tirage qui ont fait leur apparition dans le Québec depuis fort longtemps et 1'on comprend que même celles qui ont pu survivre ne puissent posséder les moyens de concurrencer efficacement, sur le plan de la qualité, les importations françaises ou anglo-saxonnes qui rivalisent avec elles sur le marché local.

Châtelaine - La Revue Moderne est à la fois une revue très jeune et très ancienne. Jeune puisque publiée par la compagnie MacLean-Hunter, elle en est à son troisième numéro; ancienne, puisqu'elle s'inspire des solides traditions de la revue Châtelaine, publiée en anglais depuis 1928



et de celles de la Revue Moderne dont le premier numéro parut en 1919 et le dernier en juin 1960, mais qui revit maintenant sous cette nouvelle formule.

2.- Consciente que le Canada Français représente la plus forte barrière peut-être qui puisse empêcher une trop grande américanisation des moeurs et de la pensée dans notre pays, la compagnie MacLean-Hunter a voulu ainsi poursuivre à un échelon vraiment national, le combat qu'elle mêne si efficacement au Canada anglais depuis les débuts du siècle.

Reflétant le pluralisme culturel qui est à la base de notre Confédération, et refusant d'utiliser la trop fameuse tactique du "melting pot" si chère à nos voisins du Sud, cette compagnie a donné une complète autonomie éditoriale aux rédacteurs des éditions françaises de ses publications dans le Québec.

Pour que ce point soit clairement établi, je me permettrai de rappeler un bref extrait du Mémoire présenté devant cette même Commission à Ottawa par le président de notre compagnie, M. Floyd S. Chalmers:

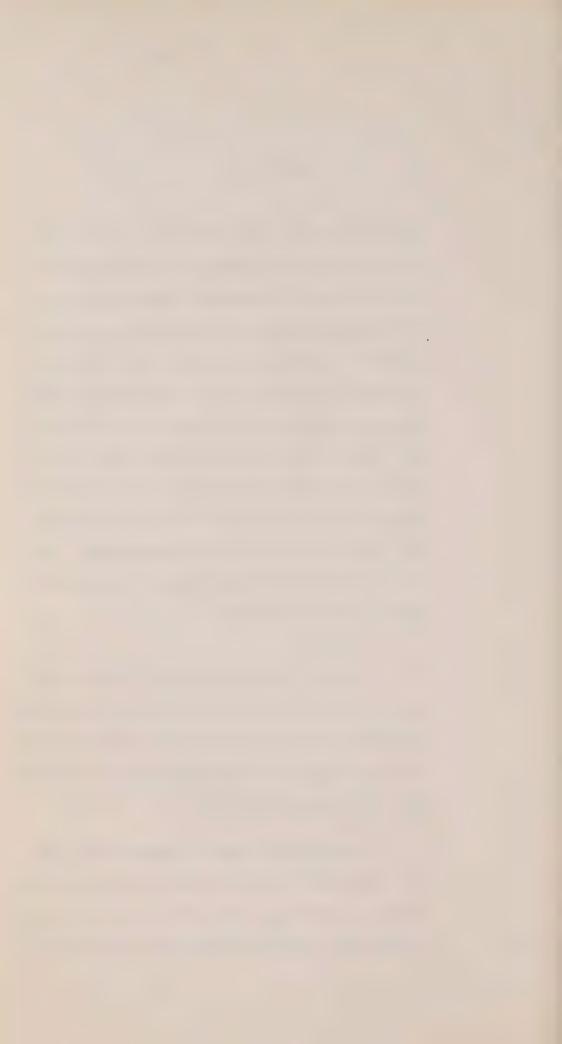
Paragraphe 35 - "Les Canadiens-français sont fiers à juste



mers. Ils consentent volontiers et cherchent à puiser à même les ressources créatrices et culturelles du monde entier ce qui peut contribuer à développer leur propre vitalité culturelle. Cependant, ils ne désirent pas davantage voir leur unique et brillante littérature, leurs traditions artistiques ou leur idéologie être noyée sous une marée d'influences venues des autres régions du Canada, que le Canada tout entier lui-même n'est désireux de voir son identité nationale détruite par une pénétration excessive d'idéologies ou d'influences culturelles et littéraires étrangères. Nous reconnaissons la valeur de ce point de vue des Canadiens-français et nous la respectons."

3.- L'on sait l'influence profonde de la femme dans la société canadienne-française, tout comme l'on peut imaginer l'influence de divers types de revues féminines, dont le tirage est énorme dans tous les pays d'Europe et d'Améri que sur les femmes qui les lisent.

Dans un milieu comme le nôtre qui s'industrialise et s'automatise à un rythme effarant, la femme continue
d'être le plus authentique ferment d'une vie française, d'une
continuité qui s'assouplit sans cesse pour enrichir l'avenir.



Formant un groupe homogène, les Canadiennes françaises sont peut-être les Canadiennes les moins touchées
par le début d'américanisation que connaît notre pays. D'autre part, leur appartenance au continent nord-américain, leur
attachement à des idéaux et à un contexte social fort différent de celui de la France, les différencient peut-être sur un
nombre encore plus grand d'aspects de ses cousines françaises que de ses compagnes américaines.

Les femmes canadiennes-françaises ont manifesté de multiples façons leur volonté de contribuer activement à l'élaboration d'une culture canadienne-française autonome, qu'il s'agisse de l'éducation de ses enfants, la décoration de son foyer, le style de son vêtement ou les menus de sa table, autant que de réalisations plus remarquables encore sur le plan de la culture. Que l'on mentionne en effet la liste de nos femmes romancières et poètes, peintres, directrices de théâtre ou de galeries d'art, de comédiennes, de musiciennes ou de chanteuses et l'on s'apercevra que leur activité est non seulement aussi valable que celle de leurs collègues masculins, mais que sans elles, la culture canadienne-française perdrait ses éléments les plus dynamiques.

Ces réflexions, qui ne sont guère un plaidoyer mais une constatation de fait, voudraient seulement faire entrevoir



quel caractère et quel rôle peut avoir en notre milieu une publication comme Châtelaine-La Revue Moderne, qui ne veut à aucun moment s'identifier à cette littérature d'évasion que sont trop souvent devenues les revues féminines aux XXe siècle, ne braquant leur objectif que sur les valeurs surfaites des vedettes de l'écran, de princes ou de princesses exilées ou non, ou d'une vie trépidante aux miroitements trompeurs.

Châtelaine-La Revue Moderne voudrait plutôt présenter aux Canadiennes-françaises une expression d'elles-mêmes, où elles reconnaîtront leur vie et leurs problèmes réels; elle veut être un instrument qui leur permettrait d'enrichir leur vie personnelle, celle de leur famille, et celle du milieu où elles vivent. Et c'est pour cela que cette revue dirigée et préparée par une équipe permanent e de sept journalistes de langue française fait appel aux meilleurs écrivains du Canada français, aux meilleurs journalistes, aux meilleurs artistes et aux meilleurs photographes.

4.- Bien que cette revue ne puisse jamais connaître

l'impressionnant chiffre de circulation, qui fait de sa revue
soeur "Châtelaine" publiée à Toronto, la plus importante publication canadienne, avec une circulation d'environ 775,000

l'échelle des tarifs alloués aux collaborateurs de la revue de



langue française est exactement la même que celle qui a été établie pour l'autre. On imagine aisément l'importance de ce "stimulus" pour le journalisme canadien-français.

Quelques chiffres rendront peut-être ce fait plus tangible. Rappelons par exemple que les grands articles ou reportages commandent un cachet de \$250.00 ou \$300.00, selon leur longueur, soit près de quatre fois plus que ce que les autres revues canadiennes-françaises ont pu offrir dans le passé à leurs collaborateurs. Les illustrateurs reçoivent \$175.00 pour un dessin en deux couleurs, \$350.00 pour un dessin en quatre couleurs. Il est difficile de comparer ces derniers chiffres avec ceux qui étaient de règle auparavant, car les débouchés en ce domaine étaient quasi inexistants. D'autre part, les photographes peuvent recevoir de \$60.00 à \$250.00 pour une ou plusieurs photographies commandées par la revue.

Quant aux écrivains et romanciers, ils reçoivent habituellement \$400.00 pour la première insertion d'une de leurs nouvelles dans la revue, \$500.00 pour la deuxième et \$600.00 pour la troisième. Même le cachet minimum alloué à une nouvelle d'environ 5,000 mots est encore supérieur aux droits d'auteur que les plus connus d'entre eux peuvent espérer toucher, à partir des droits d'auteur que leur vaudrait



la publication d'un roman en librairie.

Si l'on considère d'autre part que nos meilleurs écrivains ne peuvent profiter que d'un tirage moyen de 5,000 à 10,000 copies en librairie, rejoignant seulement cette mince élite qui dans quelques grandes villes achètent des livres, l'on se rendra compte de l'influence extraordinaire que peut avoir une revue comme celle-ci, rejoignant déjà 125,000 foyers, c'est-à-dire lue par près de deux ou trois fois plus de lecteurs pour faire connaître les oeuvres de nos écrivains, de nos essayistes et de nos artistes.

5.- Plus importante peut-être encore que cette oeuvre de décentralisation et de démocratisation de la culture
canadienne-française, apparaît à nos yeux le véritable
"stimulus à la création" qu'une revue peut représenter.

La quasi totalité des nouvelles, par exemple, qui ont déjà été publiées dans les trois premiers numéros de Châtelaine-La Revue Moderne, signées par Anne Hébert, Marcel Dubé, Guy Dufresne, Claude Jasmin et celles qui figureront dans les suivants, écrites par Claire France, Françoise Lorenger, Maurice Gagnon ou Yves Thériault, tous écrivains dont la réputation est déjà établie, ont été com-

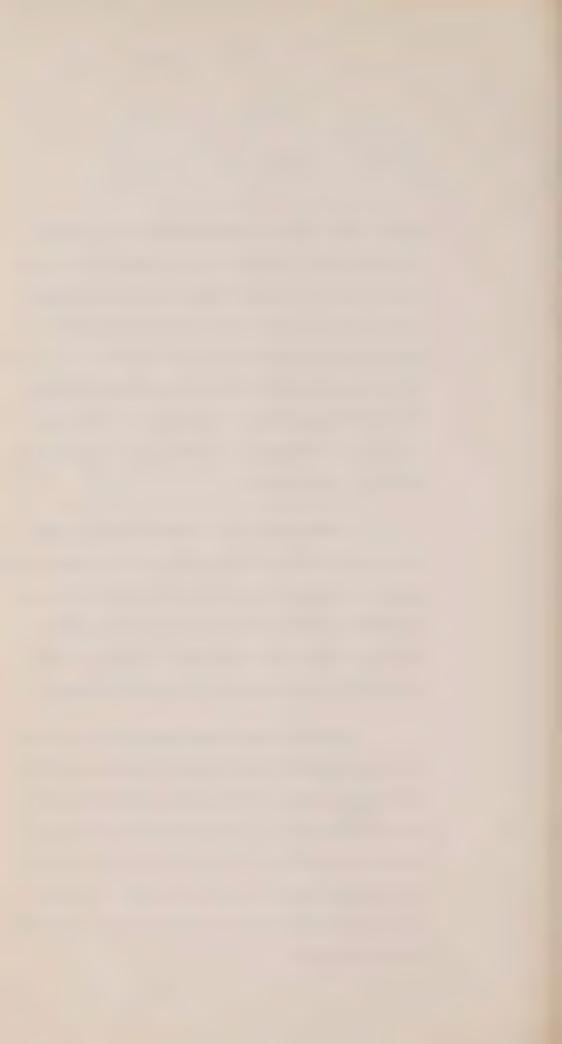


mandées par la revue et écrites pour elle. Cet appel que nous avons fait, a permis à plusieurs d'entre eux une heureuse évasion des textes dialogués particulièrement ephémères de la télévision, laquelle demeurait jusqu'ici l'un des seuls débouchés au travail de nos écrivains. "Il y a tant de choses que j'ai pu dire dans ma nouvelle qu'il m'était impossible d'exprimer par le truchement de la télévision" nous disait Guy Dufresne, le célèbre auteur du programme télévisé "Cap-aux-Sorciers".

Et déjà cette revue est fière de révéler le talent de jeunes écrivains jusqu'ici inconnus, comme Louise Gareaudes Bois, Monique Larouche ou Paul Roussel, qui peuvent pour la première fois présenter leurs oeuvres au public, certaines d'entre elles ayant déjà été écrites il y a quelquesannées, mais n'ayant pas encore trouvé d'éditeurs.

Quant aux illustrateurs recrutés jusqu'ici, que ce soit Jacques Bédard, Jack Tremblay, Richard Racicot, Robert Sarrazin, Gabo ou Gaucher, aucun n'avait pu jusqu'ici consacrer ses talents à l'illustration d'oeuvres littéraires.

Nous avons été heureux d'autre part d'utiliser le style alerte d'un Gabriel Bastien, mieux connu jusqu'ici chez nos compatriotes anglophones ou d'un Frederic Bach, qui oeuvre déjà à la télévision.



Il en est de même pour les photographes. A côté du nom réputé d'un Marcel Cognac ou d'un George Fenyon, nous avons pu offrir un nouveau moyen d'expression au talent d'Evariste Desparois, Pierre Cucuel et André Le Coz.

Dans la section du journalisme écrit proprement dit, dans ces reportages et grandes enquêtes qui permettent de donner toute leur dimension aux nouvelles transitoires qui se bousculent sur les colonnes des quotidiens, une
revue permet d'approfondir les événements, de développer leurs implications et de donner à la femme moderne
les moyens de juger plus efficacement des divers problèmes personnels, familiaux, sociaux et culturels qui influencent sa vie et qu'elle peut influencer à son tour.

L'équipe est nombreuse et elle est encore ouverte à tous. Mentionnons seulement quelques noms parmi
ceux qui ont pu déjà trouver un nouveau public: Gilles
Potvin, Jean-Robert Rémillard, Adèle Lauzon, Solange
Chalvin, Hélène Pilotte, Pierre Perrault, etc.., alors que
les aînés, Judith Jasmin, Jean Le Moyne, Michel Brunet,
Claude Mélançon, Jean Hamelin ou Michelle Lasnier, trouvaient dans une revue de nouvelles possibilités de nous
faire connaître leur oeuvre et leur pensée. Demain, ce sera Alice Parizeau, une économiste, Renée Geoffroy ou Jeanne



Dansereau, des mères de famille, et combien d'autres qui se révéleront dans notre milieu d'habiles écrivains à la pensée riche et solide.

Non seulement l'effort de tous ces écrivains, journalistes et artistes contribue par l'intermédiaire d'une revue
à l'éducation de notre peuple et au développement de notre
culture, mais l'importance de sa circulation décentralisera
notre vie culturelle, l'élargira à toute notre province d'abord,
créant de la Gaspésie à l'Abitibi, ce sentiment d'appartenance à un groupe dynamique, grâce à une communication collective à la pensée et à la sensibilité de nos meilleurs auteurs, pour s'étendre par la suite à toutes les minorités françaises de l'est à l'ouest du pays.

D'autre part, la formule particulière des éditions françaises et anglaises de Châtelaine, qui se réserve le privilège d'utiliser le meilleur de ce qui est produit au Canada anglais et au Canada français dans l'une ou l'autre des publications, permettra sans doute sous peu aux oeuvres des auteurs canadiens-français de trouver une audience au Canada anglais, permettant à la pensée canadienne-française d'être enfin connue dans le reste du pays et de jouer le rôle qui lui revient dans l'édification d'un Canada fort et uni, pouvant remplir adéquatement son rôle dans le concert des nations.



Q-46

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Madame St-Martin, pourriez-vous nous donner brièvement l'historique de votre revue "Châte-laine", comment elle a pris naissance et pourquoi?

PAR Mme FERNANDE ST-MARTIN:

Voilà, je sais que depuis 1928, la date de fondation de "Châtelaine" en anglais, la compagnie avait songé à publier une revue bilingue. C'est dans ce but que le nom même de "Châtelaine" avait été choisi, en songeant que peut-être un jour, il se pourrait, on pourrait voir la publication d'une édition française de cette revue.

Les négociations ont été très longues et c'est seulement au printemps dernier que des accords sont intervenues entre "La Revue Moderne", le "Châtelaine" anglais et la compagnie "Mc :Lean-Hunter "pour que soit choisie une équipe dans le Québec et que la date du premier numéro soit fixé au mois d'octobre 1960.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:



Q-47

Quel tirage avait La Revue Moderne avant d'être fusionnée avec "Châtelaine"?

PAR Mme FERNANDE ST-MARTIN:

Je crois qu'au mois de juin, alors qu'est publié son dernier numéro, c'était entre quatre-vingt-cinq (85) et quatre-vingt-dix mille ((90,000).

PAR MONSIEUR CLAUDE-P. BEAUBIEN: Croyez-vous que La Revue Moderne aurait pu continuer à exister et à progresser?

PAR Mme FERNANDE ST-MARTIN:

Je suis convaincue qu'elle aurait pu continuer d'exister et de progresser, elle aurait pu le faire davantage depuis de nombreuses années, mais surement continuer de vivre tel qu'elle existait et avec l'encouragement des annonceurs.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Est-ce que La Revue Moderne est la principale...?

PAR Mme FERNANDE ST-MARIN:

Une des deux (2) principales, car la Revue Populaire



Q-48

avec le même chiffre de circulation qu'elle a toujours...

PAR MONSIEUR CLAUDE-P. BEAUBIEN: Et La Revue Populaire continue d'être publiée?

PAR Mme FERNANDE ST-MARTIN:
Oui.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Croyez-vous la concurrence des revues françaises aussi considérable et sévère vis-à-vis la revue "Châtelaine", comme les revues américaines vis-à-vis le magazine "Châtelaine"?

PAR Mme FERNANDE ST-MARTIN:

Surement pas aussi sévère. Tout d'abord, le chiffre de circulation des revues venant de France est assez bas, d'autre part, ces revues françaises publiées en France ne sollicitent — jusqu'ici du moins — aucune publicité de la part de l'industrie canadienne, ce qui fait qu'elle ne constitue pas une concurrence avec "La Revue Moderne".

Cependant, déjà certaines revues françaises ont annon-



cé leur intention de publier, sous peu, on ne parle pas, d'une édition canadienne mais d'une section canadienne d'une revue française déjà existante. Si ces revues devaient solliciter l'aide de la publicité provenant de l'industrie canadienne, là, il se poserait un problème de concurrence; mais jusqu'ici, ce problème n'a pas existé.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Quelle est la revue la plus populaire qui existe en
provenance de la France?

PAR Mme FERNANDE ST-MARTIN:

Je crois, je n'ai pas les chiffres exacts, mais je pense que la revue "Elle", c'est une revue féminine, serait celle qui aurait le plus grand chiffre de circulation dans la province de Québec, après, "Paris-Match".

PAR MONSIEUR CLAUDE - P. BEAUBIEN:
Après cela...?

PAR Mme FERNANDE ST-MARTIN:

"Marie-Claire", "Marie-France" qui sont des revues



d'intérêt général pour la femme, et un très grand nombre de revues pour mineurs qui sont des revues selon la formule américaine "Histoires Vraies", "Confidences", "Expériences vécues".

Il y en a un certain nombre.

PAR MONSIEUR CLAUDE-P. BEAUBIEN:

Est-il vrai qu'il y a des revues françaises ou é-

trangères en circulation dans la province de Qué-

bec qui ne sont pas datées?

PAR Mme FERNANDE ST-MARTIN:

On m'avait déjà mentionné ce détail. Je ne crois pas en aucun cas qu'elles pourraient s'adresser aux revues les plus importantes comme "Elle", "Paris-Match", "Marie-France", "Marie-Claire".... peut-être que certaines autres revues qui ne comportent aucun élément de journalisme proprement dit, mais qui sont de la formule de "Confidences", "True story", peut-être, il est possible que ces revues-là soient distribuées ici, que des invendues soient distribuées ici dans les mois qui suivent leur livraison, mais je ne pourrais pas l'affirmer.



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THE CHAIRMAN: What publications offer you the most competition at the present time?

MME. ST-MARTIN: I would say La Revue
Populaire because it has a large circulation.

THE CHAIRMAN: But it is local. What about outside competition?

MME. ST-MARTIN: As I was saying before, the American magazines are read by French-Canadian women and I would believe that the American magazines would have more circulation than the French ones like Elle, because I was told by some directors of the organisation of Elle that they had, I think, only 15,000 -- and it may have been less than that -- in Quebec. So, I would think French-Canadian women would read more American magazines in English than French magazines.

THE CHAIRMAN: In your fifth paragraph you say circulation reviews have appeared in Quebec for the past many years and we understand it is probable that the few remaining today would be forced out of existence in the near future. Don't you think that the Maclean-Hunter people took quite a bit of risk coming in here and starting Chatelaine under such perilous conditions.

MME. ST-MARTIN: They certainly took a lot of risk and they have invested large capital.

THE CHAIRMAN: Do you feel they were aware of the condition when they came in here?

MME. ST-MARTIN: They certainly were, but they have had in English-Canada a very positive attitude towards these problems and they have started in Quebec



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 an organisation which seems to be thriving already.

La Revue Moderne has enlarged its circulation by 25 or 30,000.

THE CHAIRMAN: Is this the first print?

MME. ST-MARTIN: No, that is the third.

THE CHAIRMAN: And it is going well?

MME. ST-MARTIN: Yes.

THE CHAIRMAN: So far it is not feeling the effects of competition?

MME. ST-MARTIN: No, I would not say so.

It would be only if some foreign magazines -- for instance, we do acknowledge and are very happy to see many French magazines read by French-Canadian women even if they are coming from a very different society and French-Canadian women can't really recognise themselves, but we feel any contribution from French culture -- France itself or any of the other French countries of Africa and everywhere else -- is a great help to our French culture in Quebec.

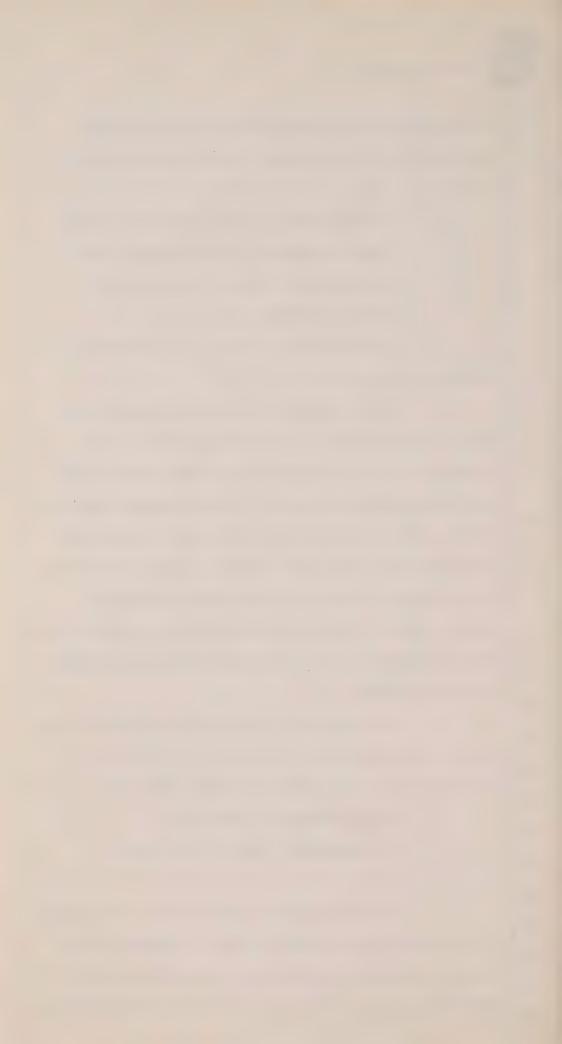
THE CHAIRMAN: Are you in a position to say whether these three prints have been successful in a financial way in the advertising they carry, and so on.

MME. ST-MARTIN: They have ---

THE CHAIRMAN: Well, I won't ask the

question.

MME. ST-MARTIN: They have been successful in a way and not in another; that is, that the company is quite certain -- and this has been proved by the first three issues also -- that they will lose money for



four years before seeing any profit of any kind and,
naturally, they have counted on the exact deficit they
were expecting, so we can say it was successful in this
way because they have more deficit.

THE CHAIRMAN: After four years they hope to be successful regardless of the peril you have mentioned here?

MME. ST-MARTIN: Yes, because we believe the French-Canadian men and women would certainly be interested in local production, in a magazine which features their own writers and journalists, and speaking to them about the problems they are interested in.

THE CHAIRMAN: What is the connection between the French edition of Chatelaine and the English edition in French-speaking Canada -- editorially and financially?

MME. ST.MARTIN: Well, financially they are completely separated. There is a different budget. They are a different team, and editorially they are made by a different group of journalists. There is common ground in the realm of four-colour illustrations which are very expensive. This is the reason why ours carries the same illustrations as the English one.

THE CHAIRMAN: They are prepared in Toronto and sent to you?

MME. ST-MARTIN: Yes.

THE CHAIRMAN: Do you decide on the editorial content of Chatelaine here in Quebec?

MME. ST-MARTIN: Yes, I have the whole and





complete authority.

THE CHAIRMAN: And make the complete decision?

MME. ST-MARTIN: Yes.

THE CHAIRMAN: Do you exchange articles with the English-speaking one?

MME. ST-MARTIN: We hope to do so but it is a very difficult problem because our magazines are prepared three months in advance. We are now preparing the March one, and we still have many problems just to establish this French-Canadian magazine which is very different from any kind of magazine before. By this I mean for the authors: as I have mentioned in my brief, no French-Canadian authors did write for short stories before, because there was no market for them. It was better for them, even at the start of their career, to try to write a full novel because they could get it published; or, they would write for T.V. or radio.

THE CHAIRMAN: Do you emphasise fiction in Chatelaine?

MME. ST-MARTIN: We would not say we emphasise. We try to make an equal part fiction and reportage, and specific things interesting to women at home.

THE CHAIRMAN: Do you seek out new writers in Quebec?

MME. ST-MARTIN: We do.

THE CHAIRMAN: Do you have some way of finding them? How do you discover new writers? Do you



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just trust or rely on what is sent in to you?

MME. ST-MARTIN: No; we do search. That is our main task now, and this is the reason that until now there has been no real exchange between the French edition of Chatelaine and the English one because we still have to work from one issue to another because we don't have enough writers who have started to work for magazines. It is new work for them and it is not the same as writing a small article in the paper. It is a different technique and this is why we don't have a backlog of articles which would make it possible for the English magazine to look into it and choose to publish it in three or four months.

THE CHAIRMAN: Have you a large staff in Montreal?

MME. ST-MARTIN: We have six in Montreal and one in Toronto where the magazine is printed.

THE CHAIRMAN: How would that compare with the staff for Chatelaine in Toronto?

MME. ST-MARTIN: It is much smaller. I don't have the exact figures.

THE CHAIRMAN: Do they sometimes use an article you use in Quebec?

MME. ST-MARTIN: They want to do so, and they are specially interested in having a contribution from our authors because they really have some problems, it seems, to find good fiction pieces by Anglo-Canadians who are more attracted to the American market because of the price in the United States.



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THE CHAIRMAN: Thank you very much.

COMMISSIONER BEAUBIEN: Does Selective prove to be a serious competitor to your paper?

MME. ST-MARTIN: I believe Selective would be quite a competitor, though the nature of the magazine is so different that we feel the readers will be attracted by this form of magazine which is different and did not exist before. So, we are quite confident. They have a large circulation but we certainly feel that the more magazines there are the more people will get interested in reading magazines and will be able to compare one to another. They will get the impulse to read more and more, so I don't think one magazine would stop readers from looking at another in the country.

THE CHAIRMAN: Would you say if you got out a first-class magazine with a good editorial content that French-Canadian women or men -- would you think that would free you from most of the dangers mentioned in the brief?

MME. ST-MARTIN: Not completely because the French-Canadian market is necessarily limited to the population of this country. A Canadian publication can never get the same public as an American one.

THE CHAIRMAN: What comes from France that might be a competitor?

MME. ST-MARTIN: I would say Elle is such a competitor for us. It has more than a million circulation

> THE CHAIRMAN: Are these fiction magazines? MME. ST-MARTIN: No, they are general



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interest magazines for women.

COMMISSIONER JOHNSTON: You mentioned a staff of seven people -- six here and one in Toronto: that is the editorial staff, is it -- or is it advertising also?

MME. ST-MARTIN: Oh, no; editorial only.

COMMISSIONER JOHNSTON: Do you know anything about the advertising staff?

MME. ST-MARTIN: No, really I don't.

COMMISSIONER JOHNSTON: You have no idea whether there is a combination advertising rate for the English and the French?

MME. ST-MARTIN: There is certainly all kinds of work together between the two, but I don't know much about it.

COMMISSIONER JOHNSTON: You don't know if anyone from the business side of your paper will be coming to see us?

THE CHAIRMAN: I don't think there is.

MME. ST-MARTIN: Maybe some of the editors of the English Chatelaine will be in Toronto at your hearings.

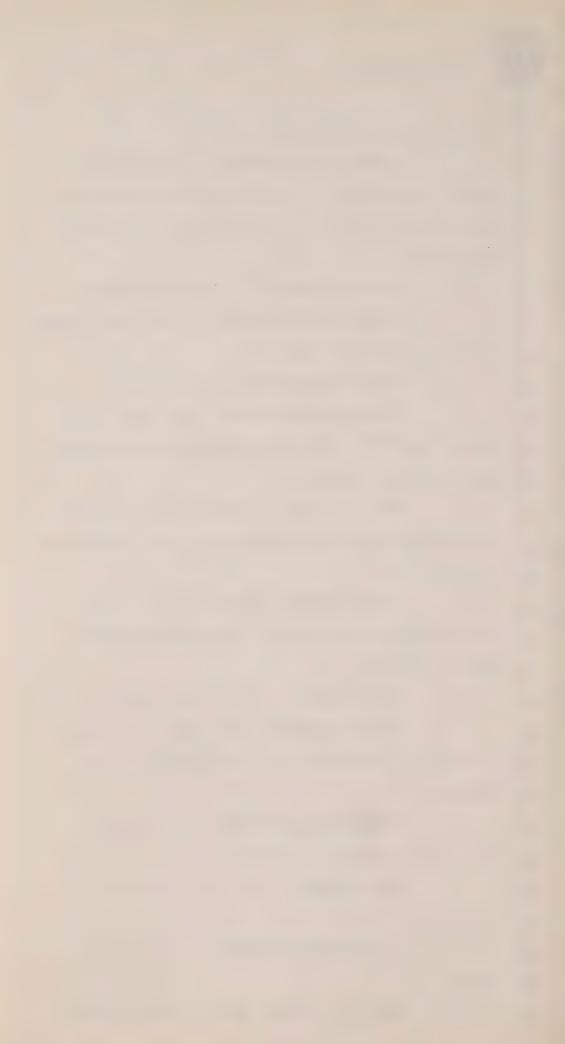
COMMISSIONER JOHNSTON: You mentioned about the four-colour illustration.

MME. ST-MARTIN: Yes, the four-colour illustration.

COMMISSIONER JOHNSTON: And the other

artwork?

MME. ST.-MARTIN: That is done in Quebec



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 by French-Canadians. You must understand that this team of seven journalists in Montreal is only looking over the material and production of the magazine because the formula of the magazine is freelance contribution.

These people are only responsible for seeing to the technical problems -- production and proof-reading; but the real editorial team of such a magazine is all the journalists and writers of French-Canada.

COMMISSIONER JOHNSTON: And you have the final choice yourself.

MME. ST-MARTIN: That is right.

COMMISSIONER JOHNSTON: You don't believe

a French language magazine could be edited from Toronto?

MME. ST-MARTIN: Well, it is almost impossible; it is too far.

commissioner Johnston: How would your rates paid to contributors compare with the Reader's Digest? I see on page two of this translation writers are paid \$250 to \$300 and others from \$175 to \$350 and so on. Do you know any French-Canadian authors who have had successful contributions to the Reader's Digest French edition?

MME. ST-MARTIN: I don't know of any Canadian authors.

THE CHAIRMAN: How long would it take to get somebody from your business office here from Montreal? Could they be here tomorrow?

COMMISSIONER JOHNSTON: Perhaps we could get the information in Montreal.





THE CHAIRMAN: Well, thank you very much.

COMMISSIONER BEAUBIEN: Have you a news

column in your French edition of Chatelaine similar to

the one that you have in your English version? I think

you have a news column in the English version.

news column we have spread the whole subject and we have given different columns for different areas of activity in Montreal. For instance, we have a column for Avant Scene, theatre and ballet and concert, and another that deals with T.V. or Mise au Point, and another one for painters in Montreal. We felt in Montreal there were so many activities in the cultural field that we preferred to give a whole listing or column to each of them.

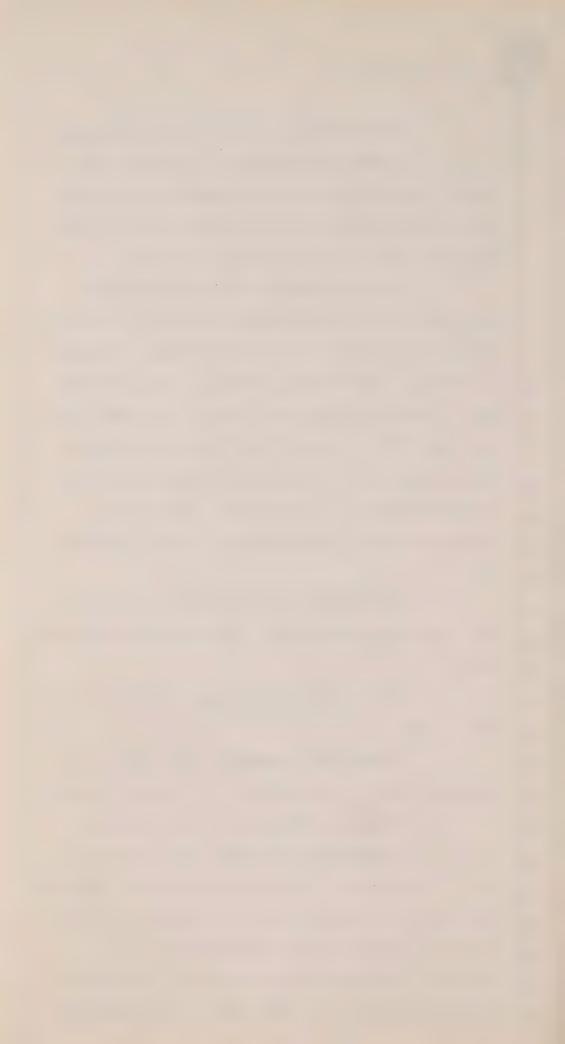
THE CHAIRMAN: This editorial: do you mean they are contributing editors? They are not an editorial board?

MME. ST-MARTIN: No; this is contributor -- that is right.

advertising for you, and where? Is it done in Toronto?

MME. ST-MARTIN: No, it is in Montreal.

regard to the future of your magazine in Canada that you have confidence even though you are subject, of course, to intense competition from magazines which will undoubtedly develop from the other side? You are not worried at all about what may happen to your magazine?



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29 30 Do you have confidence you can face the competition? MME. ST-MARTIN: We are very confident, but it is only the third issue of my magazine, but I am worried in a general sense because I am confident because of this peculiar magazine that has appeared on the French-Canadian market because I feel if the French-Canadians acknowledge and are glad to receive contributions from other countries, if they always remain on the consumer level, there will never be any Canadian or French-Canadian culture. It is good to be nourished by French importations, but is very important for French-Canadians to create and give something, and naturally if any magazine from France came in and had the same privilege as we have here in this country, and would get more response from the French-Canadian women because these companies may be richer or have more means in their own original countries, well, this would be a tragedy for Canada. We French-Canadians do want to strengthen our culture, taking everything from France, but I still believe we must not be passive about the country. We must create, and every means should be taken to defend and support our creative tendencies because these are the only ones which will give us a strong and authentic culture.

As far as the future dangers are concerned -well, I don't know. I know the American magazines have
taken a lot of the market in French-Canada, and,
naturally, it is quite unfair they should have the same
facilities to operate as the Canadian magazines. It is



not normal and it is not good for the Canadians, because with that passive attitude towards culture we will never make a country or a culture.

issues of your magazine and it is very good. Do you think La Revue Populaire can stand competition from your magazines in the long run.

MME. ST-MARTIN: I believe they can. I don't really have very precise figures but I have heard, and I believe it is true, that, for instance, their advertising has risen since October because, as everyone knows, the more magazines there are on the market the more the people are interested in magazines, the more advertisers get interested, and it seems since we have appeared on the market it has increased by 6 per cent, which is quite a lot, and which will help them in their own magazine.

COMMISSIONER BEAUBIEN: Do you mean to say you would encourage more magazines from the United States to come into this country?

MME. ST-MARTIN: No, I would encourage creative contributions by French-Canadians and Canadians and I would certainly ask the Government for assistance in any way possible for the survival of Canadian magazines, because you can't speak of the competition of a French-Canadian magazine towards our magazines. or, the competition of the Americans and the French, because they are so much richer and it is almost impossible to really compete. Maybe people would choose them because they are



nicer and have a better appearance, but it is useless for a country not to have magazines in which people can express themselves and create something. That is why I feel Canadian magazines must be protected in a way because the market is so small. It is a small country and if we want it to have a culture we must do something about it

COMMISSIONER BEAUBIEN: Do you think it would be possible for an additional magazine or two to take birth in this Province on the same lines as you have here?

MME. ST-MARTIN: Certainly.

COMMISSIONER BEAUBIEN: There would still be room for one or two additional French magazines in this Province -- Canadian magazines?

MME. ST-MARTIN: Certainly, there is always room. I think what we are going to find out is that it is only since the people thought previously the French-Canadian market had a maximum of 100,000, and it was no market, and no one wanted to go into the market, and no French-Canadian capital has been invested in this way, and the French organisation talked about it for years and years and no one dared to do it. Well, I think we will show very shortly this maximum of 100,000 was quite false. In fact, we think by the end of next year it will be 150,000 at least, and even more than that because people in Canada have to get used to reading magazines which are so rare here that people really have not been looking for what Canadians are thinking





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 and doing. There are not enough magazines, and the more Canadian magazines there are the more everyone will do that.

COMMISSIONER JOHNSTON: Do you know anything about Perspectives, the French edition?

MME. ST-MARTIN: I have seen it -- this weekly supplement.

COMMISSIONER JOHNSTON: Its circulation is quite high, is it?

MME. ST-MARTIN: That is quite right.

commissioner Johnston: I was wondering, if there is room for more magazines in French-Canada, why is it that several important magazines in English-Canada have failed? The Canadian Home Journal was absorbed by Chatelaine. I don't want to make it pessimistic, but the graveyard is pretty large.

MME. ST-MARTIN: We do know it is not an easy thing to have a magazine in Canada.

COMMISSIONER JOHNSTON: Have you any figures to indicate the people reading magazines who have French as their only language.

MME. ST-MARTIN: Reading Chatelaine now?

COMMISSIONER JOHNSTON: Yes.

them. There was a very small proportion, maybe 10,000 of the subscribers to the English Chatelaine who were French-Canadian women, and a small percentage of them have already asked to transfer their subscriptions to the French one; but, there are many French-Canadians who





speak English. All those who are interested in reading magazines usually can read in both languages.

COMMISSIONER JOHNSTON: What I was wondering about was how much you are protected in your market by the fact that your magazine is in French.

MME. ST-MARTIN: I don't see exactly the meaning of the question. Protected from what?

COMMISSIONER JOHNSTON: How many women in French-Canada read French only, and therefore the magazine must be in French.

MME. ST-MARTIN: I am sorry, I don't think

I could have an exact figure on that.

COMMISSIONER JOHNSTON: You told us that

Reader's Digest, French edition, had no articles by

French-Canadian writers. Does that not protect you to

some extent also -- that is, to read about French Quebec

the readers must get a French magazine edited by and for

French-Canadians.

MME. ST-MARTIN: Yes, but before we started here it was everyone's opinion that Canadians were not interested in things from Canada and that French-Canadians were not interested in what was going on in Quebec and that they were much more interested in looking at the beautiful American or French magazines and that is was ridiculous to try to help Canadian publications because people wanted something else, they were more interested in what was going on in foreign countries. There was nothing to prove the contrary -- or, almost nothing.

But, it seems that Canadians have come to a point where



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they are interested in Canadian culture and in Quebec also. Even for this new formula of the publication sponsored by the Anglo-Canadian company their reaction is tremendous in interest and curiosity because it is really a French-Canadian publication reflecting our own interests in this Province, and naturally there were some other magazines from abroad which had more facilities than us to distribute their own magazine, and naturally we would find it a bit unkind and unfair to us because we have many more problems than they.

COMMISSIONER JOHNSTON: You are not finding any difficulty in the fact that the company owning the magazine is from English-Canada?

MME. ST-MARTIN: I don't see any difficulty at all because all the policy of this company -- Quebec is part of Canada.

THE CHAIRMAN: Is there a contract between the publication in Montreal and the Maclean-Hunter people, or is it just an arrangement? Are there written contracts between you as the editor and the Maclean-Hunter people -- or is that a fair question? Do you have a contract with them giving you complete editorial freedom?

MME. ST-MARTIN: No, I dont have a contract as an employee at all.

COMMISSIONER BEAUBIEN: It is an entente.

MME. ST-MARTIN: Yes.

COMMISSIONER BEAUBIEN: Would you say

Perspectives proves to be very serious competition?



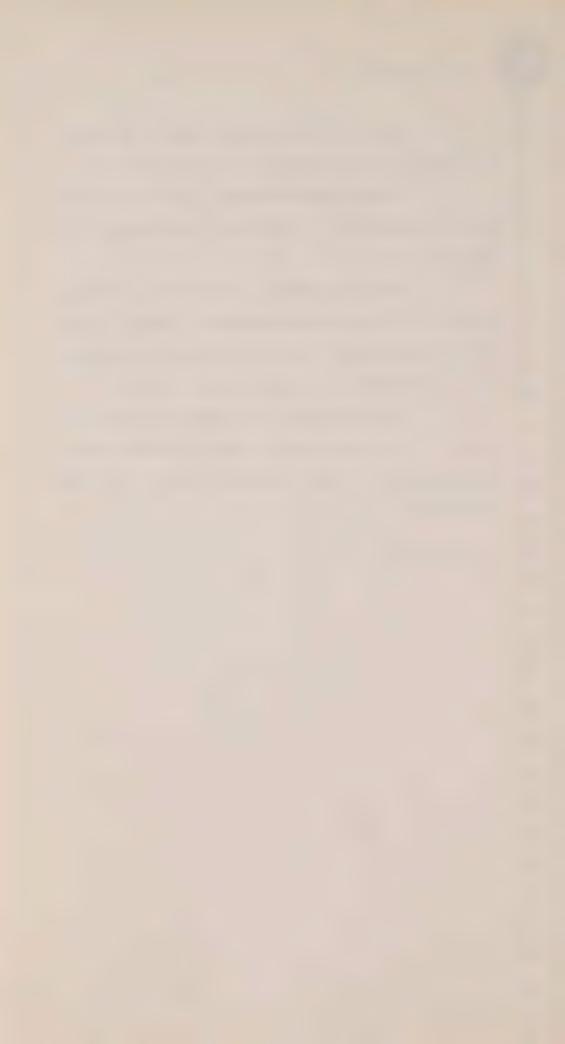
 MME. ST-MARTIN: Well, usually we don't find that dailies or weeklies are competitors.

COMMISSIONER BEAUBIEN: And it would not affect you materially in soliciting advertising or readership time?

MME. ST.-MARTIN: It would be, I think, in a certain way with the advertising and reading, but it is normal competition. There must be some competition, and we acknowledge it and that is quite normal.

THE CHAIRMAN: Well, thank you, Mme. St-Martin. I don't know what my other colleagues think, but you have been a most enchanting witness and a very skilful one.

--- Short Recess



Q-52

PAR MONSIEUR CLAUDE-P. BEAUBIEN: Voulez-vous vous identifier?

PAR M. PIERRE de BELLEFEUILLE:

Je suis Pierre de Bellefeuille, rédacteur en chef du magazine "McLean", et je voudrais ajouter quelque chose qui n'apparaît pas dans le texte, c'est que ce magazine que je ne peux pas vous montrer n'existe pas encore. Il ne commencera qu'à paraître qu'en février prochain.

(Le présent rapport est coté Q-5)

Monsieur le président,

Messieurs les membres de la Commission,

Vous me permettrez dans doute d'expliquer d'abord en quelques mots pourquoi je n'ai voulu vous présenter que quelques remarques, plutôt qu'un mémoire en bonne et due forme. Il y a à cela deux raisons. D'abord, je fais partie du personnel de la maison McLean-Hunter qui a déjà présenté un mémoire, et, en second lieu, les quelques propos que je vais tenir devant vous ne constituent en aucune façon l'énoncé systématique et documenté qui seul a droit a



nom de mémoire.

Le premier de ces quelques propos a trait au rôle que les magazines pourraient jouer au Canada français. A mon avis, il s'agit ici d'un mode d'expression dont le Canada français a grand besoin, surtout dans l'état actuel de son évolution culturelle.

Ce besoin n'est évidemment pas exclusif au Canada français. Le visage du Canada serait tout autre si, pour ne citer qu'un seul exemple, MacLean's Magazine devait disparaître. Dans The Canadian Reader, bulletin mensuel du Reader's Club of Canada, livraison de décembre 1960, Peter Martin écrit ce qui suit: "Quelques institutions font l'unité de notre nation. Physiquement, les chemins de fer et les lignes aériennes. Politiquement, le Parlement et le fonctionnarisme. Culturellement, la Société Radio-Canada et MacLean's Magazine. J'exagère peut-être un peu, mais il ne fait pas de doute que MacLean's occupe une place unique dans notre nation".

Quant au Canada français, j'ai fait allusion à l'état actuel de son évolution culturelle. L'observateur, même s'il est cynique et s'il refuse de prendre des velléités pour des réalisations, ne peut s'empêcher de constater l'éveil



culturel du Canada français. Dans la province de Québec, nous avons assisté dernièrement à des événements politiques qui n'ont pas peu contribué à créer un nouveau climat. Mais si la politique peut agir sur le climat culture, il n'est pas moins vrai qu'elle en est parfois le reflet.

Notre époque a été marquée par des progrès rapides dans le domaine des communications de masses. Et par cequi semble constituer une loi de l'expression humaine, ces progrès ont provoqué un perfectionnement des autres modes d'expression. L'avènement de la radio a permis aux journaux de faire un meilleur travail dans les domaines qui leur conviennent le mieux. De même, la télévision a permis à la radio de se regénérer. Ces progrès ont cristallisé nos besoins culturels. Ils ont favorisé la prise de conscience que la gravité de nos problèmes politiques, économiques et éducatifs a provdquée.

Il y a au Canada français de plus en plus d'écrivains et d'artistes qui vivent de leur art. Il faut souhaiter qu'ils aient plus d'une corde à leur arc. La télévision a un appétit féroce, mais peu d'écrivains et d'artistes se consentent volontiers d'y consacrer tout leur talent. Il y a sans doute des choses qui s'expriment mieux sur le petit



écran que dans les pages d'un livre, d'un journal ou d'un magazine, mais l'inverse est tout aussi vrai. Ceux dont le métier d'exprimer nos aspirations, nos idées et nos sentiments ont besoin de bons magazines auxquels ils puissent collaborer.

Ai-je besoin de dire que l'équipe du Magazine

MacLean, édition française, dont le premier numéro doit

paraître à la mi-février, est résolue à tout mettre en oeuvre pour que ce périodique soit un bon magazine canadienfrançais? Certains penseront peut-être qu'il est inexact
de parler d'un magazine canadien-français quand il s'agit
d'une publication de la maison McLean-Hunter de Toronto.

A ceux-là, je voudrais rappeler que la politique de la maison n'est pas de traduire ses magazines en français, mais
plutôt d'en lancer de nouveaux qu'elle confie à des équipes
de rédaction entièrement canadiennes-françaises. Les bureaux de la rédaction du Magazine MacLean sont situés à

Montréal. Nous avons commencé notre travail, qui consiste à mettre à contribution les meilleurs plumes du Canada
français.

Permettez-moi de vous décrire brièvement nos projets quant au contenu du Magazine McLean. D'abord,



deux catégories principales: Les chroniques politiques et les articles. Les chroniques politiques porteront sur la politique fédérale, la politique provinciale du Québec, la politique provinciale du Nouveau-Brunswick, la politique américaine et la politique européenne. Les articles, qui seront illustrés avec soin, consisteront en des enquêtes, des reportages, le plus souvent sur des sujets canadiens mais non pas de façon exclusive. En effet, on trouvera dans chaque numéro un ou quelques articles sur la vie et les événements dans d'autres parties du monde dans la plupart des cas, ces articles proviendront de Canadiens en séjour ou en voyage à l'étranger.

Outre ces deux catégories principales, chaque numéro contiendra des pages d'information générale et d'informations sur le monde des arts et des spectacles, un éditorial, une tribune libre, de courtes oeuvres d'imagination et quelques autres rubriques régulières.

Parmi nos chroniqueurs réguliers, nous sommes très fiers de compter un des plus grands journalistes, un des esprits les plus fins du Canada français, André Laurendeau, rédacteur en chef du Devoir, qui renseignera chaque mois nos lecteurs sur les grands courants de la politique au Québec. J'aimerais profiter aussi de l'occasion pour annon-



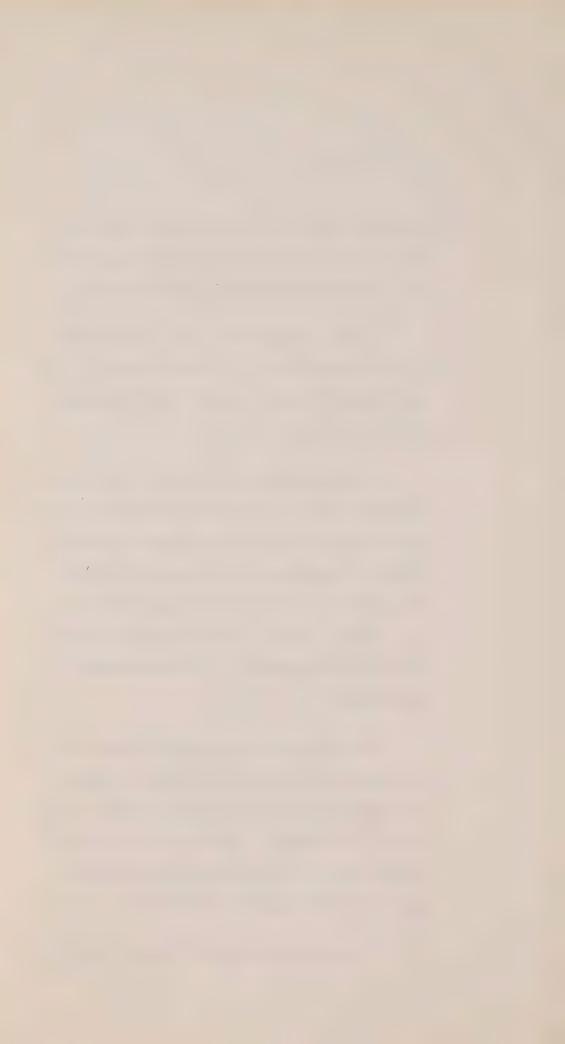
cer que nos lecteurs trouveront dans chacun de nos numéros un billet du grand écrivain français François Mauriac, Prix Nobel et membre de l'Académie française.

Ainsi, le magazine McLean se propose d'aider le Canada français à se mieux connaître lui-même, mais aussi à mieux connaître le Canada dans son ensemble et le monde qui nous entoure.

Je me permets d'insister sur le fait que la maison McLean-Hunter n'impose aucune consigne à la rédaction du magazine McLean. En ma qualité de rédacteur en chef, j'ai carte blanche. La politique de rédaction du magazine sera celle qu'établira l'équipe de rédaction qui, je le répète, n'a reçu aucune consigne de Toronto, si ce n'est celle de produire un excellent magazine canadien-français.

En dépit du dicton qui veut que l'argent n'ait pas d'odeur, plus ieurs personnes ont exprimé publique-ment leur crainte de voir le financement torontois influencer l'esprit du magazine. Je leur réponds que l'esprit du magazine sera celui qui se dégagera d'articles rédigés par les meilleures plumes du Canada français.

Toutefois, l'autonomie du magazine McLean n'ex-



cluera pas les échanges avec McLean's Magazine. Parmi les articles que l'équipe dirigée par Blair Fraser prépare, je serai appelé à en choisir quelques-uns que nous adapterons, au rythme de trois ou quatre articles et rubriques sur un total d'une vingtaine d'articles et rubriques par numéro. Quant à moi, je considère que ces échanges seront très avantageux, car McLean's Magazine compte d'excellents collaborateurs, et à ceux qui craignent que ces échanges ne provoquent l'infiltration d'une pensée étrangère à la nôtre, je réponds que l'infiltration se fera dans les deux sens. D'insidieuse façon, la pensée canadienne-française influencera le Canada anglais, par l'intermédiaire des articles que Blair Fraser décidera d'emprunter du Magazine McLean.

A tout prendre, les inquiétudes auxquelles je viens de faire allusion me font songer à ces philosophes qui discutaient le sexe des anges pendant que l'ennemi était aux portes de la ville. Je ne dirai rien d'original si j'affirme que la grande menace qui pèse sur l'identité culturelle canadienne, c'est l'américanisation. Et il s'agit ici de l'identité culturelle canadienne-française comme de l'identité culturelle canadienne-anglaise.

A mon avis, il est impérieux que l'Etat continue



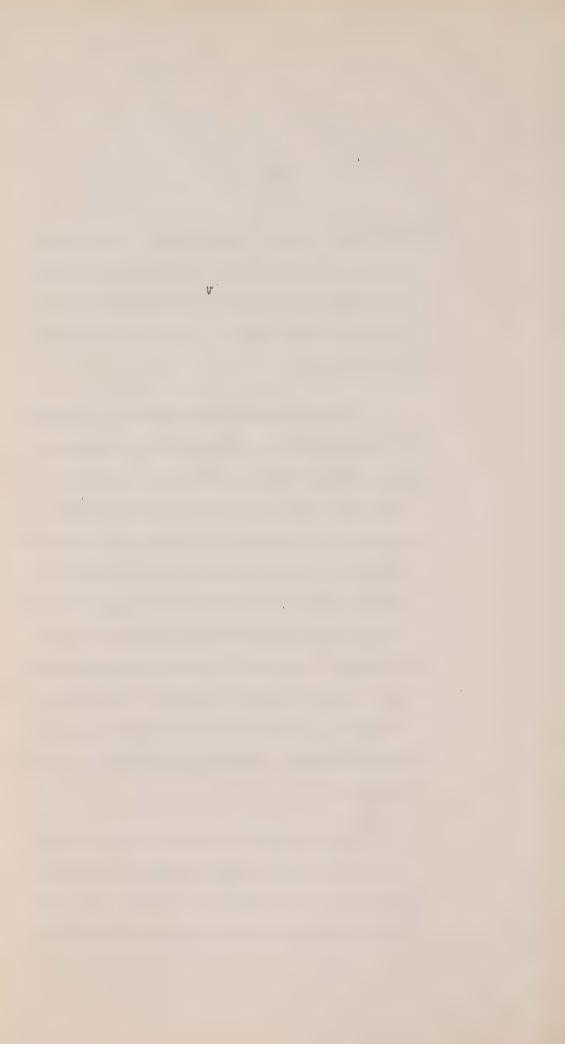
d'intervenir, avec une vigueur nouvelle, pour sauvegarder notre identité culturelle. Il n'est pas facile de parler du danger d'américanisation sans donner l'impression qu'on est anti-américain. Mais ce n'est pas là une raison de se taire.

Depuis la guerre d'indépendance les Américains ont les pieds solidement plantés en terre d'Amérique.

Ils s'emploient à bâtir une civilisation nouvelle, ce

"way of life" qu'on peut discuter à l'infini mais dont on
ne peut nier ni l'originalité, ni la vigueur ni le pouvoir de
rayonnement. Notre civilisation à nous Canadiens a un
fondement différent. Celle du Canada français est fondée
sur le refus de l'engloutissement. Celle du Canada anglais aussi. Nos ancêtres ont refusé carrément de participer à la grande aventure américaine. Ils ont préféré
acclimater en Amérique la civilisation anglaise et la civilisation française. Nous n'avons pas le droit de les laisser dépérir.

Il faut donner à notre milieu culturel la richesse, l'éclat et l'envergure qui en feraient non seulement
l'orbite modeste qui suffirait aux nationaux, mais aussi
le pôle d'attraction vers lequel graviteraient des artistes



et des penseurs étrangers. Nous n'y parviendrons jamais si l'Etat n'intervient pas au besoin pour protéger et encourager efficacement nos modes d'expression culturelle.

COMMISSIONER BEAUBIEN: Ha e you an entente
with your principals in Toronto somewhat
similar to the entente between Chatelaine with
regard to the editorial material which you are
attempting in your coming magazine?

MR. BELLEFEUILLE: An entente?

COMMISSIONER BEAUBIEN: Will you be left free
by your principals in Toronto to publish what
you choose?

MR. BELLEFEUILLE: Yes, entirely free; there

MR. BELIEFEUILLE: Yes, entirely free; there is a very firm understanding with the editor of the magazine on what goes in the magazine.

There is no pressure to set any policy.

There is no pressure to take any article.

The only pressure there is -- and it is not pressure, really; it is just part of the overall understanding -- and that is that there will be exchanges between the two magazines both for reasons of making the readers of Macleans better acquainted with what French-Canadian writers are doing and vice versa, and for obvious reasons of economy.

COMMISSIONER BEAUBIEN: Have you come to a





decision as to the proportion of material you might export or import from one magazine to another?

MR. BELLEFEUILLE: Yes; as I have said in my remarks, the average according to present plans will be two-and-a-half items per issue in our magazine which will be borrowed from Macleans. This, to be more specific will probably include each month the column provided from the Maclean Washington bureau which we will adapt each month, so that there will then be one-and-a-half articles on the average in addition to that out of a total of approximately 20 columns and articles.

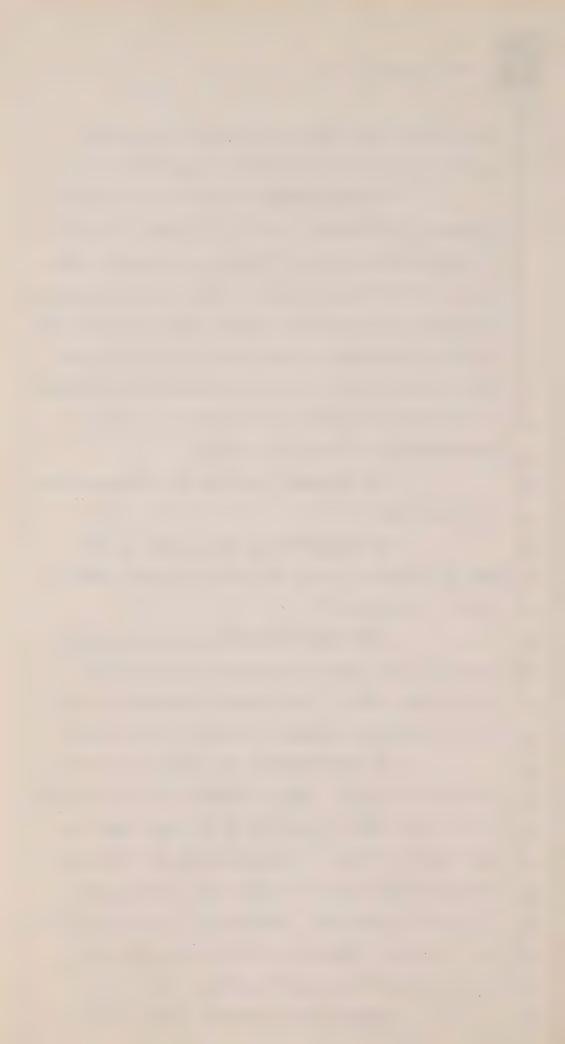
THE CHAIRMAN: Have you an arrangement about an Ottawa bureau.

MR. BELLEFEUILLE: On occasion we will adapt Mr. Newman's column, but for our regular column we have our own process.

COMMISSIONER BEAUBIEN: I imagine you have contacted a good number of French writers up to now, including Mr. Newman. Have you been finding any difficulty in getting the number of writers you will need?

mountable difficulty. This is perhaps a bit too technical but there is a bit of a problem in the sense there is a large number of writers in French-Canada who have never written for this medium, who have been writing mostly for television and radio, and this is a new training for them to undergo. However, this is a minor difficulty which we will get over fairly quickly.

COMMMISSIONER BEAUBIEN: How about your



advertising rates: are they going to be about the same as Chatelaine?

MR. BELLEFEUILLE: I am afraid I am not competent to answer this question. I have nothing to do with advertising except to welcome it when it comes and makes the magazine possible.

COMMISSIONER BEAUBIEN: I understand Chatelaine have certain bargain rates: where you publish an advertisement in the English version and the French version you get a special price.

MR. BELLEFEUILLE: I know the sales effort between Macleans magazine and its French edition is based on this joint approach. Advertisers are encouraged to advertise in both for national coverage. However, the rates are, themselves, out of my field entirely.

THE CHAIRMAN: You know this Province very well: have you any fear, yourself, about the combined competition of Reader's Digest and Time magazine plus what comes in from France, endangering the existence of this new venture.

MR. BELLEFEUILLE: I think it will make the life of this new venture difficult. I think it will be difficult for any but the most firmly established publishing houses to launch a venture such as this. My concern with existing competition centres mostly in the large urban areas. Up until now French-Canadian magazines have had a higher proportion of readership in small towns in rural areas than in the big cities where there is stiffer competition from American publications. There is also a





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possibility of increasing competition from periodicals from France. As Mme. St-Martin mentioned, some are planning Canadian editions or Canadian elections, including Elle and Paris Match. There is perhaps there a danger of serious competition.

I would like to comment some more on that,

The provincial government this morning, if I if I may. understood its submission correctly, emphasised the difference tetwwen magazines from France and those from the United States, and as far as this goes I find myself in agreement with the view there is a significant difference, the difference being that in terms of English language printed matter there is an abundance of it in Canada generally, whereas in terms of French language printed matter there is not an abundance. There is perhaps an apparent abundance, but amongst the periodicals that are available a high proportion of them could be classed as trash, whether it is domestic or imported, and what is left is a rather skimpy diet for a reader of periodicals, and therefore French periodicals can play a more useful role in Canada than American periodicals can because of the large numbers of American periodicals available here. However, I do not think, having made this distinction, the periodicals from France should be given conditions under which they could invade the market and represent unfair competition to domestic publications. I think they should be welcome but under conditions that would still make it possible for French-Canadian magazines to develop and thrive.





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the market doesn't that mean invading the newstands in the urban areas?

MR. BELLEFEUILLE: Yes.

THE CHAIRMAN: They wouldn't have much mail subscription, would they?

THE CHAIRMAN: Whem you speak of invading

MR. BELLEFEUILLE: I don't know the

THE CHAIRMAN: Well, let us take Rimouski,
Matane, Gaspe, and Bonaventure: surely these people would
not have been mail subscribers to publications from Paris?

MR. BELLEFEUILLE: Small numbers of them.

THE CHAIRMAN: But they would be from you?

Your mail subscribers -- you must have a great field to

work in?

MR. BELLEFEUILLE: Yes, that is correct

THE CHAIRMAN: So, really, we are talking about the competition you get on the newsstands of

Montreal, Quebec and Three Rivers, and so on, and perhaps some of the smaller areas.

MR. BELLEFEUILLE: But I would wonder, taking the case of Paris Match, if Paris Match does launch a Canadian edition with a Canadian section I would think they would also enlarge the subscription effort.

THE CHAIRMAN: Is there some talk of this paper doing that?

MR. BELLEFEUILLE: Yes.

THE CHAIRMAN: Is there talk or some





evidence to that effect?

MR. BELLEFEUILLE: In the case of Elle this has been referred to publicly by representatives of the publishers. In the case of Paris Match, as far as I know, it is a rumour; but, it is a persistent rumour.

THE CHAIRMAN: It could happen?

MR. BELLEFEUILLE: Yes.

THE CHAIRMAN: Is this a very well

established paper in Paris?

MR. BELLEFEUILLE: Yes, it is the big illustrated magazine.

commissioner Johnston: I was wondering if you would tell us what your background is? In other words, are you going to have a good chance of succeeding in this great project? What is your professional background?

MR. BELLEFEUILLE: Mine?

COMMISSIONER JOHNSTON: Yes.

man by election. I practised the newspaperman's trade from 1945 to 1951, and then I became a civil servant, also by election. I spent 8½ years with the National Film Board of Canada. I was concerned with the distribution of documentary films and I was also concerned with the Board's information programme. Again by election, this year I came back to my original trade.

COMMISSIONER JOHNSTON: With the papers?

MR. BELLEFEUILLE: Yes.

COMMISSIONER JOHNSTON: It is said here



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somewhere Mr. Demarais pointed with pride at the French-Canadians and their cultural heritage and his company's recognition of the values of French-Canadian culture and ideology. Would it be unfair to him to suggest he hopes ultimately to make a profit on this operation.

MR. BELLEFEULLLE: I am sure it would not be unfair.

THE CHAIRMAN: Will you have an editorial page in your magazine?

MR. BELLEFEUILLE: Yes, sir.

THE CHAIRMAN: Will you have an editorial

policy?

MR. BELLEFEUILLE: My intention is to write the editorial each month myself. I am not keen on developing a firm editorial policy.

THE CHAIRMAN: That is with respect to some particular party?

MR. BELLEFEUILLE: Or issues. The policy will develop as the magazines appears and takes stands.

THE CHAIRMAN: You will take a stand on a question as the question arises year after year and month after month.

MR. BELLEFEUILLE: Yes.

THE CHAIRMAN: But you have no particular philosophy on free enterprise or collectivism or state controls -- these things will be dealt with in your stride?

MR. BELLEFEUILLE: Yes, but I suppose I would have stable views vis-a-vis these various forms.



THE CHAIRMAN: And this would be largely provincial because of the fact this is purely a Quebec paper.

MR. BELLEFEUILLE: No sir, this is a Canadian magazine.

THE CHAIRMAN: This is a Canadian magazine?

MR. BELLEFEUILLE: Yes. A point I omitted

to make in my remarks is that we have made arrangements

with Stringers Correspondence in all parts of the

country in all Provinces except one -- Newfoundland.

Stringers will send us copy on the developments in their

respective areas.

THE CHAIRMAN: Do you anticipate subscribers and sales in various parts of Canada outside Quebec?

MR. BELLEFEUILLE: We hope to have substantial circulation in Canada outside Quebec.

THE CHAIRMAN: There is a large French population in Saskatchewan and all over the west.

MR. BELLEFEUILLE: Yes.

THE CHAIRMAN: Do you contemplate tapping the large population of French origin in the New England states?

MR. BELLEFEUILLE: Yes, we have made plans to try to get some circulation in the New England states and also, in our less serious moments, we made plans to get some circulation in France, but I am afraid both these plans will lack business significance.

THE CHAIRMAN: It would not be a serious counter-attack on the enemy's own ground?



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MR. BELLEFEUILLE: I don't think that would be possible.

COMMISSIONER BEAUBIEN: How are you going to distribute your magazine? You will have subscriptions? MR. BELLEFEUILLE: Yes.

> COMMISSIONER BEAUBIEN: And stands? MR. BELLEFEUILLE: Newsstand sales.

COMMISSIONER BEAUBIEN: Who is going to

handle stand sales?

MR. BELLEFEUILLE: We have an arrangement with a firm Eclaire Distribution.

COMMISSIONER BEAUBIEN: Who is behind that?

MR. BELLEFEUILLE: It is Benjamin backed by

Hachette.

COMMISSIONER BEAUBIEN: There are two distributors in Quebec.

MR. BELLEFEUILLE: I think there are some outlets to which we can only have access by getting Eclaire to work its way through Benjamin.

COMMMISIONER BEAUBIEN: Is there a close connection between Benjamin and Paris Match?

MR. BELLEFEUILLE: Oh yes, extremely close.

Is it owned by the same people?

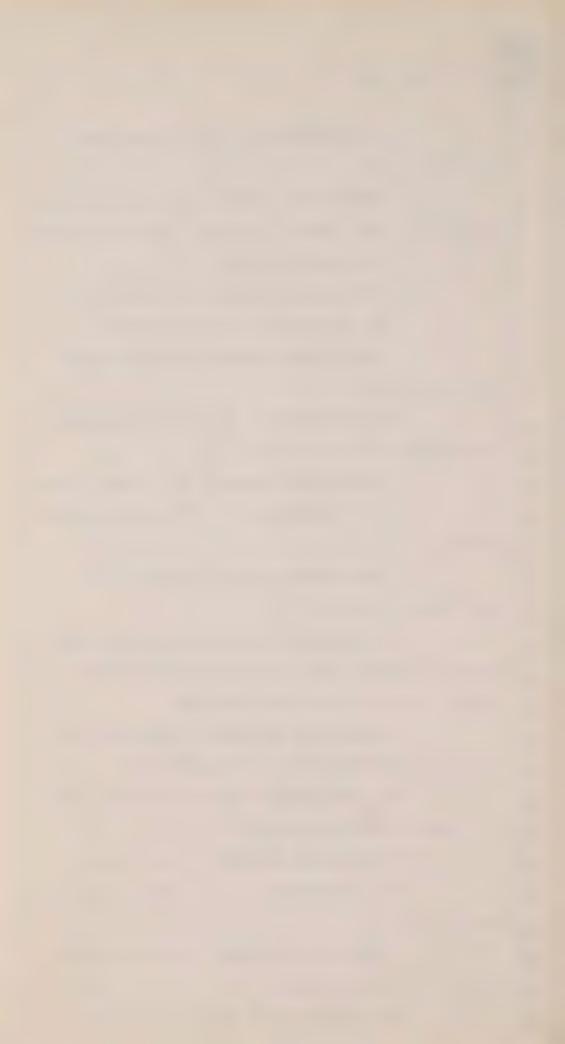
COMMISSIONER BEAUBIEN: I don't know.

MR. BELLEFEUILLE: It is owned by the same

people as Elle.

COMMISSIONER BEAUBIEN: Hachette are both distributors and publishers?

MR. BELLEFEUILLE: Yes; Hachette owns





Benjamin.

advice?

THE CHAIRMAN: Are you in fairly frequent communication with Mr. Blair Fraser at the present time?

MR. BELLEFEUILLE: Yes sir; at least once a month I spend several hours with him, and usually more often than that.

THE CHAIRMAN: You get the benefit of his

MR. BELLEFEUILLE: Yes, and I must say he is very careful not to dispense his advice freely. I have to pry it out of him.

COMMISSIONER BEAUBIEN: If you establish these Stringers Correspondence they would be interpreting the rest of the country to your readers in French Quebec?

MR. BELLEFEUILLE: Right.

commissioner Johnston: And likewise you would expect to supply Macleans magazine with some articles with a Quebec point of view; is that correct?

MR. BELLEFEUILLE: Yes -- or, I would say

a French-Canadian point of view.

THE CHAIRMAN: Thank you very much, sir.

I would like to thank all those who came here and gave
us the benefit of their advice. We are very grateful to
you and we are grateful to the Province of Quebec for
placing at our disposal this very splendid room.

--- Adjournment.













